## 1. Call to Order

## NOTICE OF OPTION TO RECESS INTO EXECUTIVE SESSION

Pursuant to A.R.S. §38-431.02, notice is hereby given to the members of the Commission and to the general public that, at this regular meeting, the Commission may vote to go into executive session, which will not be open to the public, for legal advice and discussion with the City's attorneys for legal advice on any item listed on the following agenda, pursuant to A.R.S. §38-431.03(A)(3).

## 2. Roll Call

NOTE: One or more Commission Members may be in attendance telephonically or by other technological means.

MARIE JONES, CHAIR<br>BOB HARRIS, III<br>CAROLE MANDINO, VICE CHAIR<br>MARY NORTON<br>MARCHELL CAMP<br>IAN SHARP<br>DR. RICARDO GUTHRIE

## 3. Public Comment

At this time, any member of the public may address the Commission on any subject within their jurisdiction that is not scheduled before the Commission on that day. Due to Open Meeting Laws, the Commission cannot discuss or act on items presented during this portion of the agenda. To address the Commission on an item that is on the agenda, please wait for the Chair to call for Public Comment at the time the item is heard.

## 4. APPROVAL OF MINUTES

Approval of the minutes from the regular meeting on Wednesday, May 10, 2023.

## 5. PUBLIC HEARING

A. PZ-22-00164-01 Ocean Blue Carwash, 1899 S Woodlands Village Boulevard Direct to Ordinance Rezone
A request from John Reddell Architects for a Direct to Ordinance Zoning Map Amendment of approximately 1.17 acres of real property located at 1899 S Woodlands Village Boulevard from the Light Industrial Open (LI-O) zone with a Resource Protection Overlay (RPO) to the Highway Commercial (HC) zone with an RPO.

## STAFF RECOMMENDED ACTION:

Staff recommends the Planning and Zoning Commission, in accordance with the findings presented in this report, forward the Direct to Ordinance Zoning Map Amendment application to the City Council with a recommendation for approval with the following conditions:

1. The subject property must be developed in accordance with the approved site plan. Modifications (other than minor modifications) to the approved site plan may require an amendment to this request within 10 years of the date of the approval. After 10 years the property may be developed under the Zoning Code standards for the Highway Commercial Zone including all permitted and conditional uses and affiliated development standards.
2. The proposed development, and any future redevelopment, shall meet all other requirements of the Zoning Code and other City codes, ordinances, and regulations.
3. In the event the property is rezoned, and the applicant fails to obtain final Civil Plan approval within two (2) years of the effective date of the rezoning ordinance, then the City may schedule a public hearing before the City Council for the purpose of causing the zoning on the Property to revert to the former classification of LI-O in accordance with A.R.S. § 9-462.01.

## 6. General Business

A. PZ-21-00126-09: Northern Arizona Healthcare (NAH) Corporation requests Preliminary Plat approval for the NAH Health Village Phase 1 Block Plat located at 1120 W Purple Sage Trail, a proposed mixed-use development subdivision on 172.62 acres in the Estate Residential, Rural Residential, and Single-family Residential zones.

## STAFF RECOMMENDED ACTION:

Staff recommends the Planning and Zoning Commission, in accordance with the required findings presented in this report, forward the Preliminary Plat to the City Council with a recommendation of approval subject to conditions.

## 7. MISCELLANEOUS ITEMS TO/FROM COMMISSION MEMBERS

8. ADJOURNMENT

## CERTIFICATE OF POSTING OF NOTICE

The undersigned hereby certifies that a copy of the foregoing notice was duly posted at Flagstaff City Hall on
at $\qquad$ a.m./p.m. This notice has been posted on the City's website and can be downloaded at www.flagstaff.az.gov.

Dated this $\qquad$ day of $\qquad$ 2023.

Alaxandra Pucciarelli, Staff Representative


Planning \& Zoning Commission
5. A.

Meeting Date: 06/14/2023

## From: Wesley Welch, Associate Planner

## Information

## TITLE:

PZ-22-00164-01 Ocean Blue Carwash, 1899 S Woodlands Village Boulevard Direct to Ordinance Rezone
A request from John Reddell Architects for a Direct to Ordinance Zoning Map Amendment of approximately 1.17 acres of real property located at 1899 S Woodlands Village Boulevard from the Light Industrial Open (LI-O) zone with a Resource Protection Overlay (RPO) to the Highway Commercial (HC) zone with an RPO.

## STAFF RECOMMENDED ACTION:

Staff recommends the Planning and Zoning Commission, in accordance with the findings presented in this report, forward the Direct to Ordinance Zoning Map Amendment application to the City Council with a recommendation for approval with the following conditions:

1. The subject property must be developed in accordance with the approved site plan. Modifications (other than minor modifications) to the approved site plan may require an amendment to this request within 10 years of the date of the approval. After 10 years the property may be developed under the Zoning Code standards for the Highway Commercial Zone including all permitted and conditional uses and affiliated development standards.
2. The proposed development, and any future redevelopment, shall meet all other requirements of the Zoning Code and other City codes, ordinances, and regulations.
3. In the event the property is rezoned, and the applicant fails to obtain final Civil Plan approval within two (2) years of the effective date of the rezoning ordinance, then the City may schedule a public hearing before the City Council for the purpose of causing the zoning on the Property to revert to the former classification of LI-O in accordance with A.R.S. § 9-462.01.

|  | Attachments |
| :--- | :--- |
| Staff Report |  |
| Application |  |
| Project Narrative |  |
| Regional Plan Analysis |  |
| Site Plan |  |
| Elevations |  |
| Landscape Plan |  |

## PLANNING AND DEVELOPMENT SERVICES REPORT

DIRECT TO ORDINANCE ZONING MAP AMENDMENT

PUBLIC HEARING<br>PZ-22-00164-01

| DATE: | May 24, 2023 |
| :--- | :--- |
| MEETING DATE: | June 14, 2023 |
| REPORT BY: | Wesley Welch |

## REQUEST:

Direct to Ordinance Zoning Map Amendment requested by John Reddell Architects, on behalf of the property owner Trampus Mansker, of approximately 1.17 acres located at 1899 S Woodlands Village Boulevard from the Light Industrial Open (LI-O) zone with the Resource Protection Overlay (RPO) to the Highway Commercial (HC) zone with the Resource Protection Overlay (RPO).

## STAFF RECOMMENDATION:

Staff believes that the proposed Zoning Map amendment is in substantial conformance with the required findings and recommends the Planning \& Zoning Commission forward the request to the City Council with a recommendation for approval, subject to the following conditions:

1. The subject property must be developed in accordance with the approved site plan. Modifications (other than minor modifications) to the approved site plan may require an amendment to this request within 10 years of the date of the approval. After 10 years the property may be developed under the Zoning Code standards for the Highway Commercial Zone including all permitted and conditional uses and affiliated development standards.
2. The proposed development, and any future redevelopment, shall meet all other requirements of the Zoning Code and other City codes, ordinances, and regulations.
3. In the event the property is rezoned, and the applicant fails to obtain final Civil Plan approval within two (2) years of the effective date of the rezoning ordinance, then the City may schedule a public hearing before the City Council for the purpose of causing the zoning on the Property to revert to the former classification of LI-O in accordance with A.R.S. § 9462.01.

## PRESENT LAND USE:

The subject property ("Property") is approximately a 1.17-acre parcel containing a carwash and lube shop, which are considered legal non-conforming uses in the LI-O zone.

## PROPOSED LAND USE:

The applicant proposes to remove the lube shop and expand the current carwash use. Any future redevelopment of the site shall conform with the requirements of the HC zone, the Zoning Code and other City codes, ordinances, and regulations.

## NEIGHBORHOOD DEVELOPMENT:

See the attached area context map.
North: Home Depot, zoned LI-O

| East: | Right-of-Way and an Office Complex across the street, zoned LI-O |
| :--- | :--- |
| South: | Right-of-Way and Arizona MVD and Arizona Department of Transportation, zoned HC |
| West: | Office Complex, zoned LI-O |

## I. Project Introduction

A. Background/Introduction

The applicant, John Reddell Architects, is requesting a Direct to Ordinance Zoning Map Amendment on behalf of the property owner, Trampus Mansker, to rezone approximately 1.17 acres from the LI-O zone with an RPO to the HC zone with an RPO located at 1899 S Woodlands Village Boulevard. This amendment would allow the expansion of an existing use that became legal non-conforming with the adoption of the Zoning Ordinance in 2011. At the time this property was developed, in 2002, the property was zoned Light Industrial (LI) and both a carwash and lube shop were permitted uses.

The subject property is a corner lot located at the intersection of University Avenue and Woodlands Village Boulevard. The existing development fronts University Avenue which is the shorter street frontage on this lot and is sited closest to the interior lot line away from Woodlands Village Boulevard. Primary access to the site is from Woodlands Village Boulevard. Rows of vacuums are located along the Woodlands Village Boulevard frontage. All existing vegetation will be maintained on this site. The applicant proposes to remove the lube shop component (1,568 square feet) of the existing use and expand the carwash by 980 square feet.

In the future, any redevelopment of the site will need to conform to the standards of the HC zone and any regulations of the Flagstaff Zoning Code in place at the time, regarding lighting, site design, architectural design standards, site planning design standards, signage standards, etc. The site was developed before the adoption of the current Zoning Code, any new development will be required to conform with all regulations of the City in place at the time of redevelopment.

## B. Proposed Rezoning and Development Plan

The applicant, John Reddell Architects, is requesting rezoning approval to permit the expansion of the existing carwash. If the site were to be redeveloped in the future, it would be subject to the Site Plan approval process and would be required to conform with the regulations of the Flagstaff Zoning Code in place at the time.

## Site Plan

On May 12, 2023, the Inter-Department Staff (IDS) approved the Site Plan and deemed the rezoning application to be complete. If this rezoning is approved, the applicant will need to submit civil plans and building permits.

## A. Zoning - City of Flagstaff Zoning Code

If this Direct to Ordinance Zoning Map Amendment request is approved, approximately 1.17 acres will be rezoned to the HC zone. Development of the site will be required to comply with the standards of the Zoning Code. This rezoning will not be tied or conditioned to the approved Site Plan. Any future redevelopment of the site shall be allowed as long as it conforms with the standards of the HC zone.

## i. Site Planning Standards

The site was developed in 2002 prior to the adoption of the current Site Planning Design Standards, which focus on building forward design. The new expansion helps bring the site closer to compliance with these standards. The addition is located primarily on the University Avenue frontage.

The site follows the pattern of development of other parcels in the area. Situated along a commercial corridor, the surrounding sites consist of buildings and their adjacent parking lots. The landscaping standards will be consistent with the landscaping in the surrounding areas.

The proposed addition will remain consistent with the scale of the current structure on the proposed site.

The continuity of the site will remain consistent with the current structure on the site. The materials used will remain consistent with what is currently on the site and blend with the surrounding architecture.

Any future redevelopment would need to conform to the Site Planning Design Standards at the time of development.

## ii. Resource Protection

There is an RPO zone on the subject site. The Zoning Code requires commercially zoned parcels to protect $30 \%$ of the tree resources. A Natural Resource Protection Plan (NRPP) was submitted as part of the site plan application from 2002, which identifies the protected trees on the site. The current site plan submittal does not
show any removal of the protected trees. The applicant will also be providing additional landscaping to the site beyond what is currently required. If this rezoning is approved, staff will ensure compliance with the Zoning Code during Civil Plan review.

Future redevelopment of the site would require that the resources remain protected.

## iii. Open Space \& Civic Space

The proposed use does not require either open space or civic space.

Future redevelopment of the site would be subject to open space and/or civic space regulations if the development meets the applicability standards for requiring open space or civic space.

## iv. Pedestrian and Bicycle Circulation Systems

There are existing sidewalks along both the University Avenue and Woodlands Village Boulevard frontages. The applicant may be required to update the driveways to meet ADA requirements. This will be determined at Civil Plan review. There is also an existing concrete path that leads from the University Avenue sidewalk to the building. The applicant is providing four new bicycle parking spots.

Future redevelopment would be required to meet the pedestrian and bicycle circulation systems at the time of development.

## v. Compatibility and Architectural Design Standards

The proposed addition meets the Architectural Design Standards prescribed by code. The entire building will be finished with materials that meet the current architectural design standards, including metal panels, stone veneer, and split-face CMU block of varying colors. The building is designed so that the more visually heavy materials are placed at the bottom of the building. All colors meet the code requirement of having a Light Reflectance Value (LRV) of $50 \%$ or less. The majority of the building is preexisting and built prior to the current architectural standards. For this reason, staff did not require full compliance with the articulation standards.

Future redevelopment would be required to meet current Architectural Design Standards at the time of development.

## vi. Landscaping

The applicant was not required to bring the existing landscaping on the entire site up to current standards, since the proposed addition is less than a $35 \%$ increase in gross floor area. However, the site will not only retain its original landscaping but will also provide new additional landscaping.

Future redevelopment would be required to meet current Landscaping standards at the time of redevelopment.

## vii. Outdoor Lighting

The subject property is located within Lighting Zone 2. An outdoor lighting permit is required to be submitted with the building permit and will be reviewed for compliance with our Dark Sky standards.

Future redevelopment would be required to meet current Outdoor Lighting standards at the time of redevelopment.

## viii. Parking

Due to the drive-thru nature of the development, the only parking requirements are for employee parking. The code stipulates that 1.5 parking spaces are required per employee. The applicant states that there will
be 3 employees on any given shift, for a total of 5 parking spaces. These spaces are delineated on the site plan.

Future redevelopment would be required to meet the current Parking standards at the time of redevelopment.

## ix. Historic/Cultural Resources

The Heritage Preservation Officer has determined that no analysis of the site is required.

## B. Public Systems Impact Analysis

## i. Traffic/Right-of-Way Impact

No analysis was required. Staff required the applicant to provide information about the number of cars queuing for the carwash to ensure they will not block traffic on Woodlands Village Boulevard.

Any future redevelopment will be reviewed by staff and could possibly require a traffic/right-of-way impact analysis, depending on the intensity of the project.
ii. Water and Wastewater Impact

No analysis was required. The applicant states that the new carwash equipment is more efficient than the existing equipment, using less water and recycling the water it does use.

Any future redevelopment will be reviewed by staff and could require a water and wastewater impact analysis, depending on the intensity of the project.

## iii. Stormwater Analysis

No analysis was required. The development is not proposing any increase to the impervious area, in fact, the new landscaping areas add pervious areas to the site.

Any future redevelopment will be reviewed by staff and could require a stormwater analysis depending on the intensity of the project.

## II. Zoning Map Amendment Findings

An application for a Zoning Map Amendment shall be submitted to the Planning Director and shall be reviewed and a recommendation prepared. The Planning Director's recommendation shall be transmitted to the Planning and Zoning Commission in the form of a staff report prior to a scheduled public hearing. The recommendation shall include: an evaluation of the consistency and conformance of the proposed amendment with the goals and policies of the General Plan and any applicable specific plans; the grounds for the recommendation based on the standards and purposes of the zones set forth in Section 10-40.20 (Establishment of Zones) of the Zoning Code; and whether the amendment should be granted, granted with conditions to mitigate anticipated impacts caused by the proposed development, or denied.

The following findings will be analyzed specific to the approved site plan and consider if the site were to be redeveloped entirely under the HC zone standards.

Zoning Map Amendments shall be evaluated based on the following findings:

## A. Finding \#1:

The proposed amendment must be found to be consistent with and in conformance with the goals and policies of the General Plan and any applicable specific plans. If the application is not consistent with the General Plan, and any other
applicable specific plan, the applicable plan must be amended in compliance with the procedures established in Chapter 11-10 of the City Code (Title 11: General Plans and Subdivisions) prior to considering the proposed amendment.
i. General Plan/Flagstaff Regional Plan (FRP 2030) Process and Analysis Summary

When staff performs a Regional Plan (the "Plan") analysis, staff reviews all maps, text, and goals and policies to determine which are the most relevant in relation to the proposed application. The Plan's Future Growth Illustration on Maps 21 and 22 (same map; one is regional scale and one city scale) and the text of the Plan provide supplemental information for the interpretation of goals and policies. In the case of any conflict between the Future Growth Illustration and the Plan's goals and policies, the goals and policies will prevail. The Future Growth Illustration has two types of land use designations: "Area Types" describe the place-making context of Urban, Suburban, Rural, or Employment, and "Place Types" such as activity centers, corridors, and neighborhoods provide the framework for the density, intensities, and mix of uses within the area types.

The subject property is designated as Existing Suburban area type and is located near a Suburban Activity Center and within the pedestrian sheds of two Regional Scale Suburban activity centers. Suburban areas are intended to have medium to low densities of people, residences, jobs, and activities; the streets and sidewalks vary in pattern; the area is drivable to access homes and jobs, yet walkable by special pedestrian facilities such as FUTS trails; some services and goods are available to the residents; and the area may have access to public transportation. Regional activity centers are located at the intersection of major roads and have multiple large residential developments. The proposed development meets the components of the activity center and area type by providing an auto-oriented business in a one-story building.

The majority of Suburban Activity Centers and Pedestrian Sheds identified in Regional Plan currently contain HC zoned properties within their boundaries. The Future Growth Illustration Map identifies the intersection of Woodlands Village and University Avenue as "Suburban - Future". The Regional Plan does not identify Industrial uses to be located within these areas. Future redevelopment regulated by the HC zoning regulations would bring the site into further conformance with the Regional Plan more so than redevelopment regulated by Light Industrial - Open zoning.

## ii. Applicable General Plan Goals and Policies

As part of its review, staff identified relevant Regional Plan Goals and Policies that could be applied to support or not support the proposed Zoning Map Amendment. The relevant goals and policies can be found below and within the developer's narrative. The following is a discussion of how the project generally meets or conflicts with goals and policies in each relevant chapter.

## a. Environmental Planning \& Conservation (Air Quality, Climate Change and Adaptation, Dark Skies, Ecosystem Health, Environmentally Sensitive Lands, Natural Quiet, Soils, and Wildlife)

The subject property is not identified as a site with significant or concentrations of natural resources per Maps 7 and 8 within the Regional Plan.

Policy E\&C.4.2 aims to develop water use policies that attempt to integrate current best projections of climate change effects on the Colorado Plateau's water resources and emphasize conservation. The redeveloped site will implement new technology that provides for the reuse of the water along with new efficiency of the water-saving equipment.

Goal E\&C. 5 aims to preserve dark skies as an unspoiled natural resource and a core element of community character. As part of this redevelopment, the site will need to submit for an outdoor lighting permit and will need to bring the entire site into compliance with the current dark skies lighting code. Any future redevelopment of the site would need to conform to the lighting codes and regulations in place at that time.

Goal E\&C. 8 aims to maintain areas of natural quiet and reduce noise pollution. The remodel process will remove an existing vacuum turbine exposed along University Avenue and will relocate it to an area within an enclosed structure where the noise pollution will be outfitted with noise suppression equipment.

## b. Water Resources (Water Sources, Water Demand, Stormwater and Watershed Management, and Water Quality)

As shown on Map 21 and referenced in Policy WR.4.3., "Development requiring public utility services will be located within the Urban Growth Boundary." The Property is located within the Urban Growth Boundary. There is existing water and sewer infrastructure at the intersection of University Avenue and Woodlands Village Boulevard that can support the proposed addition. By opening this site for any future redevelopment regulated by the HC zone, infill development would be able to connect to current utility services in a dense area without extending the boundaries of the services. This would help to meet Policy WR.6.4 which encourages low-impact development strategies.

The applicant has noted that they are implementing new technology in the carwash that provides for the reuse of the water along with new efficiency of the water-saving equipment that is replacing older equipment that is much less efficient in water use and reuse. This applies to Policy WR.3.3 which aims to integrate sound water conservation and reuse systems into new and updated public facilities.

It is important to note that a Water-Sewer Impact Analysis (WSIA) was not required for this site, however any future redevelopment would be reviewed by staff to determine if a WSIA would be required for the new development.

## c. Energy (Energy Efficiency and Renewable Energy)

Goal E. 1 encourages increasing energy efficiency. The addition to this development will not consume more energy than is currently on the site as this is a proposition for the expansion of a current use. With the removal of the lube shop and the change from a full-service carwash to an express automated carwash, the site will be updated to provide the latest in energy-efficient motors and equipment operations.

## d. Community Character (Scenic Resources and Natural Setting, Heritage Preservation, Community Design, and Arts, Sciences, and Education)

Policy CC.1.1 aims to conserve ponderosa pines. The current landscaping plan does not remove any of the required preserved trees from the original site plan. Any future redevelopment of the site would be required to preserve the resource protected trees as well.

Goal CC. 3 aims to preserve, restore, enhance, and reflect the design traditions of Flagstaff. Specifically, policies CC.3.1 and CC.3.2 discuss the desired design of buildings and their relationship to their context including maintaining and enhancing existing buildings. The new design of the building provides a more diverse mixture of materials and helps to provide a more modern look to the existing structure. Additionally, future redevelopment of the site would be required to adhere to the Zoning Code regulations specifically regarding Site Planning Design Standards and Architectural Design Standards.

## e. Growth Areas \& Land Use (Reinvestment, Greenfield, Urban Area, Suburban Area, Rural Area, Employment Area, Special Planning Area, and Activity Centers)

The proposed development proposes a removal of one use to expand an existing use.
The applicant has met with nearby residents and property owners. The Citizen Participation Report, required as part of the rezoning application and prepared by the architect, outlines the specific details of these efforts. Policy LU.1.11 calls for collaboration between a developer, residents, and property owners in existing neighborhoods where redevelopment and reinvestment are proposed so that they are included, engaged, and informed.

Goal LU. 1 promotes an investment in existing neighborhoods and activity centers for the purpose of developing complete and connected places. This works in conjunction with Goal LU. 9 which aims to focus reinvestment in urban areas. The proposal to expand the existing use shows a more cohesive development of the site. According to the applicant, the lube shop use is not as utilized. Therefore, expanding the more utilized use will bring more vitality to the site. By allowing any future redevelopment to be developed under HC zone standards, this will allow more commercial, pedestrian-friendly uses. Many of these uses are not allowed under the current industrial zoning.

Policy LU.1.3 promotes reinvestment at the neighborhood scale to include redevelopment of underutilized properties and remodeling of existing buildings and streetscapes. The site will be redeveloped to provide an expansion of a use that is more heavily utilized on the site and future redevelopment regulated by the HC zone will provide the opportunity to bring more commercial uses to the site.

Goal LU. 5 encourages compact development principles to achieve efficiencies and open space preservation. If this site were to be redeveloped under the current zoning designation of Light Industrial - Open then it would not meet the policies of this goal especially LU.5.4 which encourages development to be clustered in appropriate to and within the context of each area type: urban, suburban, and rural.

Goal LU. 13 aims to increase the variety of housing options and expand opportunities for employment and neighborhood shopping within suburban neighborhoods. If future redevelopment were to occur, then this rezone would increase the allowed commercial uses on the site. Likewise, Goal LU. 18 aims to develop well-designed activity centers and corridors with a variety of employment, business, shopping, civic engagement, cultural opportunities, and residential choices. If rezoned to HC , this would increase the commercial uses allowed for any future redevelopment.

## f. Transportation (Mobility and Access, Safe and Efficient Multimodal Transportation, Environmental Considerations, Quality Design, Pedestrian Infrastructure, Bicycle Infrastructure, Transit, Automobile, Passenger Rail and Rail Freight, Air Travel, and Public Support for Transportation)

Goal T. 5 aims to increase the availability and use of pedestrian infrastructure, including FUTS, as a critical element of a safe and livable community. Any redevelopment of this site would be required to provide up-to-date code requirements for pedestrian connections to the surrounding right-of-way.

Goal T. 6 aims to provide for bicycling as a safe and efficient means of transportation and the applicant proposes to provide bicycle parking for four bicycles. Any future redevelopment of the site would be required to provide bicycle amenities relative to the size of the development. It is important to note that no Transportation Impact Analysis was required for this site. However, future redevelopment of the site may require an updated analysis of potential traffic impacts.

## g. Neighborhoods, Housing, and Urban Conservation

Goal NH. 1 aims to foster and maintain healthy and diverse urban, suburban, and rural neighborhoods in the Flagstaff region. This redevelopment will help provide a site with updated architectural characteristics and will also provide a more streamlined use allowing for more cars to queue for the carwash. Additionally, any future redevelopment of the site would be required to adhere to current Architectural Design Standards prescribed by code. It is important to note that Industrial uses are not required to adhere to these design standards and would be able to develop the site without a focus on architectural standards.

Goal NH. 6 focuses on ensuring redevelopment and infill are compatible and enhance the overall community character. Policy NH.6.1 states that when planning for redevelopment, the needs of existing residents should be addressed as early as possible in the development process. The applicant held a neighborhood meeting and sent letters to surrounding neighbors to inform them of the process. Neither the applicant nor city staff have received any complaints regarding the proposed redevelopment.

## iii. Applicable Specific Plan

This area of the city is part of the Woodlands Village Specific Plan. The Specific Plan was adopted in 1990, and the initial development of the site was in conformance with the plan. The northernmost areas within the plan were designated as Business Parks. The plan stated that if the designated Business Park uses are not marketable, the Commerce/Commercial uses may be substituted. Additionally, any future redevelopment in the HC zone would be mainly commercial uses. It is important to note that the Woodlands Village Specific Plan excludes residential uses in the Business Park designated area making this site primed for solely commercial uses. The Zoning Map Amendment request is in conformance with the Woodlands Village Specific Plan.

## B. Finding \#2

To meet the finding, the proposed amendment must be determined not to be detrimental to the public interest, health, safety, convenience, or welfare of the City of Flagstaff (the "City") and will add to the public good as described in the General Plan.

Staff believes that the proposed project will not be detrimental to the public health, safety, or welfare so long as it is developed in accordance with all codes and requirements.

## C. Finding \#3

To meet the finding, the affected site must be determined to be physically suitable in terms of design, location, shape, size, and operating characteristics; and the provision of public and emergency vehicle access, public services, and utilities must ensure that the requested zone designation and the proposed or anticipated uses and/or development will not endanger, jeopardize, or otherwise constitute a hazard to the property or improvements in the vicinity in which the property is located.

Staff believes that the proposed application meets this finding. The Inter-Division Staff reviewed the application and concluded that the site was suitable for the proposed development. The IDS team based its conclusion on the review of all applicable codes and requirements. No impact analyses were required for this site.

For all future redevelopment, Staff would review the proposed project through the IDS Review Process to ensure it is in conformance with all current codes. If any issues arise that could endanger, jeopardize, or otherwise constitute a hazard to the property or improvements in the vicinity then further studies and analyses will be required.

## III. Citizen Participation

Public hearings before the Planning and Zoning Commission and City Council are conducted in conjunction with requests for Zoning Map Amendments. In accordance with Arizona State Statute, notice of the public hearing was provided by placing an ad in the Arizona Daily Sun, posting notices on the property, and mailing a notice to all property owners within 300 feet of the site excluding rights-of-ways.

The applicant held one on-site neighborhood meeting regarding this case on April $10^{\text {th }}$ at 6:00 p.m. The architect, the property owners, and one neighboring business owner attended the meeting. The neighboring business owner showed his support for the proposed redevelopment. The second required meeting was waived by the Planning Director. Staff has not received any comments from the public as of the writing of this report.

PZ-22-00164-01
May 24, 2023

## Attachments:

- Application
- Project Narrative
- Regional Plan Analysis
- Site Plan
- Building Elevations
- Landscape Plan
- Citizen Participation Plan
- Neighborhood Meeting Minutes
211 W. Aspen Ave
Flagstaff, AZ 86001
P: (928) 213-2618
www.flagstaff.az.gov

| Date Received | Application for Direct to Ordinance Zoning Map Amendment |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Project Name OCFAN BLUE CAR winstt (LOODLANins) |  |  |  |  |
| Site Address <br> 1899 S. WOODUNNOS VILLAGV |  | $\begin{aligned} & \text { Parcel Number(s) } \\ & 112-24-001-B \end{aligned}$ | Subdivision \& Lot Number | Site Acreage $1.17$ |
| Existing Zoning District$4-0$ |  | Proposed Zoning District HC | Existing Regional Plan Area and Place Type |  |
| Existing Use CARUAS:. |  |  | Proposed Use CARCIAS! |  |
| Property Information: | Yes $\mathbb{\otimes}$ No Located in an existing Local/National Historic District? (Name: $\qquad$ Yes $\mathbb{V}$ No Existing structures are over 50 years old at the time of application? <br> $\square$ Yes $\mathbb{X}$ No Subject property is undeveloped land? |  |  |  |
| Type of Zoning Map Amendment (Small, Medium, Large or Multi-Phase) SMACL |  |  |  |  |


| Property Owner(s) <br> TRAMPUS MANSKPCR | $\begin{aligned} & \text { Phone } \\ & 928.660 .1396 \end{aligned}$ |
| :---: | :---: |
| Mailing Address <br> City, State, Zip 2083 E. HARDY LANE CAMPVERAE, AL 86327 | E-mail <br> MANESERZIZ/HOTMAIL.CON |
| Applicant(s) <br> Joth ReDDEU (SoHr REDDELL Apchtrees) | Phone $\begin{aligned} & \text { one } \\ & 602-531.2834 \end{aligned}$ |
| Mailing Address 4992 S .1585 GLLBEAT, $A Z 85298$ | E-mail JOHN@REDOKMAPCLTTECTS.COF |
| Project Representative(s) <br> IOAN REDDRUL (JOHAY REDDEL ARCHITECTS) | Phone 602.531 .2854 |
| Mailing Address 4992 S. $158^{\text {th }}$ ST. GILBFAR, AZ 85298 | $\begin{aligned} & \text { E-mail } \\ & \text { JOHN! OREDDELCARCI } 1 \text { TECS.COM } \end{aligned}$ |


|  |  | Date $1-$ | Applicant Signature, Th Rel |  | Date $1-18-2023$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| For City Use |  |  |  |  |  |
| Date Filed: |  |  | File Number(s): |  |  |
| P \& Z Hearing Date: |  | Publication and Posting Date: |  |  |  |
| Council Hearing Date: |  | Publication and Posting Date: |  |  |  |
| Fee Receipt Number: |  |  | Amount: | Date: |  |
| Action by Planning and Zoning Commission: |  |  | Action by City Council: |  |  |
| $\square \quad$ Approved |  |  | $\square$ Approved |  |  |
| $\square$ Denied |  |  | $\square$ Denied |  |  |
| $\square$ Continued |  |  | $\square$ Continued |  |  |
| Staff <br> Assignments | Planning | Engineering | Fire | PW/Water Services | Stormwater |

# John Reddell Architects, Inc. Architecture Interiors Land Planning 

## Narrative

The site is at 1899 S. Woodland Village Blvd., the existing Woodland Car Wash. We are requesting a Direct to Ordinance Zoning Map Amendment for the existing Woodlands Carwash. The carwash is an existing non-conforming use in LI-O zoning and our request is a change to HC zoning to conform with the existing car wash.

The existing full-service carwash is to be remodeled as to be an exterior express carwash with self-serve vacuums. The existing oil/lube/detail portion of the building is to be demolished with the addition of office at the entry end of the tunnel and addition of 30 ' of tunnel length at the exit end. There is also an addition of a vacuum room on the building to relocate the exposed vacuum equipment into an interior space. This will remove the noise generation that is outside and eliminate the noise by the location internal in the building. Self-serve pay stations will be located in (3) lanes on the north side of the site turning south into the existing carwash tunnel and exiting at the south end. When exiting the customer has the option to exit the site onto University Avenue at the existing ingress/egress drive or turn left into the self-vacuum lane to vacuum or exit on Woodlands Village Blvd. at the existing ingress/egress drive.

The fire and sanitation access remains the same as the existing thru the site with the trash enclosure remaining as existing.

The building coverage remains the same with the addition of 2767 sf. of landscape area that results in removal of existing asphalt area. The existing retention area all remains in place with existing drainage flow design in place.

The exterior car wash is a way in which to provide the customer the service of a quality machine exterior car wash and their option to free self serve vacuum at a significant savings over a full car wash cost.

The hours of operation for the car wash, which includes the vacuum, will be from 7:00 am to 9:00 pm. All of the equipment is housed within the building structure including the pump motors and vacuum unit which is one central vacuum.

# REGIONAL PLAN ANALYSIS 

For
OCEAN BLUE CARWASH (WOODLANDS)

1899 S. Woodlands Village Blvd.

Prepared for:
City of Flagstaff
221 W. Aspen Avenue
Flagstaff, AZ 86001

Prepared by:<br>John Reddell Architects<br>4992 S. $158^{\text {th }}$ Street<br>Gilbert, AZ 85298<br>602-531-2854

Prepared Date:
March 29, 2023

## PROJECT SUMMARY

The site is and existing carwash to be remodeled as to provide an improved service with an updated equipment package for the tunnel wash and free self-serve vacuums.

The carwash was developed originally as an approved use under the then existing zoning, after being in service for a number of years a new zoning district overlay was adopted which left the existing carwash as an existing non-conforming use. The client is in process of purchasing the carwash and remodeling the project bringing in the new technology of the carwash industry that will provide up to date service to the community.

## REGIONAL PLAN ANALYSIS

We are requesting a rezoning as to bring the existing non-conformance use into conformance which a Regional Plan Analysis is required. The following information summarizes the sections of the Regional Plan that were analyzed and the reasons why this project is supported, since this is an existing project that is operational as a carwash various sections do not pertain to the remodel but how it may be developed in the future after the life of the existing use. This analysis will primarily look at the improvements in modernizing the existing use and the change from LI-O to HC zoning in the Suburban Regional Activity Center.

## CHAPTER IV - ENVIROMENTAL PLANNING AND CONSERVATION

## CLIMATE CHANGE AND ADAPTATION GOALS AND POLICIES

Goal E\&C.4. Integrate available science into policies governing the use and conservation of Flagstaffs natural resources.

Policy E\&C.4.2 Develop water use policies that attempt to integrate current best projections of climate change effects on the Colorado Plateau's water resources and emphasize conservation.

We are implementing new technology in the new car wash equipment being installed that provides for the reuse of the water along with the new efficiency of the water saving equipment. This new equipment will be replacing the older equipment that is much less efficient in the water use and reuse.

## DARK SKIES GOALS AND POLICIES

Goal E\&C.5. Preserve dark skies as an unspoiled natural resource, basis for an important economic sector, and core element of community character.

Policy E\&C.5.3. Continue to enforce dark sky ordinances.
Existing non-conforming lighting shall be replaced with new lighting and all new site lighting will adhere to the dark skies lighting code.

## ECOSYSTEM HEALTH GOALS AND POLICIES

Goal E\&C.6. Protect, restore and improve ecosystem health and maintain native plant and animal community diversity across all land ownerships in the Flagstaff region.

Policy E\&C.6.3. Promote protection, conservation, and ecological restoration of the region's diverse ecosystem types and associated animals.

The remodeled site does not extend beyond its existing foot print area and protects the existing pine and also expands on the internal landscape areas to allow for additional landscaping to be added.

## NATURAL QUIET GOALS AND POLICIES

Goal E\&C.8. Maintain areas of natural quiet and reduce noise pollution.
Policy E\&C.8.1. Establish location-appropriate sound management tools with measurable criteria.

In the remodel process we have removed the existing vacuum turbine and motor that is existing exposed on the southside of the property along University Road and we have relocated to an area within the enclosed building structure and provided new technology noise suppression equipment to the vacuum turbine. With these improvements we have removed that noise pollution being exposed.

## CHAPTER VI - WATER RESOURCES

## WATER DEMAND GOALS AND POLICIES

Goals WR.3. Satisfy current and future human water demands and the needs of the natural environment through sustainable and renewable water resources and strategic conservation measures.

Policy WR.3.3. Integrate sound water conservation and reuse systems into new and updated public facilities.

We are implementing new technology in the new car wash equipment being installed that provides for the reuse of the water along with the new efficiency of the water saving equipment. This new equipment will be replacing the older equipment that is much less efficient in the water use and reuse.

## CHAPTER VII - ENERGY

## EFFICENT USE OF ENERGY GOALS AND POLICIES

Goal E. 1 Increase energy efficiency.
Policy E.I.4. Promote cost-effective, energy-efficient technologies and design in all new and retrofit buildings for residential, commercial, and industrial projects.

With the remodel of the equipment tunnel we are introducing the latest in energy efficient motors and equipment operations also by adding VFD's (variable frequency drive) to our large motors which allows the maximum efficiency to energy requirement to the starting and use of the large motors. The building mechanical being replaced with new hi efficient equipment.

## CHAPTER IX - GROWTH AREAS \& LAND USE

## APPLICABLE TO ALL LAND USES GOALS AND POLICIES

Goal LU.5. Encourage compact development principals to achieve efficiencies and open space preservation.

Policy LU.5. 2 Promote infill development over peripheral expansion to conserve environmental resources, spur economic investments, and reduce the cost of providing infrastructure and services.

Remodel of existing use or future redevelopment of the site reuses existing infrastructure and services reducing cost. Conserves environmental resources by promoting infill redevelopment.

## SUBURBAN AREA GOALS AND POLICIES

Goal LU.13. Increase the variety of housing options and expand opportunities for employment and neighborhood shopping within all suburban neighborhoods and related policies.

Policy LU.13.6. Include a mix of uses and access to surrounding neighborhoods in new suburban commercial development.

If future re-development occurs it would allow the opportunity of mix uses to the to the surrounding neighborhoods

Policy LU.13.7. Include employment opportunities in all suburban activity centers.
Existing use includes employment and if future re-development occurs it will offer additional employment opportunities.

ACTIVITY CENTERS AND COMMERCIAL CORRIDORS GOALS AND POLICIES
Goal LU.18. Develop well designed activity centers and corridors with a variety of employment, business, shopping, civic engagement, cultural opportunities, and residential choices.

Policy LU.18.3. Redevelop underutilized properties, upgrade aging infrastructure, and enhance rights-of-way and public spaces so that existing activity centers and corridors can realize their full potential.

The remodel will enhance the existing right-of-way by updating the landscape on the perimeter along the street frontages and additional landscape internally

Policy LU.18.6. Support increased densities within activity centers and corridors.
If future re-development occurs will allow for the future increased densities within the suburban corridor.

Policy LU.18.7. Concentrate commercial, retail, services and mixed use within the activity center's commercial core.

Allows for the continuation of the existing service within the commercial core.
Policy LU18.12. Corridors should focus commercial development to the corridor frontage and residential to the back.

The site and existing building and any future re-development would be on the corridor frontage streets buffering residential behind the frontage.

## CHAPTER X - TRANSPORTATION

## BICYCLE INFRASTRUCTURE GOALS AND POLICIES

Goal T.6. Provide for bicycling as a safe and efficient means of transportation and recreation.

Policy T.6.5. Provide short- and long-term bicycle parking where bicyclist want to travel.
Provide bicycle parking for minimum of (4) bicycles for employees or customers bringing dogs to dog wash.




## John Reddell Architects, Inc. Architecture Interiors Land Planning

## NEIGHBORHOOD MEETING PLAN

per sections 10-20.30.060 and 10-20.30.070 plan to include the following.

- Property owners within 300 '(list included) and city to provide HOA and Neighborhood Assoc. to notify within 1000 ' for neighborhood meeting.
- Proposed notification by mail (letter included) with site plan and elevation sheets included 10 days prior to meeting.
- Meeting shall be open house / workshop for individuals to converse and review plans with design professional and owner.
- Each person attending will have direct access to ask questions and provide input on the proposal to the design professional and owner's proposal.
- Notification letter (included) for first neighborhood meeting and the second meeting to be scheduled after City review and prior to any public hearing.
- Meeting notes and attendance sheet shall be submitted to the Planning Director after each meeting and any clarification of design elements in response to the neighbor's input.


# John Reddell Architects, Inc. Architecture Interiors Land Planning 

## OCEAN BLUE (WOODLANDS) CAR WASH 1899 S. WOODLANDS VILLAGE BLVD.

## MINUTES OF NEIGHBORHOOD MEETING 4/10/2023

The neighborhood meeting was held on site at 1899 S. Woodland Village Blvd in the lobby of the existing carwash at $6: 00 \mathrm{pm}$ on Monday the $10^{\text {th }}$ of April.

We provided three renderings, site plan and colored elevations at $24 \times 36$ mounted on boards for easy viewing and discussion. I have included a sign in sheet that has 4 attendees besides myself. There was only one from the public that attended (Steve Jackson) the property owner to the west of the carwash site. We reviewed the project with him and he was very supportive of the remodeled and the rezoning application. He offered his support in anyway that we needed to help get the proposal approved. The other attendees were the current owner and the two purchasing the project. We closed the meeting at 7:00 pm.

We had (1) other inquire by phone call on April 9, 2023 Sunday afternoon to understand the zoning process and request and stated they might show if they had any other questions but did not attend the meeting.

Planning \& Zoning Commission
6. A.

Meeting Date: 06/14/2023

## From: $\quad$ Tiffany Antol, Zoning Code Manager

## Information

## TITLE:

PZ-21-00126-09: Northern Arizona Healthcare (NAH) Corporation requests Preliminary Plat approval for the NAH Health Village Phase 1 Block Plat located at 1120 W Purple Sage Trail, a proposed mixed-use development subdivision on 172.62 acres in the Estate Residential, Rural Residential, and Single-family Residential zones.

## STAFF RECOMMENDED ACTION:

Staff recommends the Planning and Zoning Commission, in accordance with the required findings presented in this report, forward the Preliminary Plat to the City Council with a recommendation of approval subject to conditions.

## Executive Summary:

The applicant proposes to develop the Property as the NAH Health Village centered around approximately 1.15 million square feet of Hospital and Medical Offices, with supporting uses including approximately 315 residential dwelling units as part of a mixed-use development, approximately 230,000 square feet of non-residential uses (retail and lodging), approximately 250,000 square feet of Research and Development uses (light manufacturing), and approximately 31.2 acres of designated Open Space and Civic Space reserved for a wellness retreat and Flagstaff Urban Trail System (FUTS) preservation. The Preliminary Block Plat consists of five Blocks, two tracts for future development, and public rights-of-way.

Attachments<br>Application<br>Staff Report<br>NAH Preliminary Plat Part 1<br>NAH Preliminary Plat Part 2<br>Off-site improvements<br>Utility Notification Letters<br>Approved Engineering Modifications

City of Flagstaff Community Development Division

211 W. Aspen Ave

Flagstaff, AZ 86001
www.flagstaff.az.gov


# PLANNING \& DEVELOPMENT SERVICES REPORT PRELIMINARY PLAT 

```
DATE: May 24, 2023
MEETING DATE: June 14, }202
REPORT BY: Tiffany Antol, AICP
```


## REQUEST:

Northern Arizona Healthcare (NAH) Corporation requests Preliminary Plat approval for the NAH Health Village Phase 1 Block Plat located at 1120 W Purple Sage Trail, a proposed mixed-use development subdivision on 172.62 acres in the Estate Residential, Rural Residential, and Single-family Residential zones.

## STAFF RECOMMENDATION:

Staff recommends the Planning and Zoning Commission, in accordance with the findings presented in this report, forward the Preliminary Plat to the City Council with a recommendation of approval subject to conditions.

## PRESENT LAND USE:

The subject property ("Property") is approximately 172.6 acres consisting of 17 separate parcels of land. Most of the site is vacant with a few residential structures. All existing development will be removed if the site is redeveloped as the NAH Health Village. The site has a natural ridge that divides it in half with slopes from the west to the northeast that range from 5-11 percent. There are no floodplains on the Property and the entire site maintains a significant stand of Ponderosa Pines.

## PROPOSED LAND USE:

The applicant proposes to develop the Property as the NAH Health Village centered around approximately 1.15 million square feet of Hospital and Medical Offices, with supporting uses including approximately 315 residential dwelling units as part of a mixed-use development, approximately 230,000 square feet of non-residential uses (retail and lodging), approximately 250,000 square feet of Research and Development uses (light manufacturing), and approximately 31.2 acres of designated Open Space and Civic Space reserved for a wellness retreat and Flagstaff Urban Trail System (FUTS) preservation. The Preliminary Block Plat consists of five Blocks, two tracts for future development, and public rights-ofway.

## NEIGHBORHOOD DEVELOPMENT:

North: Vacant land zoned Single Family Residential (R1) and the unincorporated community of Mountain Dell
East: Beulah Boulevard; Interstate 17
South: Fort Tuthill County Park and City of Flagstaff (COF) owned utility parcel
West: Rural residential development in the Rural Residential or Estate Residential zones.

## REQUIRED FINDINGS:

The Planning and Zoning Commission shall find the proposed Preliminary Plat meets the requirements of the City Code Title 10, Flagstaff Zoning Code; City Code Title 11, General Plans and Subdivisions; and City Code Title 13, Engineering Design Standards and Specifications.

## I. Project Information

## A. Background and Introduction

The applicant, NAH Corporation, is requesting Preliminary Plat approval to allow the subdivision of approximately 172.6 acres into five blocks of land, two tracts for future development, and required right-of-way. The project is currently in the entitlement process with portions of the Property proposed to be rezoned to the Highway Commercial (Block E) and Public Facilities (Blocks A, B, and C) zones as part of the first phase of development. The remaining areas (Block D and Tracts $Z$ and $Z Z$ ) are proposed to be rezoned through a separate entitlement case. All blocks and tracts within the
proposed Preliminary Plat conform with both the existing zoning requirements as well and the proposed zoning requirements. The plat is intended to be developed in two phases.

The applicant, NAH, is requesting adoption of the Northern Arizona Healthcare Health Village Specific Plan (the "Plan") to support the future development of approximately 172.6 acres of land for a new regional hospital and ambulatory care center (ACC), surrounded by a Health Village designed as a location for a full range of medical, health, and wellness services mixed with supporting commercial, retail, research, and housing opportunities. This new regional hospital is intended to replace the existing Flagstaff Medical Center (FMC) that has been operating in Flagstaff since 1936. NAH has owned and operated FMC for the past 35 years. FMC currently maintains a 242 -bed patient facility and is an Arizona-certified Level 1 Trauma Center. FMC is the only Arizona Level 1 Trauma Center north of Phoenix. The applicant is also requesting rezoning approval to permit the development of the new regional Hospital, ACC, and associated medical offices. The Specific Plan is proposed to be adopted in phases in conjunction with future zoning map amendments.

The Property is bounded by Beulah Boulevard (an existing 2-lane arterial roadway) and I-17 to the east and is partially bisected by Purple Sage Trail which is a private roadway easement that has been improved with asphalt millings. Purple Sage Trail provides access to Fort Tuthill County Park as well as the surrounding residential properties. The Healthcare Village proposes a new circulation system for the planning area including a new arterial roadway that will connect with Woody Mountain Road and two new collector roads. These changes to the arterial and collector transportation system were reviewed at a high leveland approved by City Council in a Regional Plan amendment in December 2022. Other internal roadways will be phased as development occurs within the planning area. Development in the planning area is intended to be phased with the Hospital and affiliated medical uses identified as the priority for the development of the site. Most of the required infrastructure improvements are triggered by this first phase of development.

## II. Required Findings: Conformance with City Development Standards and Regional Plan

Staff reviewed and approved the Preliminary Plat based on conformance with City Code Title 10, Flagstaff Zoning Code; City Code Title 11, General Plans and Subdivisions; and City Code Title 13, Engineering Design Standards and Specifications.

## A. City of Flagstaff Zoning Code (Title 10)

## i. Existing Zoning

The Property is currently zoned a mix of Estate Residential (ER), Rural Residential (RR), and Single-Family Residential (R1). Density calculations are not applied as this subdivision does not intend to create residential lots. Development is intended to occur either within the larger block or each block will be subdivided further to allow for the intended development. The minimum parcel size within the ER and RR zones is one acre and the minimum parcel size in the R1 zone is 6,000 sq. ft. All blocks and tracts created by this subdivision comply with these standards. Because this is a block plat, individual lot envelopes have not been provided.

## ii. Proposed Zoning

A portion of the Property within the proposed subdivision (Blocks A, B, C, and E) is intended to be rezoned to either Public Facilities (PF) or Highway Commercial (HC) within the first phase of development. The remaining land is intended to be rezoned in the second phase of development to either HC or Research and Development (RD). Density standards do not apply to the proposed development in phase 1. Phase 2 includes a mixed-use development which is only limited by the standards of High Occupancy Housing. The PF zone does not have standards for lot size, width, or depth. The HC zone has a minimum lot size of 9,000 square feet with a minimum lot width of 60 feet and lot depth of 100 feet. The RD zone has a minimum lot size of 20,000 square feet with a minimum lot width of 100 and lot depth of 150 .

The smallest blocks within the proposed subdivision are Block $A$ ( 7.1 acres) and Block $B$ (3.1) which are intended to be rezoned to the PF zone and utilized as open space. Block C ( 20 acres) is also intended to be rezoned to the PF zone but is intended for a civic open space with amenities to serve the hospital patients, staff, and visitors, and also the general public. Block D (15.4 acres) is intended to be rezoned to HC and developed as a mixed-use project with a
minimum of 315 mulit-family residential units. Block $\mathrm{E}(59.1$ acres) is also intended to be rezoned to HC to be developed with a new regional hospital and ACC. Tracts $Z$ and $Z Z$ are intended to be rezoned to either Research and Development or Highway Commercial. These two tracts will only be developed once they are adequately served with the infrastructure that is intended to be provided as phase 2 of this deveopment.

## iii. Natural Resources

Most of the Property is currently located within the Resource Protection Overlay (RPO). Three of the seventeen parcels included within this plat are not currently within the RPO but will be added if the proposed rezoning case is approved. This project has been evaluated as if all parcels are currently within the RPO. A Resource Protection Plan was provided in conjunction with this Preliminary Plat based on the proposed rezoning. Resources on the site include forest; there are no slopes or floodplains on the site that require protection. The Natural Resource Protection Plan (NRPP) submitted (Page 30 of the Preliminary Plat) indicates that the minimum protection standards would be met using the requirements for the Highway Commercial, Public Facilities, and Research and Development zones, each of which require a minimum of $30 \%$ forest resource preservation. The NRPP provided considers the removal of resources for development of each block or tract. This preliminary plat is not approving any site development, so the removal of trees for future development should be excluded from the calculation of this subdivision plat. The existing zoning is residential which requires $50 \%$ preservation. The proposed development would not be permitted under the existing zoning. If the rezoning is not approved, the required preservation rate can be obtained with alternative development plans.

Resource calculation standards for forest resources do not apply to the area within the public right-of-way of existing or proposed major or minor arterial roads or to the right-of-way of major utility facilities. Both Beulah Boulevard and Woody Mountain Road are arterial roads and are not included in the calculations for this development. Purple Sage is a minor collector, so the removal of forest resources does apply to the resource calculations and has been accounted for in each adjoining parcel. This is why the open space parcels show a reduction in forest resources where no future development is proposed. It is anticipated that all three blocks that are intended to serve as open space or civic space will be a resource bank for other development parcels. The NRPP anticipates that Blocks D and E and Tract ZZ will fall short of the 30\% requirement under the proposed zoning districts. Again, these blocks will not fall short under the existing zoning categories as the calculations consider proposed development that could not be approved without a successful rezoning. Tree resources for each block will be evaluated with each site plan.

## iv. Historic/Cultural Resources

A Cultural Resource Report has been prepared by the applicant. The report has been reviewed and approved by the Heritage Preservation Commission with the following condition that the identified stone piers/fence resource and rail alignment be avoided if possible. Most of the features are on the west side of the existing FUTS trail which is proposed to be preserved as part of the overall development plan. The other feature is located outside of this proposed rezoning area but within the larger Specific Plan area. If these features cannot be avoided, the applicant is required to mitigate the loss.

## v. Parks, Open Space, Pedestrian, and Bicycle Facilities

The City of Flagstaff Parks and Recreation Master Plan identifies a deficiency of public parks, sports fields, and community recreation facilities (such as the Aquaplex) within the southwestern portion of the city. Parks, Recreation, Open Space and Events (PROSE) staff requested the applicant further the goals of the master plan by providing additional resources that would fulfill these community needs. The applicant has agreed to make the open space areas as designated within the rezoning request open to the public. Additionally, PROSE staff requested that some form of "active" recreation amenity (wellness gym) be added to the Wellness Retreat area operating and maintained by the applicant. The applicant has agreed to provide for an amenity.

None of the proposed zoning districts (Highway Commercial or Public Facilities) require the provision of open space as is typically required for residential developments. The primary purpose of the area zoned Public Facilities is to fill the need for developed open space with the greater Health Village as well as provide a buffer between the

Hospital and adjacent residential development. Section 10-30.60.060.B.1.b of the Zoning Code requires the development of each site over 20,000 square feet or developments with 50 or more dwelling units to provide a total of 5 percent of the gross site to be used as civic space. These civic spaces will be required at the time of site plan approval for each portion of the development.

Most of the Property is undeveloped or consists of limited rural residential development with no existing bicycle or pedestrian transportation improvements other than the existing Sinclair Wash FUTS trail that traverses the Property from north to south. Improvements to support both bicycle and pedestrian transportation will be required internal to the site, surrounding the Property as part of the adjacent roadway improvements, in addition to off-site network improvements.

The Property is proposed to be subdivided into several parcels including a 59.8-acre site that will encompass the Hospital and ACC, a 20-acre wellness retreat, and at least 10 acres of open space adjacent to the Sinclair Wash FUTS trail. The subdivision will include two minor arterial roadways, Beulah Boulevard and Woody Mountain Road, and a major collector roadway (Purple Sage Trail). Currently, portions of Beulah Boulevard and Purple Sage Trail are existing within the subdivision area. Woody Mountain Road is intended to connect with Purple Sage Trail when future development occurs on parcels adjacent to the Project. This area of intersection is currently located outside of the Planning Area. The applicant proposes to end each street with a temporary cul-de-sac until such time as adjacent development is required to extend the roadways. The following is a list of bicycle and pedestrian facilities located within the Planning Area.

- Beulah Boulevard - a minor arterial roadway with a 10-foot concrete FUTS on the west side of the roadway adjacent to the Property with on-street buffered bike lanes. An Engineering Standards modification has been requested to waive the requirements of a sidewalk on the east side of Beulah Boulevard adjacent to l-17 as no properties exist on this side of the roadway. The eastern side of this road would maintain a rural edge with no curb and gutter as is shown on the rural arterial cross section within the Engineering Standards. Staff requested that this edge be completed with curb and gutter but NAH would prefer the rural edge. It may be a condition of the required modification to include curb and gutter.
- Woody Mountain Road - a minor arterial roadway will include two concrete 11-foot multimodal paths with a 5foot parkway on either side of the roadway. The multimodal path will include a 6-foot sidewalk and a 5-foot directional separated bike lane. No on-street bicycle facilities will be provided.
- Purple Sage Trail (west side of Property) - a major collector that runs along the western portions of the site will include 5-foot sidewalks and 5-foot parkways on both sides of the roadway and on-street bike lanes. A bicycle/pedestrian street crossing will be provided at Getaway Trail to access the Sinclair Wash FUTS trail and adjacent residential neighborhoods.
- Purple Sage Trail (south side of Property) - a major collector that runs east and west along the southern edge of the Property will include a 16-foot concrete multimodal path and 5-foot parkway on the north side of the road adjacent to the Property just east of the parking garage entrance (about mid-block) continuing to the intersection of Purple Sage Trail and Beulah Boulevard. A bicycle/pedestrian street crossing at the parking garage driveway will be provided. The south side of the road will have an 11-foot multipurpose path from Beulah Boulevard to the crossing. From the crossing going west, there will be a 10-foot FUTS trail along the Fort Tuthill property connecting with the Sinclair Wash Trail. This portion of Purple Sage Trail will not have on-street bike lanes.


## B. City of Flagstaff Subdivision Standards (Title 11)

## i. Preliminary Plat

Inter-Department Staff (IDS) approved the Preliminary Plat based on conformance with the procedures and application requirements outlined in Section 11-20.60: Preliminary Plat.

## ii. Subdivision Standards and Regulations

IDS also approved the Preliminary Plat based on conformance with relevant standards in Section 11-20.120: Subdivision Design Standards and Requirements.

## a. Lot Design

The proposed subdivision meets the standards for lot design:

- Meet the minimum lot width, depth, and size requirements of the Zoning Code.
- Be designed appropriately for the location and character of the proposed development, street improvements, and underlying topography.
- All lots shall be lawfully built upon and be developable (lots are designed in a way so that development can meet all relevant development standards).
- Buildable area (building envelope) shall be located away from the crest of ridge lines.
- Buildable area shall be determined by setback requirements and the location of natural topographic features.


## b. Street Design

The proposed subdivision meets the standards for street design:

- Meet the street cross-section standards (Engineering Standards) for the type of street proposed.
- Street design is appropriate for underlying topography and in relation to existing streets. Where feasible, streets shall be placed on top of ridges to minimize the extent of grading and reduce the visual impact of development.


## c. Easement Design

The proposed subdivision meets the standards for easement design:

- Easements shall be provided and dedicated where deemed necessary for specific purposes (the plat will dedicate a public utility easement and a drainage easement).
- Drainage easements shall substantially follow the line of any existing watercourse that traverses the land.


## d. Block Design

The proposed subdivision meets the standards for block design:

- Blocks in non-transect zones shall not normally exceed 1,200 feet in length measured from the property lines, except in hillside developments or where a subdivision of one-half acre lots or larger justify or require a variation from this requirement, or where there are unusual conditions of the property being subdivided.


## iii. Minimum Required Subdivision Improvements

The subdivider is required to improve all streets, pedestrian ways, and easements in the subdivision and adjacent to it as required to serve the subdivision. Staff review of the Preliminary Plat along with the impact analyses discussed in the Engineering Standards section below identified the required improvements in conformance with Section 11-20.130: Minimum Required Subdivision Improvements. These improvements will formally be approved with Civil Engineering Plans review, which will occur after Preliminary Plat approval by City Council.

## C. City of Flagstaff Engineering Standards (Title 13)

As part of the Preliminary Plat Block Plat review, Staff conducted a public systems analysis to confirm preliminary compliance with Engineering Standards. Following Preliminary Plat approval, the applicant shall submit and receive approval for Civil Engineering Plans for the subdivision prior to review and approval of the Final Plat. Approval of the Civil Engineering Plans will be contingent on the plat meeting City Engineering Standards.

## i. Access and Traffic

A full project Traffic Impact Analysis (TIA) was prepared for the NAH Health Village by CivTech, Inc. to demonstrate the anticipated traffic volumes generated from the proposed Health Village over a twenty plus year horizon. This TIA studies years 2025, 2030, and 2045.

- Horizon Year 2025 includes the Hospital, ACC, medical offices, hotel, restaurants, retail/shopping, and conference center. These proposed uses in 2025 are expected to generate a total of 26,982 daily trips; with

3,005 a.m. peak hour trips, 2,673 midday peak hour trips, and 2,133 p.m. peak hour trips. These numbers have been reduced by anticipated internal capture (trips that travel from one on-site land use to another). There were three different internal capture reductions calculated; one for trips from one zone to another zone, one for trips that stay within one zone, and one for medical land uses to other medical land uses.

- Horizon Year 2030 includes all uses from 2025 plus multi-family residential units, hotel, restaurants, retail/shopping, medical offices, a laboratory, and a research center. The expected trip generation in 2030 is 37,640 daily trips; with 3,673 a.m. peak hour trips, 3,640 midday peak hour trips, and 2,904 p.m. peak hour trips (including anticipated internal capture).
- Horizon Year 2045 (full project build out) includes all uses from 2025 and 2030 plus additional medical offices, hotel, and research office. The expected trip generation in 2045 is 53,190 daily trips; with 5,031 a.m. peak hour trips, 4,998 midday peak hour trips, and 3,824 p.m. peak hour trips (including anticipated internal capture).

For comparison purposes, in 2019, Butler Avenue just east of Sawmill Road had a total of 27,710 daily trips, with 2,110 a.m. peak hour trips and 2,498 p.m. peak hour trips. Currently, Beulah Boulevard has a total of 3,823 daily trips. In 2025, with the NAH project, Beulah Boulevard would have approximately 17,677 daily trips.

Due to time pressures and the complexity of the TIA, NAH agreed to break their entitlement cases into two phases. Phase 1 consists of the application currently under review focusing on the Hospital and ACC in addition to the open space and civic space components of the development. The larger TIA including the surrounding Health Village uses has been put on hold until after the Phase 1 entitlements have been resolved. The full project TIA was utilized to determine the future right-of-way needs within this proposed subdivision. There are several instances where future improvements will require additional improvements to the road network requiring sufficient right-of-way to be provided with this plat. A Phase 1 TIA - Confined Scope 2027 Study Year was approved on March 30, 2023, and provided the required on-site and off-site transportation mitigation requirements. These improvements are described below.

NAH is responsible for all transportation improvements as set forth in the TIA approved with conditions and as shown on the plat including but not limited to curb, gutter, sidewalks, pedestrian ways, multi-modal paths, FUTS trails, bicycle ways, medians, and turn lanes. On-site improvements include all property frontage improvements along Beulah Boulevard, Woody Mountain Boulevard, and Purple Sage Trail. The following improvements are included within this subdivision:

- A Signalized intersection is required for Beulah Blvd and Woody Mountain Rd.
- A Stop-Controlled intersection for Beulah Blvd and the Main Entrance (Intersection B) of the Hospital and ACC. The intersection is to be constructed to include underground utilities for a future signal and to be constructed with correct approach grades and signal ramp slopes. An Engineering Standards modification has been approved for the approach grades at this intersection.
- Re-alignment of Purple Sage Trail constructed to minor collector standards with modifications for enhanced bicycle and pedestrian facilities in accordance with the Active Transportation Master Plan.
- A Signalized intersection at Beulah Blvd and the re-aligned Purple Sage Trail to include construction at the correct grades for a future underpass at I-17.
- Improvements to the intersection of Beulah Blvd and Infantry Rd (current Purple Sage Trail) to include underground utilities for a future signal and to be constructed with correct approach grades and signal ramp slopes.
- Improvements to the Cosmic Ray Tunnel on Sheep Crossing Trail to accommodate the widening of Beulah Blvd.
- Internal intersection improvements as determined by the TIA.

The applicant has provided plans for the off-site transportation improvements that will be completed in conjunction with the development of this subdivision. These plans are preliminary in nature and do not reflect final civil plans that require additional detail and review prior to the initiation of construction. The following improvements are included in the off-site transportation improvements:

- Widening Beulah Blvd from University Heights Drive N/Lake Mary Road to JW Powell Blvd to a 4-lane cross section with 10-foot FUTS and 5-foot parkway on the west side, buffered bicycle lanes, a median, drainage improvements, and curb and gutter on the east side.
- Improvements to the following intersections:
- Beulah Blvd and Woodlands Village Blvd
- Beulah Blvd and University Heights Dr N/Lake Mary Rd
- Beulah Blvd and University Heights Dr S
- Beulah Blvd and Mountain Dell Rd
- Beulah Blvd and Fairgrounds Rd
- Roundabout at Beulah Blvd and JW Powell Blvd
- Roundabout at JW Powell Blvd and the I-17 southbound ramps
- JW Powell Blvd and the I-17 northbound ramps


## ii. Water and Wastewater

A Water and Sewer Impact Analysis (WSIA) was completed on February 9, 2022, and amended by letter on December 5, 2022. The proposed development is located within the City of Flagstaff urban growth boundary and can be served by City water and sewer utilities. Currently there is no infrastructure in the ground on-site to support this development, so all on-site sewer and water systems will have to be designed and built. Off-site improvements are discussed in more detail below. It is the developer's responsibility to design and construct all on-site, off-site, and connecting water infrastructure per the City of Flagstaff Engineering Standards.

## Water

Required water infrastructure includes a proposed $16^{\prime \prime}$ water main extended through the project site. This waterline will create a loop from a well on the Fort Tuthill property to the existing $12^{\prime \prime}$ main located at the intersection of Liztler Drive and University Heights Drive South. The City may elect to construct the 16" main up to the original connection location identified in the WSIA at the intersection of Lake Mary Road and Beulah Boulevard. If the City chooses for the connection to be made at Lake Mary Road, it will pay the difference in cost for the construction of the water line between the two connection points. This extension is approximately 9,000 linear feet.

The Property lies within the City of Flagstaff zone ' $B$ ' water pressure system limits and meets the minimum pressure requirements stated in the City of Flagstaff Engineering Standards. High pressures have been noted on site which requires the developer to install pressure reducing valves after the meter when noted. The waterlines to be constructed within the site shall feed off the proposed 16 " main that connects to the Fort Tuthill Extension at junction J-171 and to the $12^{\prime \prime}$ line at University Heights Drive South. All water mains constructed within the project limits shall be looped and meet all City of Flagstaff, AWWA, ADWR, and ADEQ standards. It is the applicant's responsibility to design, acquire adequate right-of-way, and construct all off-site and connecting water infrastructure in accordance with all applicable City, State, and federal rules and regulations.

The applicant must also construct a water storage tank and the associated waterlines to connect it to the Zone ' B ' system. The tank shall store a minimum net volume of 685,000 gallons and must be placed at an elevation that will provide adequate pressure for the zone ' $B$ ' system. The City of Flagstaff has confirmed that there is sufficient storage capacity for the Ambulatory Care Center (ACC), but anything constructed after the ACC will require the tank to be constructed prior to certificate of occupancy. The City of Flagstaff has agreed to acquire the appropriate land rights necessary to place the tank(s) and convey the water from the tanks(s) to the public distribution system. In the event the City is unable to obtain the necessary land rights, the applicant will be responsible for finding an appropriate location for the 685,000-gallon water tank prior to any certificate of occupancy beyond the ACC. The City of Flagstaff is currently evaluating an upsize of the tank to approximately 2 million gallons. If requested by the City, the applicant will construct an upsized water tank. Any additional costs affiliated with the upsized storage will be reimbursed by the City beyond the required 685,000 gallons.

## Wastewater

The main sewer service for this project is the completed $18^{\prime \prime}$ sewer extension from Fort Tuthill to University Heights. The County paid for the cost to complete this infrastructure improvement and has elected to participate in the reimbursement agreement. The applicant will be required to reimburse the County the cost of their proportionate share as determined in the reimbursement agreement. The applicant will be required to build the minimum 8 " sewer lines to connect to the new $18^{\prime \prime}$ main.

## iii. Stormwater

A completed Drainage Impact Analysis and Preliminary Drainage Report for the NAH Health Village has been submitted and reviewed by Stormwater Staff. In lieu of a downstream analysis, the project has elected to store the volumetric flow difference between the pre-development conditions and the post-development conditions on-site.

## iv. Approved Engineering Standard Modifications

The following modification approvals are attached to this staff report for the Commission's review.

## 13-10-004-0001 Dead End Streets

A request for a modification from the code requirement to not construct the edge treatment, including curb, gutter, and sidewalk, for the temporary turn arounds at Woody Mountain Road and Purple Sage Trail.

## 13-10-010 Driveways

A request for a modification from the minimum driveway spacing of 150 feet on both Woody Mountain Road and Purple Sage Trail.

## 13-10-011-01 Functional Classification/Design Criteria

A request for a modification to allow the driveway entrances with a larger curb radius similar to intersections to reduce damage to the infrastructure. This design is currently maintained at the existing hospital entrance on Beaver Street.

## 13-10-006-0001. H

A request for a modification to increase the grade approaching intersections along Beulah Boulevard from $2 \%$ to 3\%.

## v. Phasing of Improvements

The NAH Health Village Block Plat on-site improvements will be developed in two phases. All off-site improvements will be completed as part of Phase 1 of development. The following is a breakdown of the proposed phases:

## Phase 1

The first phase of the development focuses on Blocks C and E which includes the Wellness Retreat, Hospital, ACC, and affiliated medical offices. The Phase 1 Block Plat will include the creation of Blocks A, B, C, D, and E. Block D is the only block created that won't be developed in the first phase. This block is included in the second phase of entitlements. Phase 1 Block Plat roadway infrastructure includes the relocation/realignment of Purple Sage Trail built to major collector standards, the construction of Woody Mountain Road (a minor arterial), and the reconstruction of Beulah Boulevard to minor arterial standards. Both Purple Sage Trail and Woody Mountain Road will terminate in temporary cul-de-sacs. An engineering modification has been approved to allow these temporary cul-de-sacs to be constructed without edge improvements including curb, gutter, and sidewalks. NAH will construct the required utilities within the roadways to provide service to the individual blocks shown on the plat as discussed above. Phase 1 development will include all retention basins to provide full volume mitigation of the proposed improvements, as well as accommodating for the widening of Beulah Boulevard and the install of all storm drain infrastructure within the roadways to convey stormwater runoff.

## Phase 2

Additional work will be required on the full scope TIA prior to the second of phase of development of the NAH Health Village. Required mitigation will be addressed through a separate development agreement. In order to permit the future development of Tracts Z and ZZ, a private lift station and pressure sewer line will need to be construction along Purple Sage Trail outside of the public right-of-way to provide service to these tracts. Additional utility lines will need to be extended through Tract $Z$ which will be determined through the site planning or future subdivision of this tract.

## REQUIRED FINDINGS:

The Planning and Zoning Commission shall find the Preliminary Plat meets the requirements of the City Code Title 10, Flagstaff Zoning Code; City Code Title 11, General Plans and Subdivisions; and City Code Title 13, Engineering Design Standards and Specifications.

## Recommendation

Staff recommends the Planning and Zoning Commission, in accordance with the required findings presented in this report, forward the Preliminary Plat to the City Council with a recommendation of approval subject to the following conditions:

1. The final plats for each phase shall be in substantial conformance with the preliminary plat. Each phase shall meet all requirements independently.
2. Internal vehicle and pedestrian connections between Blocks must be provided to the greatest extent feasible with special attention to connections from each Block to the designated open space/civic space areas.
3. Permanent public pedestrian easements on all pathways shall be provided and shown on all final plats.
4. All existing easement and right-of-way in conflict with the proposed subdivision shall be abandoned prior to final plat.
5. An avigation easement shall be provided and shown on all final plats.

## Attachments:

- Application
- Preliminary Plat, including the Natural Resource Protection Plan (30 sheets, 24" x 36")
- Off-site Improvements
- Utility notification letters
- Approved Engineering Standard Modifications


## ITY OF FLAGSTAFF APPROVALS


Y: ----------------------------------------------------- MAVOR

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## ADEQUATE WATER SUPPLY NOTE


UTILITY COMPANY APPROVAL

## ARIZONA PUBLIC SERVICE


UNISOURCE ENERGY SERVICES MARTN Coneor (BY LETTER) $\quad$ O1/04/2023

CENTURYLINK
$\frac{\text { KEVN s. WACNER (BY LETTER) }}{\text { BY: }} 12 / 28 / \frac{2022}{\text { DATE: }}$
ALTICE USA


UTLITY COMPANY CONTACTS










## PRELIMINARY BLOCK PLAT NORTHERN ARIZONA HEALTHCARE HEALTH VILLAGE FLAGSTAFF, ARIZONA

LOCATED IN SECTIONS 5, 31, AND 32, TOWNSHIP 21 NORTH, RANGE 7 EAST, GILA AND SALT RIVER MERIDIAN, COCONINO COUNTY, FLAGSTAFF, ARIZONA


WATER AND SEWER IMPACT ANALYSIS


## 

 SOURCE OF PROJECT INFORMATION
 OPEN SPACE NOTE
BASIS OF BEARING
 LEGAL DESCRIPTIONS



 GENERAL NOTES


CERTIICATE OF LAND SURVEYOR

































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## UTILITY CONFLICT LETTER

## TO: Altice USA

Sanford Yazzie
1601 S Plaza Way
Flagstaff, AZ 86001

FROM: Shephard-Wesnitzer Inc.
Cassandra Pham: cpham@swiaz.com
110 W Dale Ave
Flagstaff, AZ 86001

In conformance with the City of Flagstaff subdivision development process, we have enclosed the Preliminary Block Plat for the NAH Health Village Project prepared by Shephard-Wesnitzer, Inc. The site is located west of State Route 89A/Beulah Boulevard and Interstate 17 and north of Fort Tuthill County Park.
Please provide any comments and return them to us as soon as possible. Please also provide maps of any existing Altice USA utilities in the vicinity of the site for coordination purposes. Thank you for taking the time to complete, sign, date, and return this document. Your transmittal may be by mail or email as indicated on the bottom of this page.

## ___ APPROVED WITHOUT COMMENT

X APPROVED WITH COMMENT, AS FOLLOWS ACKNOWLEDGED, APPROVAL NOT REQUIRED, COMMENTS AS FOLLOWS
Altice has existing facilities in the area the work is going to take place. That will require to be relocated from the existing pole line over to new ROW area. Currently talking with developer's contractor about this issue.

## SIGNED:



AGENCY: Altice USA

TITLE: Supervisor Operations Construction
DATE: 12-13-2022

## UTILITY CONFLICT LETTER

## TO: PPS

Chad Brooks
2200 E. Huntington
Flagstaff, AZ 86004

FROM: Shephard-Wesnitzer Inc.
Cassandra Pham: cpham@swiaz.com
110 W Dale Ave
Flagstaff, AZ 86001

In conformance with the City of Flagstaff subdivision development process, we have enclosed the Preliminary Block Plat for the NAH Health Village Project prepared by Shephard-Wesnitzer, Inc. The site is located west of State Route 89A/Beulah Boulevard and Interstate 17 and north of Fort Tuthill County Park.
Please provide any comments and return them to us as soon as possible. Please also provide maps of any existing APS utilities in the vicinity of the site for coordination purposes. Thank you for taking the time to complete, sign, date, and return this document. Your transmittal may be by mail or email as indicated on the bottom of this page.

APPROVED WITHOUT COMMENT
APPROVED WITH COMMENT, AS FOLLOWS
ACKNOWLEDGED, APPROVAL NOT REQUIRED, COMMENTS AS FOLLOWS

## Please see attached

SIGNED: $\qquad$
AGENCY:
PPS

тй: CPR
date: 1-4-2023

January 4, 2023,

Re: NAH Health Village - Preliminary Block Plat
Shepherd Wesnitzer, Inc.
110 W Dale Ave
Flagstaff, AZ 86001
Dear Cassandra,
Thank you for your recent request for a utility conflict check. Please complete the attached Map Request, and e-mail it to the e-mail address on the form (mapprint@apsc.com). Once APS receives a completed Map Request, you should receive the map or maps by email within 5-7 business days.

The APS maps show facility locations adjacent to or within the property shown on the proposed plans we received from you. Please review these maps for possible conflicts. The utility locations are approximate only and are not reliable for construction purposes. It is important to note that there may be additional conflicts in existence due to recent construction that are not shown on the current maps you receive.

Please be advised that it is the responsibility of the customer to maintain proper clearances and blue stake prior to digging. For actual conditions, please contact the Arizona Blue Stake Center at 602-263-1100.

Also enclosed is APS's General Design Guidelines for Proposed Improvements in APS Transmission ROW Please review this document carefully.

If I can be of further assistance, please do not hesitate to call me at 602-371-5770. Further information is also available on the APS Construction Services at:
www.aps.com/construction

Sincerely,


Chad Brooks
Customer Project Representative SR
Flagstaff Construction
Enclosures

## UTILITY CONFLICT LETTER

## TO: Coconino County Community Development Environmental Services

Jay Christelman
2500 N. Fort Valley Road, Building 1
Flagstaff, AZ 86001

FROM: Shephard-Wesnitzer Inc.

Cassandra Pham: cpham@swiaz.com<br>110 W Dale Ave<br>Flagstaff, AZ 86001

In conformance with the City of Flagstaff subdivision development process, we have enclosed the Preliminary Block Plat for the NAH Health Village Project prepared by Shephard-Wesnitzer, Inc. The site is located west of State Route 89A/Beulah Boulevard and Interstate 17 and north of Fort Tuthill County Park.
Please provide any comments and return them to us as soon as possible. Please also provide maps of any existing facilities in the vicinity of the site for coordination purposes. Thank you for taking the time to complete, sign, date, and return this document. Your transmittal may be by mail or email as indicated on the bottom of this page.

APPROVED WITHOUT COMMENT
Y APPROVED WITH COMMENT, AS FOLLOWS
ACKNOWLEDGED, APPROVAL NOT REQUIRED, COMMENTS AS FOLLOWS
This project will be on COF utilities
$\qquad$
$\qquad$
$\qquad$


SIGNED:
AGENCY:

TITLE: $\square$

DATE: $\qquad$
Phone \#: 928-773-0354
Email: cpham@swiaz.com

110 W. Dale Ave. Flagstaff, AZ 86001

## UTILITY CONFLICT LETTER

## TO: Coconino County Flood Control District

Jaime Brown-Esplain
2500 N. Fort Valley Road
Flagstaff, AZ 86001

FROM: Shephard-Wesnitzer Inc.
Cassandra Pham: cpham@swiaz.com
110 W Dale Ave
Flagstaff, AZ 86001

In conformance with the City of Flagstaff subdivision development process, we have enclosed the Preliminary Block Plat for the NAH Health Village Project prepared by Shephard-Wesnitzer, Inc. The site is located west of State Route 89A/Beulah Boulevard and Interstate 17 and north of Fort Tuthill County Park.
Please provide any comments and return them to us as soon as possible. Please also provide maps of any existing facilities in the vicinity of the site for coordination purposes. Thank you for taking the time to complete, sign, date, and return this document. Your transmittal may be by mail or email as indicated on the bottom of this page.

APPROVED WITHOUT COMMENT
APPROVED WITH COMMENT, AS FOLLOWS
x ACKNOWLEDGED, APPROVAL NOT REQUIRED, COMMENTS AS FOLLOWS
Work is not proposed in Coconino County Special Flood Hazard Area. Thank you for including the Coconino County Flood Control District and we look forward to providing a courtesy review as this important project moves forward.


TITLE: Engineering Supervisor
DATE: January 3, 2023

110 W. Dale Ave. Phone \#: 928-773-0354 Email: cpham@swiaz.com
Flagstaff, AZ 86001

PROJECT: NAH Health Village - Preliminary Block Plat

## UTILITY CONFLICT LETTER

## TO: Flagstaff Unified School District

Justin DiNardi
3285 E. Sparrow Ave
Flagstaff, AZ 86001

FROM: Shephard-Wesnitzer Inc.
Cassandra Sham: cpham@swiaz.com
110 W Dale Ave
Flagstaff, AZ 86001

In conformance with the City of Flagstaff subdivision development process, we have enclosed the Preliminary Block Plat for the NAH Health Village Project prepared by Shephard-Wesnitzer, Inc. The site is located west of State Route 89A/Beulah Boulevard and Interstate 17 and north of Fort Tuthill County Park.
Please provide any comments and return them to us as soon as possible. Please also provide maps of any existing facilities in the vicinity of the site for coordination purposes. Thank you for taking the time to complete, sign, date, and return this document. Your transmittal may be by mail or email as indicated on the bottom of this page.
___ APPROVED WITHOUT COMMENT
APPROVED WITH COMMENT, AS FOLLOWS
ヵ ACKNOWLEDGED, APPROVAL NOT REQUIRED, COMMENTS AS FOLLOWS
Fusb maintains o regular Picllop at $89 \lambda /$ Purple sage -minimal impact o on student travel with project worn apothem the Cofrider


TITLE: Director of OPerations
DATE: $12 \cdot 14 \cdot 22$

## UTILITY CONFLICT LETTER

TO: Unisource
Martin Cowboy
2901 W Shamrell Blv \#110
Flagstaff, AZ 86001

FROM: Shephard-Wesnitzer Inc.
Cassandra Sham: cpham@swiaz.com
110 W Dale Ave
Flagstaff, AZ 86001

In conformance with the City of Flagstaff subdivision development process, we have enclosed the Preliminary Block Plat for the NAH Health Village Project prepared by Shephard-Wesnitzer, Inc. The site is located west of State Route 89A/Beulah Boulevard and Interstate 17 and north of Fort Tuthill County Park.
Please provide any comments and return them to us as soon as possible. Please also provide maps of any existing Unisource Energy Services utilities in the vicinity of the site for coordination purposes. Thank you for taking the time to complete, sign, date, and return this document. Your transmittal may be by mail or email as indicated on the bottom of this page.

APPROVED WITHOUT COMMENT
X APPROVED WITH COMMENT, AS FOLLOWS
ACKNOWLEDGED, APPROVAL NOT REQUIRED, COMMENTS AS FOLLOWS
No true comments other than noticing that once a gas route is selected, dedictated easements will need to be created that are not indicated on the proposed block plat.
$\qquad$
$\qquad$
$\qquad$
$\qquad$

## SIGNED: <br> 

AGENCY: UNS Gas, Inc.

TITLE: Gas Engineering Supervisor
DATE: January 4, 2023

City of Flagstaff

211 W. Aspen Ave<br>Flagstaff, AZ 86001

www.flagstaff.az.gov

## Engineering Standards Modification Request Form

## Project Name: NAH Health Village

COF Project Number: PZ-21-00126

## Standard Specification/Standard Detail:

13-10-004-0001 Dead End Streets
Modification Requested: The proposed Woody Mountain Road and Purple Sage Trail are dead-end streets longer than 1,200 feet and have paved temporary turn-arounds proposed at the boundary of the platted subdivision. Per the Preliminary Plat Engineering 1st Substantive Comment No. 2, dated 01/13/2023, the Preliminary Plat shows rural cul-de-sacs per City of Flagstaff Engineering Standard Detail 10-04-011. The cul-de-sacs include a max $5 \%$ grade, shoulder, and right-of-way dedication in accordance with the City's detail.

We are requesting a variance from this code requirement to not construct the edge treatment to match the adjacent street, including curb, gutter, and sidewalk, for the temporary turn-arounds at Woody Mountain Rd and Purple Sage Trl.
Reason for Modification: The cul-de-sacs are temporary until the future Purple Sage Trail and Woody Mountain Road intersection is constructed offsite of the Northern Arizona Healthcare (NAH) property. Any edge improvements constructed now will be "throw away" improvements and will be removed and disposed of.

The primary reason for providing the turn-arounds is for fire access. The existing Purple Sage Trail will continue through the cul-de-sac to allow thru traffic using the existing FR 532 and adjacent offsite streets to enter the NAH property. Constructing the cul-de-sac per the City's Rural Cul-de-sac detail will provide a transition from the paved roadway with curb and gutter to the rural dirt road without curb and gutter. There is a proposed driveway south of this cul-de-sac for delivery trucks and hospital staff to access the hospital's loading dock where public access is prohibited. Woody Mountain Trail will include barricades at the dead end to prohibit public traffic from entering.
Comments:

| Approval/Denial |  |  |  |
| :---: | :---: | :---: | :---: |
| Transportation Engineering PM: | - ${ }^{\text {Approved }}$ | $\square$ Denied | Date: $5-24.23$ |
| Dev Engineeering PM: | Q Approved | $\square$ Denied | Date: $5-24-23$ |
| City Engineer: | 入Approved | $\square$ Denied | Date: $5 / 24 / 23$ |

City of Flagstaff
Engineering Section
211 W. Aspen Ave
Flagstaff, AZ 86001
www.flagstaff.az.gov

## Engineering Standards Modification Request Form

Project Name: NAH Health Village
COF Project Number: PZ-21-00126-05
Standard Specification/Standard Detail:
Engineering Standard Section 13-10-010 Driveways

Modification Requested: Healthcare Blvd and Beulah Blvd are classified as minor arterial roadways with a minimum driveway spacing of 150 ft . Purple Sage Trail and Wellness Loop are classified as major collector roadways with the same minimum driveway spacing. Applicant is requesting to reduce the spacing between driveways to allow more property access on Healthcare Blvd and Purple Sage Trail.

Reason for Modification: Due to the volume of anticipated employees during shift change, as well as the need for providing medical services.

Comments: Applicant did not provide specific spacing between driveways, and we need more information on that.

| Approval/Denial |  |  |
| :---: | :---: | :---: |
| Transportation Engineering PM: | 区Approved $\square$ Denied | Date: 5-24-23 |
| Dev Engineeering PM: | $\checkmark$ Approved $\square$ Denied | Date 5-24-23 |
| City Engineer: | $\triangle$ Approved $\square$ Denied | Date: $5 / 24 / 23$ |

## Engineering Standards Modification Request Form

Project Name: NAH Health Village
COF Project Number: PZ-21-00126-05
Standard Specification/Standard Detail:
Engineering Standard Table 13-10-011-01 Functional Classification/Design Criteria

Modification Requested: Applicant is requesting that driveway entrances be designed as intersections with $25^{\prime}$ to $30^{\prime}$ curb return radii as seen at their driveway entrance on Beaver St.

Reason for Modification: Due to observed damage to the curb from traffic entering or exiting out of driveways designed according to MAG Standard Detail 250-2. Observations of the entrances with larger curb returns do not show any damage and they would like to prevent maintenance issues to roadway as well as vehicles at the new location.

## Comments:

## Approval/Denial

| Transportation Engineering PM: Approved $\square$ Denied Date: $5-24-23$ |  |  |
| :--- | :--- | :--- | :--- |
| Dev Engineeering PM: Approved $\square$ Denied | Date: $5-24-23$ |  |
| City Engineer: | Dapproved D Denied | Date: $5 / 24 / 23$ |

211 W. Aspen Ave<br>Flagstaff, AZ 86001<br>www.flagstaff.az.gov

## Ensineering Standards Modification Request Form

Project Name: NAH Health Village
COF Project Number: PZ-21-00126
Standard Specification/Standard Detail:
13-10-006-0001. H
Modification Requested: Increase the grade approaching intersections along Beulah Blvd from 2\% to 3\%.

Reason for Modification: This would reduce the cut requirement at the intersection of Beulah Blvd and Woody Mountain Rd, and reduce the fill requirement at Beulah Blvd and the hospital driveway. In order to achieve the required $2 \%$ intersection grade for a minimum of 300 feet, the cut and fill would increase to approximately 9 feet.

The design team evaluated options to meet the required intersection grade but this would result in drastic earthwork to achieve. One of the critical constraints to the design is the accommodation of the future Interstate 17 underpass at Beulah Blvd and Purple Sage Trl. The road design could not match the existing low point on Beulah and achieve a low enough grade at Purple Sage Trl for the underpass. The proposed low point was shifted outside of the intersection to avoid ponding water at an intersection and as far north towards the existing low point as possible. The location of the low point plays a role in determining how much earthwork is needed at the different intersection grade designs.
Comments: Although the grade is steeper, calculated stopping and accelerating distances on grades of $3 \%$ or less differ little from the corresponding distances on a level road per AASHTO Section 9.4.3. Using AASHTO Table 3-2, the design stopping distance at 45 mph and $3 \%$ is 378 feet, compared to the standard 360 feet which ignores impact of road grade in Table 3-1.

According to AASHTO Section 3.4.2., "operation on a 3\% upgrade has only a slight effect on passenger car speeds compared to operations on level terrain", which should have little effect on the end user. Beulah Boulevard is considered a designated truck route that includes other parts along the route with intersections in the $3 \%$ grade range. According to AASHTO Figure 3-24, a typical heavy truck will be able to maintain the posted 40 mph speed limit with the $3 \%$ design on Beulah Boulevard. This design modification meets the general intent of the standards.

| Transportation Engineering PM: Date: $5-24-23$ |
| :--- | :--- | :--- | :--- | :--- | :--- |
| Dev Engineeering PM: |
| City Engineer: |

