#### **WORK SESSION AGENDA**

CITY COUNCIL WORK SESSION TUESDAY FEBRUARY 26, 2019 COUNCIL CHAMBERS 211 WEST ASPEN AVENUE 6:00 P.M.

#### 1. Call to Order

#### NOTICE OF OPTION TO RECESS INTO EXECUTIVE SESSION

Pursuant to A.R.S. §38-431.02, notice is hereby given to the members of the City Council and to the general public that, at this work session, the City Council may vote to go into executive session, which will not be open to the public, for legal advice and discussion with the City's attorneys for legal advice on any item listed on the following agenda, pursuant to A.R.S. §38-431.03(A)(3).

#### 2. Pledge of Allegiance and Mission Statement

#### **MISSION STATEMENT**

The mission of the City of Flagstaff is to protect and enhance the quality of life for all.

#### 3. ROLL CALL

NOTE: One or more Councilmembers may be in attendance telephonically or by other technological means.

MAYOR EVANS
VICE MAYOR SHIMONI
COUNCILMEMBER ASLAN
COUNCILMEMBER MCCARTHY

COUNCILMEMBER ODEGAARD COUNCILMEMBER SALAS COUNCILMEMBER WHELAN

#### 4. Public Participation

Public Participation enables the public to address the council about items that are not on the prepared agenda. Public Participation appears on the agenda twice, at the beginning and at the end of the work session. You may speak at one or the other, but not both. Anyone wishing to comment at the meeting is asked to fill out a speaker card and submit it to the recording clerk. When the item comes up on the agenda, your name will be called. You may address the Council up to three times throughout the meeting, including comments made during Public Participation. Please limit your remarks to three minutes per item to allow everyone to have an opportunity to speak. At the discretion of the Chair, ten or more persons present at the meeting and wishing to speak may appoint a representative who may have no more than fifteen minutes to speak.

#### 5. Review of Draft Agenda for the March 5, 2019 City Council Meeting

Citizens wishing to speak on agenda items not specifically called out by the City Council may submit a speaker card for their items of interest to the recording clerk.

6. **Discussion:** Airport Marketing/Promoting, United Airlines Minimum Revenue Guarantee Agreement, Air Carrier Incentive Policy, and United and American Airline Lease Agreements 7. **Update to the Work Programs for Comprehensive Planning and Development Codes** (Zoning, Subdivision, and Related Codes) 8. Continued support of prior council resolutions supporting the ban on mining around the Grand Canyon. **Discussion/Direction:** Current Issues Before Arizona Legislature and Federal Issues. 9. 10. **Public Participation** 11. Informational Items To/From Mayor, Council, and City Manager; future agenda item requests 12. Adjournment

CERTIFICATE OF POSTING OF NOTICE				
The undersigned hereby certifies that a copy of the foregoing notice was duly posted at Flagstaff City Hall on, at a.m./p.m. in accordance with the statement filed by the City Council with the City Clerk.				
Dated this day of,	2019.			
Stacy Saltzburg, MMC, City Clerk				

#### **CITY OF FLAGSTAFF**

#### STAFF SUMMARY REPORT

**To:** The Honorable Mayor and Council

From: Stacey Brechler-Knaggs, Grants and Contracts

Manager

Co-Submitter: Barney Helmick, Airport Director and Charity Lee, Real

**Estate Manager** 

**Date:** 01/09/2019

Meeting Date: 02/26/2019



#### **TITLE**

<u>Discussion:</u> Airport Marketing/Promoting, United Airlines Minimum Revenue Guarantee Agreement, Air Carrier Incentive Policy, and United and American Airline Lease Agreements

#### STAFF RECOMMENDED ACTION:

Discussion/Direction

#### **EXECUTIVE SUMMARY:**

Presentation on Airport Marketing, Small Community Air Service Revenue Guarantee Grant, Air Carrier Incentive Policy, and American and United Airlines Lease Agreements.

#### **INFORMATION:**

This meets a council goal of additional airline attraction. Air service in Flagstaff and the surrounding community is critical to the economic vitality of the region.

**Attachments:** Presentation



# Flagstaff Airport











- Minimum Revenue Guarantee
- Air Carrier Incentive Policy
- Airline Lease Agreements













## Airport Marketing/Promoting



## 'Always fly Flagstaff first' Campaign –

 Based on getting locals flying again, resulted in a 3% increase in enplanements

## • 'I always fly Flagstaff first' Campaign -

- Based on showing well-known people in our community flying regularly, all business sectors including the virtual worker
- Resulted in a 9.2% increase in enplanements

### Airline Conferences

 Attended Mead & Hunt, Jump Start and Sixel to have 1:1 meetings with airlines



## Airport Marketing/Promoting



### Local Presentations –

 Staff did several local presentations to organizations such as the Economic Collaborative of Northern Arizona (ECONA) Executive and Advisory Boards about flying Flagstaff

## Convention and Visitors Bureau Campaigns —

 Airport messaging was a part of all the CVB travel trade, conference, and media relations missions

## Airport Annual Report –

 Created a report that included all things important to an airline and shared it



## Minimum Revenue Guarantee



## Minimum Revenue Guarantee (MRG) Agreement

- September 2011, City received a Small Community Air Service Development Grant in the amount of \$800,000.
- We were successful in receiving five time extensions so we could continue to market for a new service and/or route.
- Starting March 31, 2019 United Airlines will provide daily non-stop service to Denver International Airport.
- United Airlines as a new service and route will receive the MRG for operating the FLG Flights.



## Minimum Revenue Guarantee



## Minimum Revenue Guarantee Agreement

- The City will pay the difference between United's guaranteed minimum revenues and the amount of actual revenues from the operation of the FLG Flights.
- If United meets its minimum revenue the city will not pay that month and any amounts exceeding the minimum revenue are credited to subsequent months.
- The MRG Agreement is for one year (3/31/19-3/31/2020) in an amount not to exceed \$550,000.



## Minimum Revenue Guarantee



## Minimum Revenue Guarantee Agreement

- If any part of the \$550,000 is paid by the City, it will be reimbursed under the Small Community Air Service Grant.
- The MRG and the Lease agreement have termination clauses that allow the airline to terminate the agreement.



## Air Carrier Incentive Policy



## **Air Carrier Incentive Policy**

- Establish and implement a robust, consistent, responsible, and non-discriminatory policy.
- Policy is created to encourage airlines currently serving the Airport, as well as potential new airlines.
- New carrier and for new routes we can negotiate other incentives.
- Incentive, up to 12-months of landing fee waivers. Current landing fees are \$1.09 per thousand pounds of landing weight of the aircraft landed.





## **Airline Lease Agreements**

- United Airlines
- American Airlines





## Article 2. Term

### **2.02 Term**

- The term of the Lease shall be for 10 years with two 5 year extensions. Either party can terminate Lease upon 90 days' written notice.





## Article 6. Rents, Fees, Utilities

### 6.01 Rental Amount

- \$36,000 per year for 1,027 square feet of Ticket Counter space/storage.
- Plus an additional rental fee of \$30.74 for 144 square feet of office space (American Airline).

## **6.01.1 Storage**

- \$.34 per square foot for semi-permanent storage unit.





## Article 6. Rents, Fees, Utilities

## 6.01.2 Landing Fee

- Airline shall pay City \$1.09 per thousand pounds of declared maximum certified gross landing weight of aircraft landed. (landing fee waived for 1 year under the Incentive Agreement)

## **6.05** Rate Adjustment

- 2% increase annually at anniversary date of commencement of Lease.





## Article 6. Rents, Fees, Utilities

### 6.06 Utilities

- City to pay water, gas, sewer, electric.





## **Article 7. Payment Provisions**

### **7.02 Taxes**

- Airline responsible for all taxes.

### 7.04 Fuel Charges

- Airline responsible for all fuel costs.

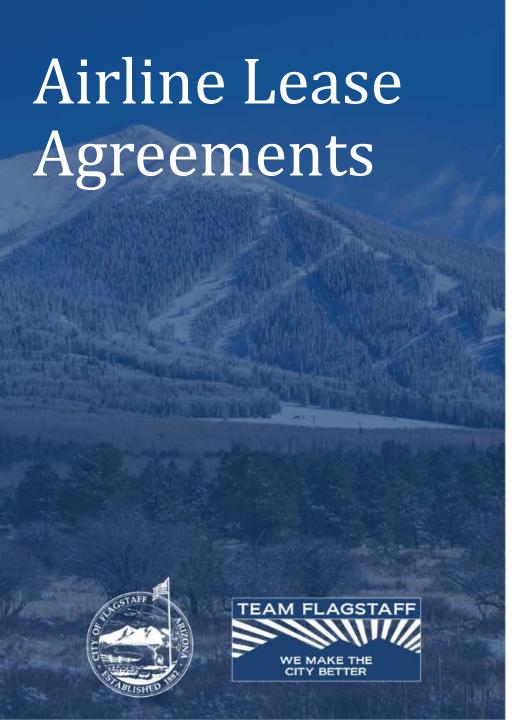




## **Benefits and Considerations**

- Additional transportation options (Denver, Dallas, Phoenix)
  - Increase in tourism
  - Additional business growth
- Multiple airlines provide competition
- Capture lost revenue

(Currently 80% of those who live in the Flagstaff and surrounding areas choose to fly out of Phoenix.)



Questions?

#### CITY OF FLAGSTAFF

#### STAFF SUMMARY REPORT

**To:** The Honorable Mayor and Council

From: Dan Symer, Zoning Code Manager

Co-Submitter: Sara Dechter, Comprehensive Planning Manager

**Date:** 02/13/2019

Meeting Date: 02/26/2019



#### TITLE:

Update to the Work Programs for Comprehensive Planning and Development Codes (Zoning, Subdivision, and Related Codes)

#### **DESIRED OUTCOME:**

Discuss and provide direction to staff on the proposed work programs pertaining to comprehensive planning and the development codes.

#### **EXECUTIVE SUMMARY:**

For the last four years, the Planning and Development Services staff has provided an update to the City Council on its previous year's and proposed work programs for Comprehensive Planning (CP) staff and the Zoning Code Manager (ZCM). The previous year's (2018) and proposed (2019) work programs pertain to the City's Flagstaff Regional Plan 2030 (Regional Plan), related strategic planning documents and the development codes. The policies and requirements of these documents are considered "living" provisions; and, it is a generally accepted practice to regularly evaluate and update them to maintain contemporary provisions that address the community's input and expectations, development trends, legal decisions, and state requirements. Furthermore, planning related initiatives, such as the 2020 Census, Climate Action & Adaption Plan or Arizona Department of Transportation's (ADOT) Milton Road Corridor Master Plan typically have the potential to significantly affecting citywide policies and resource decisions. Therefore, it is essential to accommodate the planning related initiatives into the department's work program.

The proposed programs (Attachments 2 and 4) are intended to address priorities to update and incorporate new plan components to the Regional Plan and related strategic planning documents, the city's development codes, and planning related initiatives. The work plans of the CP staff and ZCM are closely related; and, the amount work completed by CP staff in any given year typically causes an increase in the ZCM's work plan for the following year. This is in addition to other ZCM work plan priorities, such as citizen and City Council initiatives, state law modifications, and general maintenance of the code. A good example of the correlation of the work plans between the CP staff and ZCM is CP's completion of the High Occupancy Housing Specific Plan and La Plaza Vieja Neighborhood Specific Plan. Other adopted plans also impact the ZCM's workload, such as the Climate Action & Adaption Plan. These plans have now 'transferred' into the implementation phase, which has impacted the ZCM's work plan as indicated in Attachment 4.

#### **INFORMATION:**

#### **Council Goals:**

- Revise the zoning code to remove ambiguities, and ensure it is consistent with community values and the Regional Plan.
- Regional Plan Goal:
  - Policy LU.4.1. Develop neighborhood plans, specific plans, area plans, and master plans for all neighborhoods, activity centers, corridors, and gateways as necessary.
  - ° Policy LU.4.2. Utilize the following as guidance in the development process: Natural Environment maps, Environmental.
  - ° Planning and Conservation policies, Considerations for Development, Cultural Sensitivity, and Historical Preservation maps, and Community Character policies, while respecting private property rights.
  - ° Goal LU.5. Encourage compact development principles to achieve efficiencies and open space preservation.
  - Policy LU.7.1. Concentrate urban development in locations that use land efficiently, and are served by roads, water, sewer, and other public facilities and services, and that support transit, reduced vehicle trips, and conservation of energy and water.
- Goal NH.1. Foster and maintain healthy and diverse urban, suburban, and rural neighborhoods in the Flagstaff region.

#### Comprehensive Planning

The primary responsibility of the CP staff is to update, revise and assist in the implementation of the Flagstaff Regional Plan 2030 (Regional Plan) and related strategic planning documents. Typically, the CP staff leads these efforts. In addition, when other city departments or governmental agencies have work programs that may have an impact or influence on the city's long-range planning efforts, CP staff will provide assistance and analysis to ensure that the work program products correlate and further the implementation of the Regional Plan and related strategic planning documents. In addition to the programs that CP staff is typically responsible for, over the past year, CP staff has shared the responsibilities of the Heritage Preservation Officer and Commission with the Current Planning staff. A comprehensive summary of the CP staff responsibilities is included as Attachment 1.

The Regional Plan is the broadest policy document in the planning hierarchy for the city (See Attachment 1, Comprehensive Planning Program – What We Do for graphic). As a requirement of the Arizona Revised Statutes (ARS) and the city's charter, the Regional Plan serves as the general plan/comprehensive plan for the city. Also, it serves as a Coconino County area plan for the areas of the county that are adjacent to the city.

Chapter III of the Regional Plan states that the plan is to be "...used for decision making so that Flagstaff city government is accountable for publicly derived policy outcomes and goals...." Furthermore, the Regional Plan and related specific plans are "...not static documents; they recognize that growth is a dynamic process..." and community expectations and conditions "...may require revisions to the plan as circumstances or changes warrant." Examples of such amendments, modifications, and new plans that the City Council has directed staff to create and/or amend include the: La Plaza Vieja Neighborhood Specific Plan; High Occupancy Housing Specific Plan; Southside Community Specific Plan; and related Regional Plan amendments. These documents and amendments provide more specific direction on the methods to implement the goals and policies of the Regional Plan.

Over the past year, CP staff has assisted with, completed, and started several of the items of its 2018 work program. These include the:

- Completion of the High Occupancy Housing Specific Plan
- Completion the 4th Regional Plan Annual Report
- Formation of a joint census team with Coconino County and established a budget
- Continued progress on the Southside Community Plan, which included 12 diverse and innovative public participation opportunities. (A progress report regarding this plan is included as Attachment 2.)
- Participation in and provide staff support for:

- Milton Road Corridor Master Plan
- JW Powell Specific Plan, phase 1
- Active Transportation Master Plan
- Climate Action & Adaption Plan
- Bellemont Area Plan (Coconino County)

Many items in the existing work program (2018) are multi-year projects and on-going services; and, the CP staff will continue to focus on these items throughout 2019. Since several of the above-referenced projects are anticipated to be completed midway through the year, CP staff will be reassigned to the 2020 Census. Completed every ten years, the census numbers typically have a significant impact on federal and state congressional representation and funding considerations and opportunities for the city. According to the U.S. Census Bureau, more than \$600 billion per year in federal money that is provided to state and local governments is directly tied to the census results. It is essential that CP staff continues to work with Coconino County staff at an increasing level to secure the most accurate count and representation of the city. Between the completion of the Census 2020 project, completing the Southside Community Plan, and beginning our Regional Plan update project beginning soon after, our work program is full for the next few years.

In addition to the CP staff's day-to-day responsibilities, a summary of the proposed 2019 and extended CP work plan includes:

- Continued progress on the Southside Community Plan
- The JW Powell Specific Plan, Phase 2 include the adoption of the plan
- 2020 Census coordination
- Continued progress on incorporating revisions to the Regional Plan as part of the specific and community plan programs
- Participate and provide staff support for:
  - Milton Road Corridor Master Plan.
  - Active Transportation Master Plan, and
  - Development Code Modifications
- The transition of the HPO responsibilities to the CP section if the HPO position is approved with the 2019-2020 budget

A detailed summary list of proposed modifications to the Regional Plan and the 2019 work plan tasks is included as Attachment 3.

#### **Zoning Code Manager**

The primary responsibility of the Zoning Code Manager (ZCM) is to administer and interpret the development codes, specifically the zoning code and the subdivision code. This activity includes providing assistance to community members and City Staff that use and enforce these codes. Also, the ZCM coordinates, oversees, and assists with revisions to the development codes to further the implementation of the Regional Plan and related strategic planning documents. When needed, this includes working with other departments, such as solid waste, building, engineering, sustainability, etc., that have work programs that modify or could affect the city's development codes, design standards, guidelines, and specifications. The city's interdepartmental cooperation is essential for coordinating related requirements with the zoning code, minimizing conflicts and furthering the implementation of the applicable provisions of the Regional Plan, and other related strategic planning documents.

In addition to the responsibilities indicated above, the ZCM:

- Is the liaison to the Board of Adjustment
- Coordinates Board of Adjustment applications (variance)
- Coordinates minor modification applications
- Coordinates and oversees Zoning Verification Letters
- Coordinates with the CP staff on amendments to the Regional Plan and other related strategic planning documents to ensure sufficient direction, goals, and policies are incorporate to effectuate the

necessary modifications to the city code and implement the plans.

Over the past year, the ZCM position was vacant for approximately seven months. Even though this position was vacant, the previous and current ZCM, and Current Planning and contract staff were able to assist, complete, and start some of the 2018 ZCM work program. These include:

- Completion of an amendment to the Conditional Use Permit approval process;
- Completion of West University Drive Entrance District sign requirement;
- Completion of the comprehensive review of the zoning code to identify inconsistencies;
- Coordinating with the City Clerk's office and the city's codifier to correct codification errors and inconsistencies; and
- Drafting code revisions to address inconsistencies, conflicts, and enforcement concerns.

The ZCM's proposed 2019 and extended work plan, which is in addition to the ZCM's day-to-day responsibilities, includes modifications to the development codes to implement:

- Administrative and miscellaneous modifications to the zoning and subdivision code:
- Updates to the outdoor lighting code provisions
- · Updates to the planning and engineering development exactions code provisions
- · Updates to subdivision and dedications/releases code provisions
- Updates to the Zoning Code to address Resource Protection Standards
- The High Occupancy Housing Specific Plan
- The La Plaza Vieja Neighborhood Specific Plan
- The Climate Action & Adaption Plan
- · Review and update the city's design review requirements
- Southside Community Specific Plan (if necessary)

A detailed summary of the Zoning Code Manager's 2019 and Extended Work Plan is included in Attachment 4.

Attachments:

- 1. Comprehensive Planning Program What we do
- 2. Southside Community Plan Progress Report
- 3. 2019 Proposed Regional Plan Amendment Tasks and Work Program
- 4. Zoning Code Manager's 2019 Proposed and Extended Work Plan

**Presentation** 



#### **Comprehensive Planning Program – What we do**

Exceptional cities, and the great neighborhoods within them, don't just happen. Cities constantly grow and change, and we can ensure that these changes are positive through the plans we make today. The Comprehensive Planning program coordinates changes to the Regional Plan and its implementation, builds partnership to ensure sustainable growth with other government agencies, and develop Specific Plans that identify, preserve, and build on the positive qualities of different places; acknowledge and identify solutions for existing problems; and set goals and priorities that will shape the future of the area in the years to come.

## Project Management for Area Plans and Specific Plans (50-60% of time/budget)

#### Examples:

- Southside Neighborhood Plan
- High Occupancy Housing Plan



\*RTP: Regional Transportation Plan \*CIP: Capital Improvement Program

### Inter- and Intra-governmental Coordination and Regional Plan Implementation (20-30% of time/budget)

#### Examples:

- Census 2020 coordination with federal, state and regional partners
- Provide Regional Plan analysis for complex City and regional projects
- Coordination with the County about the Regional Plan
- Bicycle and Pedestrian Master Plan (assistance)
- Open Space and Greenways Plan update (assistance)
- Bus Rapid Transit Study (NAIPTA)
- Reviews federal land management plans for the City

### Regional Plan Amendments and Development Application Review (20-30% of time/budget)

- Upcoming Plan Amendments for clarifications and corrections (See Annual Report)
- Pre-application meetings
- Major Plan Amendment applications point of contact
- Regional Plan review assistance for Current Planning applications



## COMMUNITY DEVELOPMENT

#### **MEMORANDUM**

Date: January 28, 2019

To: Barbara Goodrich, City Manager

Cc: Shane Dilles, Deputy City Manager; Daniel Folke, Interim

Community Development Director

From: Sara Dechter, AICP, Comprehensive Planning Manager

Subject: Southside Community Plan Progress Report

#### Background

The Southside Community Plan update began with a kick-off meeting between the City and Southside Community Association in January 2017. In June 2017, the City Council awarded a contract to assist with the first stage of neighborhood planning to Matrix Design Group; so that the effort could begin before completion of the High Occupancy Housing Plan. In October 2017, the Friends of the Rio received an EPA Environmental Justice Small Grant to work on inclusion of Southside residents impacted by flooding in the flood management planning process. This report is a summary of the work these partners have collaborated on from Fall 2017 to the end of 2018 and the next steps for the project.

#### Challenges and Opportunities

There is a long-standing history of public participation that "checked the box" but did not result in longstanding collaboration or meaningful change to the policies the City applies within the Southside community. The project team spoke with many residents over the last 18 months who said they tune out the City because of being let down in the past or decline to participate with the assumption that nothing could change. The Southside Community Association, the City, and Friends of the Rio have focused efforts on creating a more hopeful environment. The process should allows residents to voice injustices, share insights into their current concerns and values, and create a vision for a more equitable future.

The team made progress with residents throughout the summer of 2018 through a series of meetings at various locations that dove into the topics of visioning, land use, transportation, and stormwater. Reflecting on the public involvement, the team decided to "pause" the development of a plan in favor of establishing a stakeholder group for to

lead the development of the plan. The team also wanted immediately apply lessons learned from the community to demonstrate the City's commitment to following through and creating collaborative solutions. The scale of these accomplishments are small and specific, bearing in mind the public participation goal of establishing trust between the City and the Southside Community.

#### Public Participation and Outreach Strategy Level of Public Participation: Collaborate

The public participation plan for the Southside Community Plan is available on the "Upcoming Events" tab at <a href="www.flagstaff.az.gov/southsideplan">www.flagstaff.az.gov/southsideplan</a>. The City's promise to the public is that we will work in collaboration with the community partners, residents and property owners to create a plan that manages change while recognizing the cultural and historical character and contributions of Southside to the overall history of the Flagstaff region.

The strategy involves 4 phases: Community Visioning, Identification of Needs and Solutions, Policymaking and Partnerships, and Prepare and Adopt a Plan. Since October 2017, Matrix Design Group, the City, Southside Community Association and Friends of the Rio worked together to engage the Southside Community in creating a Vision and identifying Needs and Solutions.

During the first two phases of this process, the public by the City and partners were engaged using the following techniques:

- Stakeholder interviews
- Five public workshops
- Neighborhood canvassing of more than 800 residents
- Booths at community events
- Small group meetings with non-profits and stakeholders
- Five on-the-street meetings

In addition to City-sponsored efforts, the Friends of the Rio conducted Rio de Flag specific stakeholder interviews and the Southside Community Association hosted homeowner dinners to empower the neighborhood to set a vision. The team also created an innovative map-based project website that allows community members to have equal access to the data that the internal staff are considering in the planning process.

#### Accomplishments Based on Lessons Learned

Through public participation so far, the Southside Community clearly expressed that there were many issues that had been left unresolved for too long and they wanted addressed immediately. Therefore, from August 2018 to December 2018, the project team turned our focus to developing solutions and working through problems that could be immediately resolved, including:

- Provided signs for new streets added to the residential parking program under ParkFlag with property owner involvement,
- Installed a new striping and signing scheme for Fountaine Street to address parking and access issues,

- Implemented handicap accessible on-street parking in three locations in the neighborhood (four more are pending),
- Held one-on-one meetings with property owners to discuss stormwater regulations and insurance issues,
- Set up additional procedures to more quickly address bulk trash issues and provided education on this topic to renters throughout the neighborhood,
- Sent a memo to NAU students on snow removal, winter driving and parking,
- Friends of the Rio and the Southside Community Association led several trash clean ups to address neighborhood concerns.

#### Next Steps for the Community Plan

The next step in the process of developing a plan for the Southside is to collaborate on the development and evaluation of policies and programs that can meet the needs identified by residents. So far in the process, there has been a small group of individuals who have regularly attended workshops and expressed interest in a deeper level of public involvement. However, these individuals have also expressed reluctance to have the City be in the lead for the Policymaking phase of the process. The City has therefore identified FY19 funds that can be used to provide facilitation support for a stakeholder group. The Southside Community Association is beginning to convene these stakeholders with the goal of holding a first meeting in April 2019. The objective of this group would be to collaborate on the creation of recommended goals and policies for the draft plan by September 2019. This would allow the project to be presented to the City Council for adoption in early 2020. This schedule is dependent on the timely formation of stakeholder group and that the group can complete its work in a timely fashion.

#### The stakeholder group would:

- Set a schedule for reviewing the recommendations of Matrix Design Group and the City,
- Receive briefings on draft recommendations and related topics,
- Evaluate options for shaping the future of the community, and
- Provide guidance to the project team on the content of the plan.

The facilitator will work with the group and the City to build consensus on a direction for the plan. The City project manager would produce a draft for their review prior to the 60-day public review required by City Code. The group's meetings would be advertised and open for the public to observe and provide comments. The meetings would be convened by the Southside Community Association. The City would produce the plan based on the guidance provided by this group and the group would be able to advocate for the prioritization and implementation of the community's plan after the project is complete.



#### Proposed Regional Plan Amendment Tasks and Specific Plan Work

Updated January 2019

#### Introduction

Throughout the first five years of using the Flagstaff Regional Plan 2030 (Regional Plan) in development and policy review, text and map clarifications and corrections were identified, which have a wide range of implications from minor editorial errors to clarifications. A short summary of the work completed on these amendments tasks is incorporated into the Regional Plan annual report. These amendment tasks are focused on clarifications and reducing redundancies that have led to confusion about the plan content. So far, the only amendments that will be made to the goals and policies of the Regional Plan are the result of the High Occupancy Housing Specific Plan, which was adopted by the Council in 2018. The remaining amendment tasks are not meant to take the place of substantive policy discussions that take place during the creation of a topical or area specific plan.

Staff has organized the identified clarifications and corrections into *Amendment Tasks* that are related to a common issue. Staff proposes that each amendment task be processed as a separate application. They have been organized in order of priority. When this report was first published, over eighty individual changes were identified. Over the last three years, three of the five amendment tasks have been completed. Some of the changes proposed were incorporated into the Regional Plan through other projects, such as the High Occupancy Housing Plan, in order to efficiently issue replacement pages, and use the time of the City Council and Planning and Zoning Commission. The current list is possible 33 changes. More changes may be identified as staff works on each amendment task and specific plan.

The process of organizing and facilitating the 10-year updated to the Regional Plan will be underway from 2022-2024. The goal is to adopt regular amendments throughout the life of the current plan so that the Flagstaff Regional Plan 2040 takes advantage of a continuous community dialogue and updates.

#### Flagstaff Regional Plan 2030: Place Matters Chapters

Ĭ.	This Is Our Plan	IX.	Growth Areas & Land Use
II.	This Is Flagstaff		Last Updated 2017
III.	How This Plan Works		
	Last updated 2017	Χ.	Transportation
IV.	Environmental Planning &		Last Updated 2015
	Conservation	XI.	Cost of Development
V.	Open Space	XII.	Public Buildings, Services,
VI.	Water Resources		Facilities, & Safety
VII.	Energy	XIII.	Neighborhoods, Housing, &
VIII.	Community Character		Urban Conservation

#### **Proposed Regional Plan Amendments**

XIV. Economic Development XVI. Plan Amendments XV. Recreation GL. Glossary

Outstanding Amendment Task #1 Chapter VII: Community Character

Clarify the use of terminology "Great Streets" and "corridors" along with any qualifiers used in the Plan. Clarify the terminology of historic districts and neighborhoods.

**Issue:** Additions or extensions of Great Streets and corridors can trigger a major plan amendment for an application, but the terms are used with numerous qualifiers and in slightly different contexts throughout the Plan. There is a need to address the inconsistent treatment of the terms "road", "corridors" and "Great Streets" in text of Regional Plan.

**Recommended Timeline: 2020-2021** 

#### **Proposed Changes**

These proposed changes are not yet fleshed out in a page by page detail.

	Proposed Change	Rationale
VIII, IX and X	Clean up language for great streets and corridors. Gateway corridors and Great Streets are used interchangeably and the use of corridors in this chapter is not consistent with its use in the Land Use and Transportation Chapters.	This proposal will involve cleaning up language so that it can be interpreted consistently across the Community Character, Land Use and Transportation Chapters. Inconsistencies in this area could result in legal issues for development review.
VIII	Remove language that Gateway corridors will require corridor plans. Replace with language on partnerships and coordination	Corridor plans for interstates or State highways adopted by the City are not enforceable without ADOT and FHWA cooperation.
VIII-4	Clarify that great streets are a subset of corridors and that corridors are identified in the transportation section.	Clarification
VIII-2	Corridors as Placemakers map does not exist. Redirect reference to Great Streets Map.	Editing error
VIII-26	Extend goal box CC.5. and make goal box CC.6. shorter	Editing error
VIII-27	replace image of observatory with another	Redundant image
<b>Map 14</b>	Should only display Historic Districts from local and state designations - Can display neighborhoods that do not have an official designation separately as "Historic Neighborhoods"	Clarification

#### Outstanding Amendment Task #2

#### Miscellaneous Edits

All the items below can be processed as one minor amendment after the update of Title 11. There are numerous non-substantive writing and editing errors that need to be fixed in order to improve the readability of the document

**Issue**: Final editing of the Regional Plan was rushed to meet the election timelines and, therefore, many of the internal editing issues in the document were not completed.

#### **Recommended Timeline: 2021-2022**

#### Text Edits

Page #	Proposed Change	Rationale
I-4	delete first bullet point at bottom: "a mandate for development"	Remove redundancy in the list
II-11	Add explanation to the Growth Scenarios form the report that describes the process in detail.	Based on issues that have been confusing to the public.
II-12	change "full report" to "citation"	The full report is not in the appendix.
V	Review Open Space Chapter for inconsistencies with Management Plans.	This chapter was written at a very early stage of the City's open space program and much progress has been made in managing and developing the program. It may be worthwhile toe update the background text of this chapter to reflect that work.
VII-3	Extend goal box E.1. to end of line	Editing error
VII-5	Extend goal box E.2. to end of line	Editing error
IX-7	change "planning boundary" to "jurisdiction" in aggregates box	Factual error
IX-19	Refer to policy NH.6.1.	Editing error
IX-32	LU5. policy needs to be renumbered as L.U.5.8	Editing error
IX-53	Density and intensity are backwards; switch content in second column	Editing error
IX-54	Change "density range" to "Intensity"	Editing error
IX-59	Employment Center should be Employment Area Type	Employment Areas
IX-59	Need intro to list of types of employment areas before Office, R&D	non-sequitur
IX-59, IX-60	Incorporate Regional Plan interpretation into the Employment Area Type section (See below)	Clarification
IX-61	Needs a sentence or two about the scale of special planning areas versus uses that are similar in type but without a campus-like setting	Clarification
IX-62	Change "potentially new" to "future"	Consistency issue

#### **Proposed Regional Plan Amendments**

Page #	Proposed Change	Rationale
X-14	Repeated graphs, change to Total Ridership chart	Editing error
Glossary	List all in-text definitions (often in boxes) in the Glossary with the relevant page #	Editing error
Glossary	Add "Areas in white retain their existing entitlements" to the Glossary	Not described in the document currently.
Glossary	Need definitions for commercial corridor, and level of service.	Missing information
Appendix B-9	Policy LU5 should be LU.5.8	Editing error

#### Map Edits

Map #	Map Edit
Map 7	Clarify map legend reference to Terrestrial Ecosystem Survey. This legend reference refers to an entire dataset rather than the more limited attribute that is displayed.
Map 12	Babbitt route is incorrect on this map
Map 12	Open Space/Preserved information in legend is wrong
Map 17	Update for current land ownership (Observatory Mesa and Picture Canyon still show as State lands)
Map 27	missing segments of Southern Beulah realignment near Tuthill

Other Possible Plan Amendment issues that need further dialogue

There have been several issues that are more complex than a clean-up measure, which have been part of the public dialogue about the new Regional Plan. Some of these projects are developing proposals for public review and others do not have specific proposals at this time. There are committees and staff efforts to bring them forward in the future. There interdisciplinary and intergovernmental discussions are the most appropriate means of examining Regional Plan policy issues because they are comprehensive. All of these topics could result in updated or new Regional Plan goals and policies, changes to the Future Growth Illustration or development of a Specific Plan.

**Ongoing Intergovernmental efforts** 

Potential Topics	Project	Partners	Timeline
Dark Skies and West Route	Joint Land Use Study	County and the	2015-2019
66 activity centers		Naval Observatory	
Affordable housing,	Bellemont Area Plan	Coconino County	2017-2019
Economic development,	update		
Transportation			
Transportation, Growth and	Master Plan for Milton	ADOT, FMPO,	2017-2019
Land Use, Community	Road and US 180	County	
Character			

**City-initiated planning efforts** 

City-initiated planning entit is			
Potential Topics	Project	Lead/ Partners	Timeline
Growth and Land Use,	Southside	Comprehensive	2017-2020
Transportation, Environment and	Neighborhood	Planning/Southside	
Conservation, Neighborhoods,	Plan	Community	
Housing and Urban Conservation		Association	
Transportation	Active	FMPO/Planning and	2015-2019
	Transportation	Development	
	Master Plan	Services/Engineering	
Transportation	Transportation	Engineering/	2020-2021
	Master Plan	Planning and	
		Development	
		Services/Public	
		Works	
Transportation, Public Buildings,	JW Powell	Engineering/	2018-2020
Services, Facilities, & Safety	Public Facilities	Comprehensive	
	Specific Plan,	Planning/ Property	
		Owners	

**Unfunded and Unprogrammed Projects** 

Unfunded and Unprogrammed Topics	Project	Lead/ Partners	Timeline
Neighborhoods, Housing and Urban Conservation	Pine Brannon Neighborhood Plan	Comprehensive Planning	1 to 2 years
Neighborhoods, Housing and Urban Conservation	Sunnyside Neighborhood Plan	Comprehensive Planning	1 to 3 years
Land Use	Regional Plan Update	Comprehensive Planning	2022-2024
Land Use/Greenfield	JW Powell Area Specific Plan	Comprehensive Planning	1 year

#### **Zoning Code Manager**

#### Proposed 2019 and Extended Work Plan

The proposed 2019 and extended work plan for the Zoning Code Manager is provided in staff's recommended alphabetical order of priority. The proposed work plan consists of several objectives to address the community's input and expectations, development trends, enforcement, implementation, legal decisions, and state requirements. Many of the identified tasks below are on-going implementation items that will be completed individually or concurrently. For example, the tasks identified in "A" crosses over into all sections of the work plan. The individual items and tasks may be brought forward to the City Council separately, in small groups or in related larger amendments. Also, with the assistance of a consultant and Current Planning and Engineering staff, several tasks are anticipated to be worked on concurrently.

As indicated above, task "A" is an on-going set implementation tasks that will be address throughout work program. While staff is working on tasks "B", "C", "D" and "E", it is anticipated that a consultant will be utilized to work on task "F", "G" and "H". These tasks are in order of complexity, and the approximate time frames that are anticipated to complete the field and analysis work. It is anticipated that the consultant's field and analysis work will be nearing completion in a similar timeframe that staff will be completing task "E". Therefore, it is anticipated that staff will begin drafting of the code amendments based in the field and analysis work for items "F", "G" and "H".

#### A. Administrative and miscellaneous modifications to the zoning and subdivision code

(Anticipated Completion – on going)

- 1. Evaluate and modify where necessary to:
  - Simplify text and provide clarification of requirements
  - Remove redundancy and conflicting requirements
  - Address code enforcement issues
  - Parking on private property, include recreational parking
  - Dwelling units and beds density ratios
  - Relocate requirements into more appropriate locations within the city code.
  - Use consistent language and uniform processes that are used in the building, engineering and fire codes
  - Correct spelling, grammar and cross-references
  - Establish a more contemporary and user-friendly zoning and subdivision code.
- 2. Evaluate and modify where necessary to accommodate changes to the Arizona Revised Statues:
  - Legal protest regulations
  - Mobile vending regulations
  - Sober living homes (potential modification may be necessary to address new Arizona Department of Health Services standards that are anticipate this year)

#### B. Updates to the outdoor lighting code provisions

(Anticipated Completion – Summer, 2019)

C. Updates to the planning and engineering development exactions code provisions

(Anticipated Completion – Summer/Fall, 2019)

1. Coordinate with Development Engineer staff to evaluate and modify where necessary the Engineering and Zoning Code to update the development exactions provisions

#### D. Updates to subdivision and dedications/releases code provisions

(Anticipated Completion – Winter, 2019)

#### E. Updates to the Zoning Code to address Resource Protection Standards

(Anticipated Completion – Winter, 2019 / Spring, 2020)

#### F. La Plaza Vieja Neighborhood Specific Plan

(Anticipated Completion – Spring, 2020)

- 1. Analysis of neighborhood characteristics
- 2. Create a conservation overlay zoning district for the neighborhood

#### G. High Occupancy Housing Specific Plan

(Anticipated Completion – Summer, 2020)

- 1. Evaluate and modify where necessary the:
  - Rooming and Boarding definition and related criteria
  - Downtown regulating plan transect locations
  - Block, building form, height and type standards
  - Subdivision standards to preservation and/or creation of alley networks throughout Downtown and the surrounding neighborhoods;
  - Residential sustainable building and energy efficiency incentives
  - Historic preservation flexibility provisions for projects in development standards and quidelines
  - Off-street parking requirements and location standard (This is also an implementation strategy of the Climate Action & Adaption Plan)
  - multimodal transportation performance standards receive a parking reduction.

#### H. Climate Action & Adaption Plan

(Anticipated Completion – Fall/Winter, 2020)

- 1. Evaluate and modify where necessary the:
  - Landscape requirements (xeriscape)
  - Development incentives and standards for promote climate change resiliency and emissions reductions
    - Incentives for affordable housing (This is also an implementation strategy of the High Occupancy Housing Specific Plan)

#### I. Review and update the City's design review requirements

(Anticipated Completion – Fall/Winter, 2020)

- 1. Review and update the building design requirements for development
- 2. Evaluate and determine viability of Design Review Board/Commission, which may include city code modifications to implement a Board/Commission

#### J. Southside Community Specific Plan (if necessary)

(Depending on City Council adoption date, the anticipated completion – Winter, 2020)

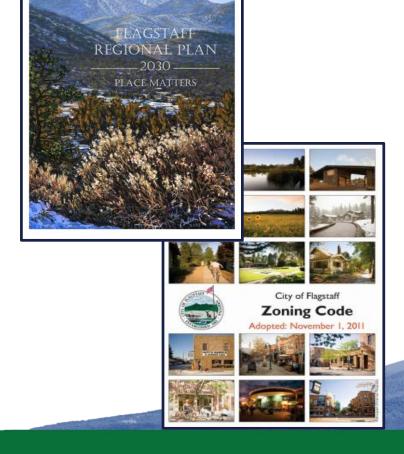




2019 Zoning Code and Comprehensive Planning Program Update

Dan Symer, AICP Zoning Code Manager

Sara Dechter, AICP Comprehensive Planning Manager





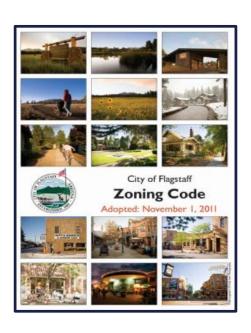
# Work Session Objectives

- Increase familiarity with Zoning Code Manager and Comprehensive Planning job duties
- Review projects and plans that are underway and those that may start in the next 2 years.
- Receive feedback on program priorities from Council





# 2019 Zoning Code Program Update



Dan Symer, AICP Zoning Code Manager

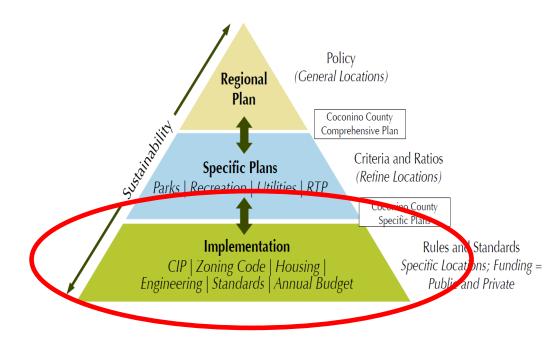




# Zoning Code Manager

# **Primary Responsibility**

- Zoning Code Administrator for Development Codes (20 - 40%):
  - Intra-City Coordination and Assistance
  - Public Assistance
  - Board of Adjustment Liaison
- Development Code Amendments (40 60%)
- Project Management (10 20%):
  - Variance applications
  - Zoning Verification







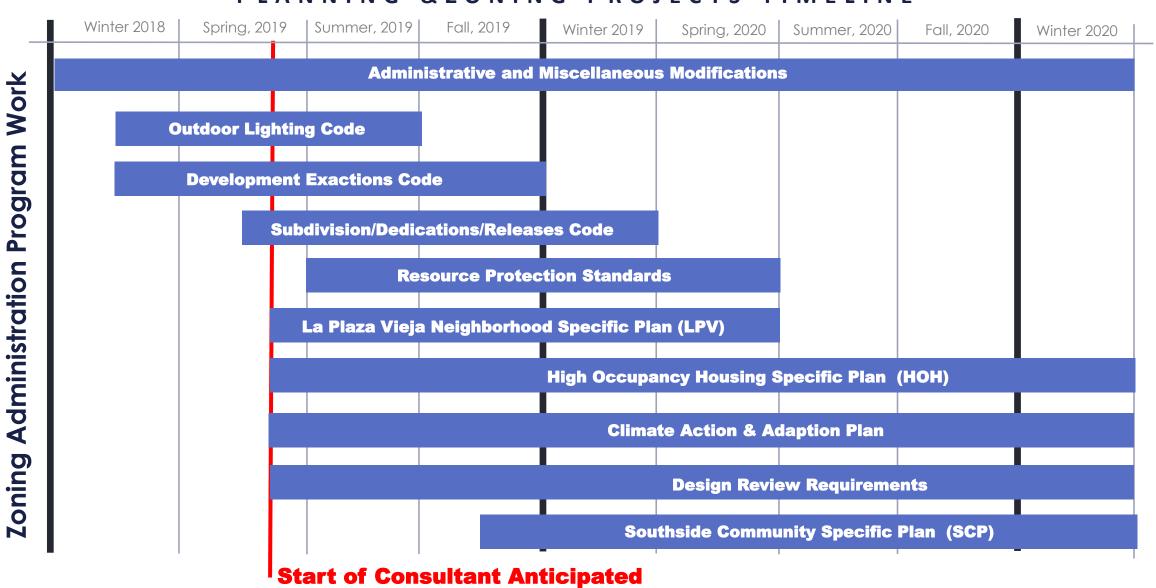
# Zoning Code Manager Accomplishments

- Amendment to the Conditional Use Permit approval process
- West University Drive Entrance Sign District
- Comprehensive review of the zoning code to identify inconsistences
- Coordinating with the City Clerk's office and the city's codifier (on-line code) to correct codification errors and inconsistencies
- Drafted code revisions to address inconsistences, conflicts, and enforcement concerns





### PLANNING & ZONING PROJECTS TIMELINE









## PLANNING & ZONING PROJECTS TIMELINE

Winter 2018	Spring, 2019	Summer, 2019	Fall, 2019	Winter 2019	Spring, 2020	Summer, 2020	Fall, 2020	Winter 2020
		Admin	istrative and M	discellaneous	Modifications	3		

- Clarify conflicting requirements, remove redundancy, and formatting
- Address code enforcement issues
- Parking on private property, including recreational vehicle parking
- Dwelling units and beds density ratios multiple-family development (Also HOH)
- Use consistent language and uniform processes and requirements between different codes
- Accommodate changes to the Arizona Revised Statues





# PLANNING & ZONING PROJECTS TIMELINE

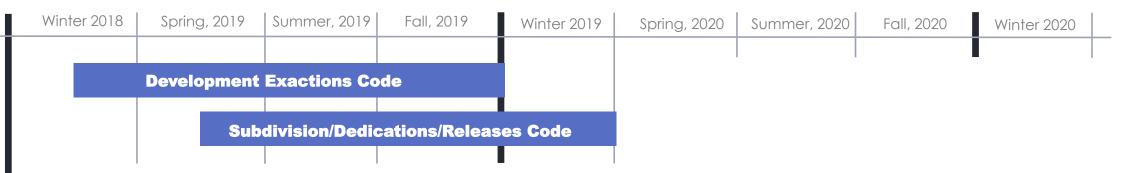
Winter 2018	Spring, 2019	Summer, 2019	Fall, 2019	Winter 2019	Spring, 2020	Summer, 2020	Fall, 2020	Winter 2020
0	utdoor Lightin	g Code						

- Clarify requirements and remove ambiguity
- Address code enforcement issues
- Address recommendations from the Naval Observatory Flagstaff Station (NOFS) Mission Compatibility Light Pollution Study
- Evaluate requirements small site





### PLANNING & ZONING PROJECTS TIMELINE



- Clarify requirements and remove ambiguity
- Update subdivision code and easement release provisions (Also in SCP)
- Coordinate and update the development codes pertaining to dedications and exactions
- Incorporate standard for connectivity and resource protection (Also in RP and HOH)
- Clarify the difference between Master Development Plan and Specific Plans





# PLANNING & ZONING PROJECTS TIMELINE

Winter 2018	Spring, 2019	Summer, 2019	Fall, 2019	Winter 2019	Spring, 2020	Summer, 2020	Fall, 2020	Winter 2020
		Re	Resource Protection Standards					

- Incorporate provisions to:
  - o Protect and minimize impacts on springs, seeps and riparian areas
  - Incentive maintaining and protecting wildlife corridors
  - Minimize obstructing wildlife corridors
  - Protect rock outcrops
  - Identify prairie dog habitats and translocation





# PLANNING & ZONING PROJECTS TIMELINE

Winter 2018	Spring, 2019	Summer, 2019	Fall, 2019	Winter 2019	Spring, 2020	Summer, 2020	Fall, 2020	Winter 2020
La Plaza Vieja Neighborhood Specific Plan								

- Analysis of neighborhood characteristics
- Incorporate a conservation or similar overlay zoning district for the neighborhood
- Incorporate neighborhood level architecture and landscape provisions
- Incentivize lower and transitional scale development







## PLANNING & ZONING PROJECTS TIMELINE

Winter 2018	Spring, 2019	Summer, 2019	Fall, 2019	Winter 2019	Spring, 2020	Summer, 2020	Fall, 2020	Winter 2020				
		High Occupancy Housing Specific Plan										

- Update Downtown regulating plan transect locations
- Update Rooming and Boarding provisions
- Block, building form, height and type standards (Also in LPV and HOH)
- Incorporate historic preservation flexibility provisions for projects in development standards and guidelines
- Incorporate multimodal transportation performance standards for parking reduction.





## PLANNING & ZONING PROJECTS TIMELINE

Winter 2018	Spring, 2019	Summer, 2019	Fall, 2019	Winter 2019	Spring, 2020	Summer, 2020	Fall, 2020	Winter 2020			
		Climate Action & Adaption Plan									

- Update Landscape requirements (xeriscape)
- Incorporate incentives and standards for promote climate change resiliency and emissions reductions
- Update sustainable building and energy efficiency incentives (Also in HOH)
- Update off-street parking requirements and location standard (Also in HOH)





# PLANNING & ZONING PROJECTS TIMELINE

Winter 2018	Spring, 2019	Summer, 2019	Fall, 2019	Winter 2019	Spring, 2020	Summer, 2020	Fall, 2020	Winter 2020			
		Design Review Requirements									

- Comprehensive review and update to standards and process
- Update design standards for mixed use buildings (Also in LPV)
- Update Block, building form, height and type standards (Also in LPV and HOH)





# PLANNING & ZONING PROJECTS TIMELINE

Winter 2018	Spring, 2019	Summer, 2019	Fall, 2019	Winter 2019	Spring, 2020	Summer, 2020	Fall, 2020	Winter 2020			
			Southside Community Specific Plan								

- Coordinate with subdivision updates to address master development plans
- Update the development codes to address recommendations of the plan





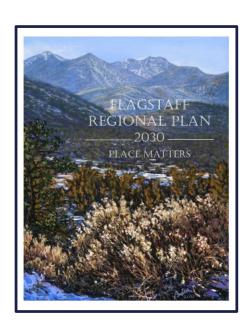
# Zoning Code Program Key Points

- Need to address the existing code implementation and enforcement issues prior to significant modifications and additions to the code.
- The proposed work program is reliant on existing consultant funding, and receiving additional funding with the next fiscal budget (2019 2020).
- The Public Participation Plan will vary and will determined for each work program item. The plan and public buy in may affect the timing and completion of the individual work program items.





# 2019 Zoning Code and Comprehensive Planning Program Update



Sara Dechter, AICP Comprehensive Planning Manager

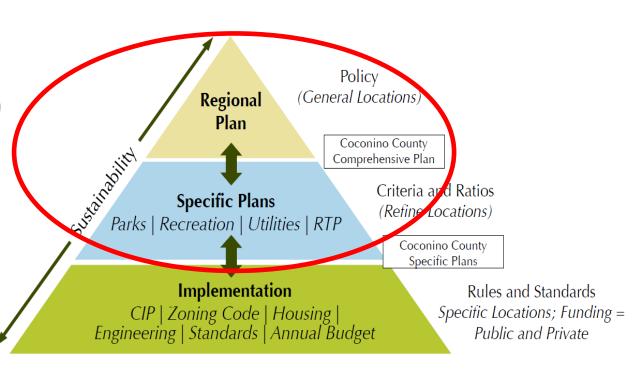




# Comprehensive Planning Program

# Normal Work Assignments

- Project Management for Area
   Plans and Specific Plans (50-60%)
- Inter- and Intra-government Coordination and Regional Plan Implementation (20-30%)
- Regional Plan Amendments and Development Application Review (20-30%)



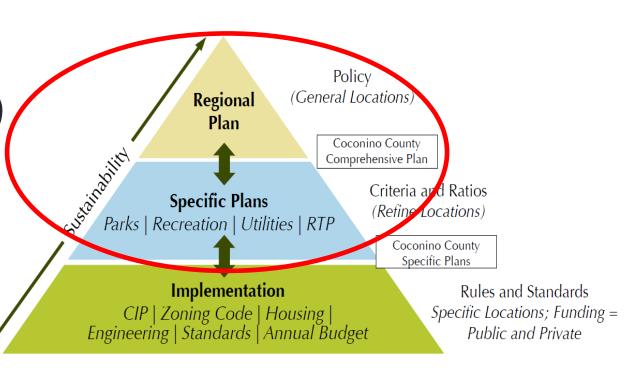




# Comprehensive Planning Program 2019-2020

# 2019-2020 Work Assignments

- Project Management for Area
   Plans and Specific Plans (30-40%)
- Inter- and Intra-government Coordination and Regional Plan Implementation (30-40%)
- Regional Plan Amendments and Development Application Review (20-30%)







# Other Responsibilities

- HPO duties (shared with Current Planning)
- Support Joint Land Use Study, Activity Transportation Master Plan, and Milton Road Master Plan
- JW Powell Public Infrastructure and Facilities Specific Plan Phase 2 Lead office (2019-2021)





# Comprehensive Planning Accomplishments

- Completed the High Occupancy Housing Plan
- Provided 12 diverse and innovative public participation opportunities for the Southside Community Plan
- Formed a joint Census Team with Coconino County and established a budget
- Complete the 4<sup>th</sup> Regional Plan Annual Report





# Comprehensive Planning Accomplishments

- Staff supported partner projects:
  - Milton Road Corridor Master Plan
  - JW Powell Specific Plan Phase 1
  - Active Transportation Master Plan,
  - Climate Change Action Plan
  - Bellemont Area Plan (Coconino County)



**Program Work** 

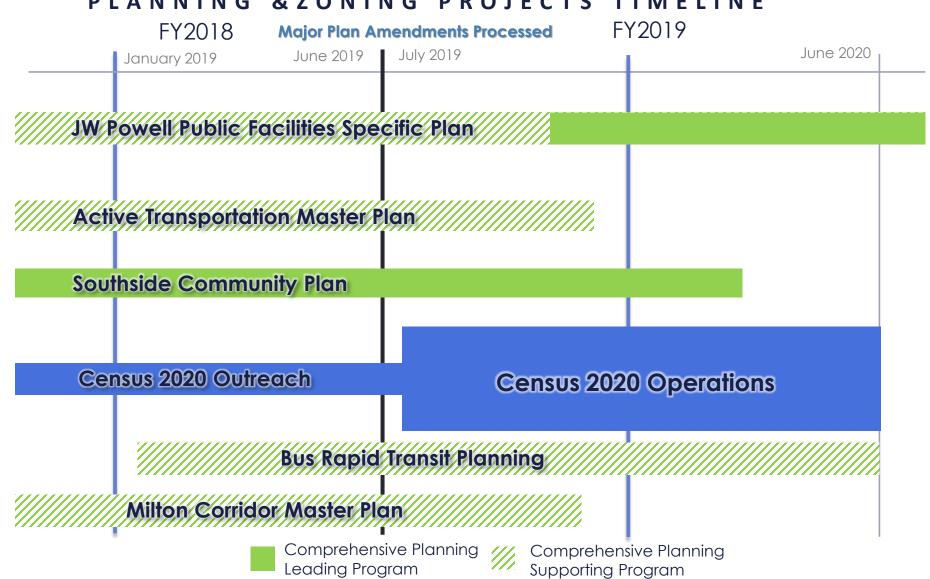
Planning

Comprehensive

# **TEAM FLAGSTAFF**



### PLANNING & ZONING PROJECTS TIMELINE





# **Fall 2017 to Spring 2018**



Community Visioning

What do we want?

# **Spring to Fall 2018**



Needs & Solutions

What needs to change and how?

# Winter 2018 to Summer 2019



Policymaking & Partnerships

What can government & partnerships do to make the vision reality?

# Fall to Winter 2019



Prepare and Adopt a Plan

Do we have consensus about the future of Southside?





# Southside Plan Early Implementation

- New parking and street management on Fountaine St.
- New streets brought into residential parking program
- Handicap accessible on-street parking
- Stormwater regulation education
- Bulk trash education and operations
- Communication with NAU students
- Trash clean-ups





# Southside Plan Next Steps

- Open House to kick off the Partnership and Policymaking on March 30, 2019
- Southside Community Association will convene a stakeholder advisory group. City will provide a thirdparty facilitator for the process and staff will support with briefing materials and technical assistance
- Desired adoption in December 2019- February 2020





# Census 2020 Coordination

- Census Team established and expanded
- Recruitment for Census jobs started
- Drafting scopes of work for PR and workshop contracts
- NAU and Communications subcommittees working
- NAU Spring 2018 Communications capstone on campus outreach design
- Looking into technology and temporary employee to assist in organizing volunteers





# Comprehensive Planning Program Key Points

 Census 2020 outreach is a City-wide priority for the next 15 months.

 Southside Plan timeline will depend on pace that the community wants to work.





# THANK YOU and good evening! ©

### CITY OF FLAGSTAFF

### STAFF SUMMARY REPORT

**To:** The Honorable Mayor and Council

From: Barbara Goodrich, City Manager

**Date:** 02/21/2019

**Meeting Date:** 02/26/2019



### TITLE

Continued support of prior council resolutions supporting the ban on mining around the Grand Canyon.

### STAFF RECOMMENDED ACTION:

Council review resolutions. Provide verbal feedback regarding continued support.

### **EXECUTIVE SUMMARY:**

The Grand Canyon Trust will be traveling to Washington D.C. from March 5 - March 8, 2019. The Grand Canyon Trust and other members of a broad coalition that support the Grand Canyon regional mining ban has asked if City Council can review the prior resolutions adopted by City Council and publicly affirm that the Grand Canyon mining ban continues to be a Council priority. This verbal affirmation will strengthen the Grand Canyon Trust lobbying effort during the upcoming trip.

### **INFORMATION:**

Information provided in Executive Summary.

Attachments: 2010 Resolution

2017 Resolution 2018 Resolution

### **RESOLUTION NO. 2010-74**

A RESOLUTION OF THE FLAGSTAFF CITY COUNCIL SUPPORTING SECRETARY OF INTERIOR SALAZAR'S PROPOSAL TO WITHDRAW APPROXIMATELY ONE MILLION ACRES OF FEDERAL LANDS SURROUNDING GRAND CANYON NATIONAL PARK FROM URANIUM MINING FOR 20 YEARS.

WHEREAS, Grand Canyon National Park, a World Heritage Site located 85 miles northwest of the city of Flagstaff, Arizona, is an integral part of the northern Arizona landscape; and

WHEREAS, the Grand Canyon is one of the most visually powerful landscapes in the world with its plunging depths; temple-like buttes; and vast, multi-hued, labyrinthine topography; and

WHEREAS, the Grand Canyon contains a record of three of the four eras of geological time, a rich and diverse fossil record, a wide variety of geologic features and rock types, and numerous caves containing extensive and significant geological, paleontological, archeological and biological resources; and

WHEREAS, the tremendous biological diversity of Grand Canyon National Park can be attributed to the presence of five of the seven life zones and three of the four desert types in North America; and

WHEREAS, Grand Canyon National Park attracts over five million visitors per year who contribute significantly to the Flagstaff economy; and

WHEREAS, history is replete with examples of uranium mines on federal public lands in and around Grand National Park, which have left a legacy of health problems for miners and contamination to the environment; and

WHEREAS, the Orphan Mine in Grand Canyon National Park continues to leach radioactive waste into Horn Creek; and

WHEREAS, since 2003, more than 2,000 uranium mining claims have been filed in the Tusayan Ranger district alone, the majority located within ten miles of Grand Canyon National Park; and

WHEREAS, uranium mining on federal public lands surrounding Grand Canyon National Park risks contamination of groundwater, springs, and ultimately the Colorado River; and

WHEREAS, uranium mining on federal public lands surrounding Grand Canyon National Park will industrialize the landscape with roads, power lines, mining and infrastructure; and

WHEREAS, the trucks from uranium mines on the South Rim of Grand Canyon will travel through Flagstaff on their route to the mill in Blanding, Utah because they are not permitted to travel east through Grand Canyon National Park; and

WHEREAS, uranium mining on federal public lands surrounding Grand Canyon National Park will damage wildlife habitat both within and outside of Grand Canyon National Park; and

WHEREAS, on July 20, 2009, Secretary of the Interior Ken Salazar issued a two-year segregation order limiting new mining claims on nearly one million acres of federal public lands surrounding Grand Canyon National Park; and

WHEREAS, since issuing the segregation order in 2009, the Department of Interior has been evaluating whether to withdraw the lands from mining for an additional 20 years;

NOW THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF FLAGSTAFF, COCONINO COUNTY, ARIZONA, AS FOLLOWS:

**SECTION 1.** That the Flagstaff City Council oppose further uranium development on lands surrounding Grand Canyon National Park because such mining activity will almost certainly have a detrimental effect on the economic well-being of the City of Flagstaff; and

**SECTION 2.** That the Flagstaff City Council supports Secretary of Interior Salazar's proposal to withdraw the lands subject to his current segregation order for 20 years.

PASSED AND ADOPTED by the City Council and approved by the Mayor of the City of Flagstaff this 17th day of \_\_\_\_\_\_\_, 2010.

MAYOR

ATTEST:

CITY CLERK  $^{\scriptscriptstyle J}$ 

APPROVED AS TO FORM:

### **RESOLUTION NO. 2017-38**

A RESOLUTION OF THE FLAGSTAFF CITY COUNCIL OPPOSING URANIUM MINING AND THE TRANSPORTATION OF URANIUM ORE THROUGH THE CITY OF FLAGSTAFF AND INDIGENOUS LANDS, AND REAFFIRMING FLAGSTAFF AS A NUCLEAR FREE ZONE

### **RECITALS:**

WHEREAS the transportation of uranium ore through Flagstaff could put Flagstaff residents at risk; and

WHEREAS advocating for and supporting actions that lead to the advancement of social and environmental justice for the Indigenous Community is a City Council Goal; and

WHEREAS in meetings with various Indigenous Community members and regional tribal nation neighbors, the dangers of uranium mines and the transport of uranium ore including from the Colorado Plateau uranium mines to the White Mesa Mill in Blanding, Utah continue to be topics of great concern and discussion; and

WHERAS the City Council supports the Havasupai Tribe's opposition to uranium mining and the transportation of uranium ore in the Grand Canyon region; and

WHEREAS the Mayor and City Council of Flagstaff have historically opposed actions furthering radioactive pollution in the region including by passing Resolution 2010-74, which expressed support for Secretary of Interior Salazar's proposal to withdraw approximately one million acres of federal lands surrounding Grand Canyon National Park from uranium mining for 20 years, and Resolution 2245, which urged President Clinton and Congress to continue on—site storage of high-level nuclear waste and declaring Flagstaff a Nuclear Free Zone; and

WHEREAS during the Cold War, 30 million tons of uranium ore were mined on or adjacent to the Navajo Nation leaving more than 500 abandoned mines; and

WHEREAS many Indigenous Community members already affected by living in close proximity to abandoned uranium mines are still seeking relief, radioactive waste in these areas has remained for decades at many of the mines creating elevated levels of radiation;

WHEREAS potential health effects of uranium mining include lung cancer from the inhalation of radioactive particles as well as bone cancer and impaired kidney function from exposure to radionuclides in drinking water; and

WHEREAS Congress acknowledged that radiation exposure from the mining, transport and processing of uranium has affected and continues to affect thousands of individuals and in 1990 passed the Radiation Exposure Compensation Act (RECA) to provide compensation to individuals who have developed and are developing cancers and other serious diseases caused by uranium mining.

### **ENACTMENTS:**

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF FLAGSTAFF AS FOLLOWS:

**THAT** the Flagstaff City Council affirms its opposition to uranium mining and the transport of uranium ore and other radioactive materials from the Canyon Mine to the White Mesa Mill near Blanding, Utah and reaffirms Flagstaff as a Nuclear Free Zone; and

**BE IT FURTHER RESOLVED** that the Flagstaff City Council desires to actively work to advance social and environmental justice for the Indigenous Community and stands ready to engage in conversations and take actions that support solutions that directly benefit the Indigenous Community; and

**FURTHERMORE** the Flagstaff City Council calls upon the United States Department of Transportation to change its policies and statutes on the transport of hazardous materials, specifically uranium, to protect Northern Arizona and its diverse population.

PASSED AND ADOPTED by the City Council of the City of Flagstaff this 7th day of November, 2017.

MAYOR

ATTEST:

APPROVED AS TO FORM:

### **RESOLUTION NO. 2018-06**

A RESOLUTION OF THE FLAGSTAFF CITY COUNCIL REAFFIRMING ITS SUPPORT OF THE SECRETARY OF THE INTERIOR'S 2012 ORDER TO WITHDRAW 1,006,545 ACRES OF FEDERAL LANDS SURROUNDING THE GRAND CANYON NATIONAL PARK FROM NEW URANIUM MINING FOR 20 YEARS

### RECITALS:

WHEREAS, on January 9, 2012, the Secretary of the Interior Ken Salazar signed Public Land Order No. 7787, "Withdrawal of Public and National Forest System Lands in the Grand Canyon Watershed; Arizona" (Grand Canyon Mineral Withdrawal), which withdrew 1,006,545 acres of federal public lands surrounding the Grand Canyon National Park from new uranium mining claims, which were authorized under the Mining Act of 1872, for a period of 20 years; and

WHEREAS, the Grand Canyon National Park, a World Heritage Site located 85 miles north of the City of Flagstaff, Arizona, is an integral part of the Northern Arizona landscape and plays an integral role in the tourism economy of the City of Flagstaff; and

WHEREAS, the Grand Canyon National Park attracts nearly six million visitors per year who contribute significantly to the Flagstaff tourism economy; and

**WHEREAS**, uranium mining threatens the Havasupai Tribe, which relies upon the clean and safe water of surrounding springs and the integrity of the land to sustain the physical, cultural, religious, and economic needs of its people; and

WHEREAS, uranium mining on federal public lands surrounding the Grand Canyon National Park will industrialize the landscape with roads, power lines, mining, trucking, fugitive dust, and intrusive lighting, noise, and infrastructure on publicly owned lands that have historically provided wildlife habitat, watershed protection, and outstanding opportunities for hunting and outdoor recreation; and

WHEREAS, the exploration and mining of uranium is known to cause serious, detrimental and irreversible human health and environmental impacts that directly conflict with the federal government's duty to manage the public lands for the protection and preservation of the places that possess cultural, religious and historic importance to Native people; and

WHEREAS, uranium mining in the Grand Canyon region has left a toxic legacy of polluted water, air, and soil at more than 500 highly contaminated mine and mill sites that remain un-reclaimed within the Navajo Nation and these sites increase the risk of disease and death of people living in communities throughout Northern Arizona; and

WHEREAS, the Diné Natural Resources Protection Act of 2005 prohibits uranium development on the Navajo Nation "...to ensure that no further damage to the culture, society, and economy occurs because of uranium [mining and processing]"; and

**WHEREAS**, in 2010 the Flagstaff City Council adopted Resolution No. 2010-74 in support of the proposed Grand Canyon Mineral Withdrawal; and

**WHEREAS,** an unprecedented alliance of tribal, city, county, and state leaders, business interests, and ranchers, hunters, conservationists, and citizens came together to support Public Land Order No. 7787 that bans new uranium development on public lands that surround the Grand Canyon for 20 years; and

**WHEREAS**, the 2012 Grand Canyon Mineral Withdrawal mandated the U.S. Geological Survey (USGS) to complete studies to determine the effects of breccia pipe uranium mining on the region's environment, and specifically on the aquifers underlying the lands covered by the withdrawal; and

WHEREAS, to date, funding by Congress for the USGS studies has been grossly insufficient to complete initial baseline monitoring of groundwater and ecological relationships that are already being affected by the development of Canyon Mine, located six miles southeast of the Grand Canyon gateway community of Tusayan and which was previously permitted by the U.S. Forest Service in 1986; closed in 1991 prior to sinking its shaft; and reopened again in 2012, but has yet to begin hauling ore to the White Mesa Mill in Blanding, Utah; and

**WHEREAS**, the Flagstaff City Council believes that allowing Canyon Mine to continue mining before completing prerequisite baseline studies presents an unnecessary and immoral gamble with the safety of the residents of Supai, Tusayan, and other Northern Arizona communities and the 40 million people who rely on Colorado River water; and

**WHEREAS**, the Flagstaff City Council recently held a joint meeting with the Havasupai Tribal Council and shares its concerns about uranium mining in their watershed and sacred homeland, which they have been fighting to defend for too many generations; and

**WHEREAS**, the Flagstaff City Council recently adopted Resolution No. 2017-38, which expresses the Council's opposition to uranium mining and the transportation of uranium ore through the City of Flagstaff and Indigenous lands in the region, and reaffirms Flagstaff as a nuclear free zone; and

WHEREAS, the Coconino County Board of Supervisors' Resolution No. 2008-09 opposes "uranium development on lands in the proximity of the Grand Canyon National Park and its watersheds"; and

**WHEREAS**, the Tusayan Town Council's Resolution No. 2011-03-2302 supports the 2012 Grand Canyon Mineral Withdrawal; and

WHEREAS, the Hualapai Tribal Council's Resolution No. 67-2009 opposes uranium exploration and mining; and

**WHEREAS**, the National Congress of American Indians' Resolution No. MKE-17-058 opposes the reversal of mineral withdrawals that would adversely impact Havasupai and other tribal lands, waters, resources, or Native people; and

**WHEREAS,** Hopi Tribal Chairman Herman Honanie released a public statement on November 7, 2017, expressing "profound regret" to a report the Trump administration was considering lifting the 20-year ban on uranium mining within the Grand Canyon watershed; and

WHEREAS, on December 12, 2017, the U.S. 9th Circuit Court of Appeals rejected the National Mining Association lawsuit to rescind Public Land Order No. 7787 and affirmed the factual foundation and statutory authority of the 2012 Grand Canyon mineral withdrawal; and

**WHEREAS**, in reaction to the 9<sup>th</sup> Circuit's recent ruling, the National Mining Association said "It is now time for the Congress and the administration, working with the impacted states, to re-evaluate whether the withdrawal was justified based on the scientific, technical and socio-economic facts"; and

**WHEREAS,** the Mohave County Board of Supervisors, Arizona Congressman Paul Gosar, Utah Congressman Rob Bishop, and others continue to oppose the Secretary's 2012 20-year Grand Canyon mineral withdrawal and have called for its review by the Trump Administration; and

WHEREAS, Arizona's U.S. Members of Congress Tom O'Halleran, Raúl Grijalva, Kyrsten Sinema, and Ruben Gallego wrote to President Trump on November 8, 2017, urging him to not modify the Grand Canyon mineral withdrawal because, "it is our duty to safeguard the environment and the local economies that support our national parks;" and

**WHEREAS**, Arizona's Legislative District 7 State Representatives Eric Descheenie and Wenona Benally and State Senator Jamescita Peshlakai wrote to President Trump on November 8, 2017, urging him, "as indigenous people and Arizona state legislators" to, "please keep intact a ban on new uranium mines in the greater Grand Canyon region;" and

WHEREAS, when signing the mineral withdrawal, Secretary Salazar said: "People from all over the country and around the world come to visit the Grand Canyon. Numerous American Indian tribes regard this magnificent icon as a sacred place and millions of people in the Colorado River Basin depend on the river for drinking water, irrigation, industrial and environmental use. We have been entrusted to care for and protect our precious environmental and cultural resources, and we have chosen a responsible path that makes sense for this and future generations."

### **ENACTMENTS:**

NOW THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF FLAGSTAFF, COCONINO COUNTY, ARIZONA, AS FOLLOWS:

**THAT** the Flagstaff City Council reaffirms its support of Public Land Order No. 7787, which withdrew 1,006,545 acres of federal public lands surrounding the Grand Canyon National Park from new uranium mining claims for a period of 20 years, because such mining activity will almost certainly have a detrimental effect on the economic well-being of the City of Flagstaff and the Havasupai Tribe; and

**THAT** it is hereby the official policy of the Flagstaff City Council that the 20-year Grand Canyon mineral withdrawal should remain fully intact until its expiration in 2032, and that the City Council shall use any means at its disposal to oppose any efforts to rescind or weaken the withdrawal before its expiration.

PASSED AND ADOPTED by the City Council of the City of Flagstaff this 30th day of January, 2018.

MAYOR

ATTEST:

CITY CLERK

APPROVED AS TO FORM:

CITY ATTORNEY