

WORK SESSION AGENDA

**CITY COUNCIL WORK SESSION
TUESDAY
OCTOBER 25, 2016**

**COUNCIL CHAMBERS
211 WEST ASPEN AVENUE
6:00 P.M.**

1. Call to Order

NOTICE OF OPTION TO RECESS INTO EXECUTIVE SESSION

Pursuant to A.R.S. §38-431.02, notice is hereby given to the members of the City Council and to the general public that, at this work session, the City Council may vote to go into executive session, which will not be open to the public, for legal advice and discussion with the City's attorneys for legal advice on any item listed on the following agenda, pursuant to A.R.S. §38-431.03(A)(3).

2. Pledge of Allegiance

3. Roll Call

NOTE: One or more Councilmembers may be in attendance telephonically or by other technological means.

MAYOR NABOURS
VICE MAYOR BAROTZ
COUNCILMEMBER BREWSTER
COUNCILMEMBER EVANS

COUNCILMEMBER ORAVITS
COUNCILMEMBER OVERTON
COUNCILMEMBER PUTZOVA

4. Preliminary Review of Draft Agenda for the November 1, 2016, City Council Meeting.*

** Public comment on draft agenda items may be taken under "Review of Draft Agenda Items" later in the meeting, at the discretion of the Mayor. Citizens wishing to speak on agenda items not specifically called out by the City Council for discussion under the second Review section may submit a speaker card for their items of interest to the recording clerk.*

5. Public Participation

Public Participation enables the public to address the council about items that are not on the prepared agenda. Public Participation appears on the agenda twice, at the beginning and at the end of the work session. You may speak at one or the other, but not both. Anyone wishing to comment at the meeting is asked to fill out a speaker card and submit it to the recording clerk. When the item comes up on the agenda, your name will be called. You may address the Council up to three times throughout the meeting, including comments made during Public Participation. Please limit your remarks to three minutes per item to allow everyone to have an opportunity to speak. At the discretion of the Chair, ten or more persons present at the meeting and wishing to speak may appoint a representative who may have no more than fifteen minutes to speak.

6. **State Legislative Update**
7. **Lone Tree Traffic Interchange Development Impact Relations**
8. **John Wesley Powell Area Specific Plan - Infrastructure and Public Facilities Planning, Engineering and Financing**
9. **Discussion of Resolution No. 2016-36**: A resolution of the Flagstaff City Council, Coconino County, Arizona, opposing certain portions of the National Park Service proposed Backcountry Management Plan which would reduce the number of use authorizations issued to local entities which are an important asset to the local tourism industry.
10. **Review of Draft Agenda Items for the November 1, 2016, City Council Meeting.***
** Public comment on draft agenda items will be taken at this time, at the discretion of the Mayor.*
11. **Public Participation**
12. **Informational Items To/From Mayor, Council, and City Manager; future agenda item requests.**
13. **Adjournment**

CERTIFICATE OF POSTING OF NOTICE

The undersigned hereby certifies that a copy of the foregoing notice was duly posted at Flagstaff City Hall on _____, at _____ a.m./p.m. in accordance with the statement filed by the City Council with the City Clerk.

Dated this _____ day of _____, 2016.

Elizabeth A. Burke, MMC, City Clerk

CITY OF FLAGSTAFF

STAFF SUMMARY REPORT

To: The Honorable Mayor and Council
From: Stephanie Smith, Assistant to City Manager
Date: 10/17/2016
Meeting Date: 10/25/2016



TITLE:

State Legislative Update

DESIRED OUTCOME:

City Council will receive an informational presentation of the statewide ballot issues and the significant topics anticipated to be raised during the 2017 Regular Session of the Arizona State Legislature.

EXECUTIVE SUMMARY:

Staff will be joined by the City's contracted state lobbyist, Richard Travis, and will present a legislative update. The update will include an outlook on the 2017 Arizona State Legislature, update on the City's priorities and an overview of the state-wide ballot issues. Staff will also present a timeline for Council's adoption of the City's 2017 Intergovernmental Priorities. The Council's 2016 priorities are attached to the staff summary for reference. A presentation will be provided to the Council and public in advance of the meeting.

INFORMATION:

COUNCIL GOALS:

- 1) Invest in our employees and implement retention and attraction strategies
- 2) Ensure Flagstaff has a long-term water supply for current and future needs
- 3) Provide sustainable and equitable public facilities, services, and infrastructure systems in an efficient and effective manner to serve all population areas and demographics
- 4) Develop and implement guiding principles that address public safety service levels through appropriate staff levels
- 5) Explore and adopt policies to lower the costs associated with housing to the end user
- 6) Provide a well-managed transportation system
- 7) Continue to implement the Flagstaff Regional Plan and focus efforts on specific plans
- 8) Improve effectiveness of notification, communication, and engagement with residents, neighborhoods and businesses and about City services, programs, policies, projects and developments
- 9) Improve the economic quality of life for Flagstaff through economic diversification, and by fostering jobs and programs that grow wages and revenues
- 10) Support and assist the most vulnerable
- 11) Ensure that we are as prepared as possible for extreme weather events

Attachments: [2016 Priorities](#)

City of Flagstaff Intergovernmental Relations 2016



Adopted by Flagstaff City Council on November 17, 2015
Updated by Flagstaff City Council on February 16, 2016

City Council Mission Statement

To protect and enhance the quality of life of its citizens.

City Council Vision Statement

The City of Flagstaff is a safe, diverse, vibrant and innovative community with a unique character and high quality of life. The City fosters and supports a balance of economic, environmental, educational and cultural opportunities.

Intergovernmental Relations

The City of Flagstaff Intergovernmental Relations Program addresses legislative initiatives at the county, state, and federal levels, which follow annual legislative calendars. The program mission is to develop and advocate for the Flagstaff community by fostering and maintaining relationships with individuals and entities that affect the City's interests. As a member of the League of Arizona Cities and Towns, the City of Flagstaff has assisted in the drafting and development of League Resolutions. Council adoption of the League resolutions, our identified priorities and guiding principles are incorporated as part of our legislative agenda.

The City Manager's Office coordinates an active legislative program focused on protecting the interests of our community and identifying resources available to enhance City services and programs. The City Council and City Manager's Office work closely with our legislative advocates in Washington, D.C., and Phoenix, as well as with the League of Arizona Cities and Towns to influence policy decisions that affect cities local control and local funding.

The 2016 Legislative Priorities provide a framework for the City of Flagstaff's Intergovernmental Program. Adopted annually, the City's Intergovernmental Guiding Principles and Legislative Priorities are the foundation of a focused advocacy strategy and serves as a reference guide for legislative positions and objectives that provide direction for the City Council and staff throughout the year.

Federal and state legislative proposals and policies consistent with the City's Intergovernmental Guiding Principles and Legislative Priorities may be supported by the City. Those policies or proposals inconsistent with this agenda may be opposed by the City.

Guiding Principles

The City's Intergovernmental Relations Program is guided by the following principles:

1. The City of Flagstaff is governed by its **Charter**, which outlines the City's governmental structure, identifies jurisdiction and provides enabling authority for self-rule. Flagstaff's City Charter and all its amendments have been voted on and approved by a majority of voters.
2. The City of Flagstaff strongly promotes the protection, expansion and restoration of **local control** for cities and may support or oppose legislation based on whether it advances maximum local control by local governments.
3. The Flagstaff City Council adopts **City-wide goals and legislative priorities**. Advancing or defending goals of the City Council and adopted legislative priorities in effect during the current legislative session does not require additional Council action.
4. The City of Flagstaff understands it is in the public's interest to have government at all levels that is **transparent, deliberative** and **accountable** to its citizens. The City of Flagstaff also evaluates legislative action based on the City's ability to deliver public services, the impact to Flagstaff citizens and the financial costs to the City.
5. The City's membership in the **League of Arizona Cities and Towns** is a critical component of the Flagstaff's advocacy strategy. The City Council will participate in the League's annual priority-setting process.
6. The City of Flagstaff understands that **partnerships** that develop and maintain positive intergovernmental relations are essential for success and the vitality of our community. The City supports proposed legislation brought forth by our partners that advance common goals. Regional, state and federal partners may include*:
Regional Partners: Chamber of Commerce, Coconino County, Flagstaff Unified School District, Grand Canyon Trust, Greater Flagstaff Forest Partnership, Northern Arizona Council of Governments, Northern Arizona Intergovernmental Public Transportation Authority and Northern Arizona Municipal Water Users Association;
Statewide Partners: Arizona Department of Transportation, Arizona Game and Fish, Arizona State Land Department, Coconino Community College, Department of Veteran Services, Greater Arizona Mayors' Association, League of Arizona Cities and Towns and Northern Arizona University;
National Partners: Conference of Mayors, Federal Aviation Administration, National League of Cities and Towns, National Park Service, U.S. Army Corps of Engineers, U.S. Department of Transportation, U.S. Forest Service and other federal agencies; and
Tribal Partners: Including the Hopi Nation and Navajo Nation

** This is not an exhaustive list of City of Flagstaff partners*

State Priorities

Advocate to Expand and Protect Local Control

Flagstaff supports legislation that upholds and restores the principle of local government and reinforces the authority of the elected leaders of Flagstaff to respect and protect the priorities of its citizenry and respond to local challenges.

Advocate to Preserve Local Funding

Protect existing funding and authorities that bring revenue to the City of Flagstaff, which support the quality of life for its residents. Areas may include the protection of state-shared revenues and opposition to the imposition of new fees and unfunded mandates by any level of government that would increase costs to the City.

Flagstaff projects and legislative priorities

- Advocate for funding and building a **skilled nursing facility for veterans** in Flagstaff.
- Advocate for investing in **forest health** treatments on state-owned land in the Flagstaff region.
- Advocate for securing authority to place portions of the **Red Gap Ranch Pipeline** within Interstate 40 right-of-way.
- Advocate for investing in **economic development** efforts in the Flagstaff region.

Statewide issues important to Flagstaff

- Advocate against firearm legislation that will allow guns in public facilities.
- Advocate for reforming state pension systems to obtain greater flexibility in managing pension plans affecting municipal employees.
- Advocate for flexible financing authority for commercial entities for upfront investment capital in energy efficiency improvements to properties.
- Advocate for removing the \$2.5 million cap that allows the State's Housing Trust Fund to be fully funded through unclaimed property proceeds received by the State annually.

Federal Priorities

Advocate to Expand and Protect Local Control

Flagstaff supports legislation that upholds and restores the principle of local government, and reinforces the authority of the elected leaders of Flagstaff to respect and protect the priorities of its citizenry and respond to local challenges and opportunities.

Advocate to Preserve Local Funding

Protect existing funding and authorities that bring revenue to the City of Flagstaff, which support the quality of life for its residents. Areas included opposition to unfunded mandates by any level of government that would increase costs to the City.

Flagstaff projects and legislative priorities

- Advocate for increased authorization and funding the **Rio de Flag Flood Control Project**. Fully authorize this important community project and qualify for work plan construction funding in future years. Funding priorities for fiscal year 2016 include completing 100 percent design, completing final elements at the Clay Avenue Detention basin and environmental clean up and installation of rip rap at the Butler site.
- Advocate for leveraging the voter approved **Flagstaff Watershed Protection Project** funding with federal dollars to maximize investments into forest health, including resources for timber sale administration; Ensure that resources and funding continue to flow to important regional projects such as the Four Forest Restoration Initiative (4FRI), NAU Ecological Restoration Institute and other important forest restoration efforts outside of the 4FRI boundaries.
- Advocate for funding projects in the **Flagstaff Airport** five-year Capital Improvement Program.
- Advocate for releasing the Federal Government's **reversionary interests** on property sold to the City by the BNSF Railroad.
- Advocate for authorizing and funding **transportation improvements** in Flagstaff, including priorities identified in the Regional Transportation Plan.
- Advocate for funding and building a **skilled nursing facility for veterans** in Flagstaff after the initial state funding has been approved and encourage the Department of Veterans' Affairs to prioritize the project.

Tribal Priorities

The City's Intergovernmental Relations Program is responsible for strengthening partnerships and advancing mutual goals between the City of Flagstaff and Native Nations. In addition to fostering relationships with tribal nations, key priorities this year include:

- Support implementation priorities of the Memorandum of Understanding between Navajo Nation Human Rights Commission and City of Flagstaff.
- Facilitation of annual meetings with tribal nations and collaborate on agenda development.
- Host the 2016 Mayors Summit in partnership with the Navajo Nation.

CITY OF FLAGSTAFF

STAFF SUMMARY REPORT

To: The Honorable Mayor and Council
From: David Wessel, Metro Planning Org Manager
Co-Submitter: Mark Landsiedel
Date: 10/19/2016
Meeting Date: 10/25/2016



TITLE:

Lone Tree Traffic Interchange Development Impact Relations

DESIRED OUTCOME:

To receive Council guidance on whether or not to apply development proportional share to the cost and impacts of the Lone Tree Traffic Interchange.

EXECUTIVE SUMMARY:

The Lone Tree Traffic Interchange has increased greatly in cost making the timing of its construction very uncertain. Meanwhile, it remains a demonstrably important part of the long range regional plan. Given the first statement, the Council may direct staff to not apply proportional share of the traffic interchange costs to development. Given the second statement, the Council may direct staff to continue to apply proportional share of costs to development.

The traffic interchange is found in plans dating back to 1987. The cost has increased from \$26,000 to over \$100,000,000. Developers may end up contributing to a project that may not benefit their respective projects for a long time. Those contributions could be used for other improvements. Paying for the interchange will be a challenge for the City. Developer shares will offset a small part of the cost - less than 10% - however, this funding sources will demonstrate a potentially valuable private sector partner to prospective funding agencies.

INFORMATION:

COUNCIL GOALS:

6) Provide a well-managed transportation system

REGIONAL PLAN:

Goal T.1 Improve transportation mobility and access.

Attachments: Lone Tree



TEAM FLAGSTAFF



Lone Tree Traffic Interchange

Flagstaff City Council – FAIR Item

October 25, 2016





Tonight's Presentation

- Is the Lone Tree Traffic Interchange a critical part of the long-term network?
- How will the Lone Tree Traffic Interchange be paid for?
 - Should development pay a proportional share?





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General Notes

- WB system TI exit ramps "braided" with New Lone Tree Rd entrance ramp to separate weaving & accelerating traffic from mainline through traffic.
- I-40 EB profile grade follows exist roadway. I-40 WB profile grade elevated 5 ft at exist Lone Tree Rd.
- New Lone Tree Rd depressed under I-40.
- WB I-40 shifted 110' toward median.
- Retaining walls (50,000 SF) required
- Full reconstruction shown for I-40 bridges over exist Lone Tree Rd. Alternative requires 150% more bridge area than the non-TI condition.
- Major impacts to existing utility corridors.

Summary of Alternative Features

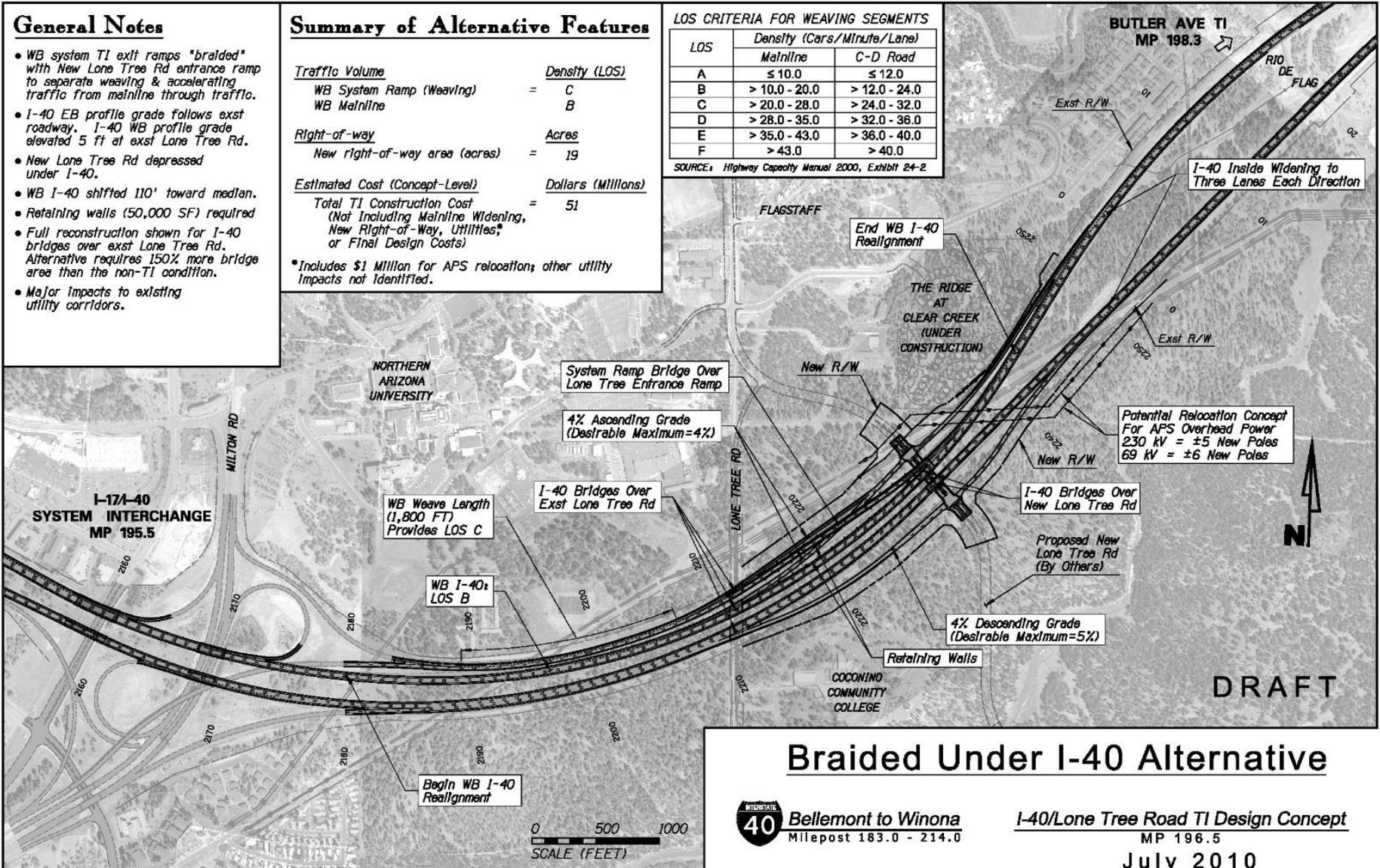
Traffic Volume	Density (LOS)
WB System Ramp (Weaving)	= C
WB Mainline	B
Right-of-way	Acres
New right-of-way area (acres)	= 19
Estimated Cost (Concept-Level)	Dollars (Millions)
Total TI Construction Cost (Not Including Mainline Widening, New Right-of-Way, Utilities, or Final Design Costs)	= 51

*Includes \$1 Million for APS relocation; other utility impacts not identified.

LOS CRITERIA FOR WEAVING SEGMENTS

LOS	Density (Cars/Minute/Lane)	
	Mainline	C-D Road
A	≤ 10.0	≤ 12.0
B	> 10.0 - 20.0	> 12.0 - 24.0
C	> 20.0 - 28.0	> 24.0 - 32.0
D	> 28.0 - 35.0	> 32.0 - 36.0
E	> 35.0 - 43.0	> 36.0 - 40.0
F	> 43.0	> 40.0

SOURCE: Highway Capacity Manual 2000, Exhibit 24-2



Braided Under I-40 Alternative

40 **Belmont to Winona**
Milepost 183.0 - 214.0

I-40/Lone Tree Road TI Design Concept
MP 196.5

July 2010



History

- **Multiple plans since 1987**
- **Council adopted as a Minor Amendment – November 18, 2008**
 - Resolution 2008-65, declaration of LTCS as a public record
 - Resolution 2008-67, LTCS as a Minor Amendment of the RLUTP
- **Flagstaff Pathways: 2030 Regional Transportation Plan –**
Flagstaff MPO, December 2009
- **I-40 Design Concept Report - ADOT, 2011**
- **Flagstaff Regional Plan 2030: Place Matters**
– COF, August 2014





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	2015	2040			2090		
		With LTTI	No LTTI	% Change	With LTTI	No LTTI	% Change
Vehicle Miles Traveled	2,054,585	3,170,101	3,182,586	0.39%	5,155,377	5,091,820	-1.23%
Vehicle Hours Traveled	49,974	82,347	85,115	3%	339,092	344,907	2%
Delay	5,241	14,850	17,048	15%	226,561	234,188	3%
Speed	41.1	38.5	37.4	-3%	15.2	14.8	-3%
Volumes							
Lone Tree TI	-	13,000	-		31,000	-	
Milton: Forest Meadows	27,000	36,000	40,000	11%	49,000	51,000	4%
Milton: Butler to W. 66	46,000	52,000	54,000	4%	66,000	68,000	3%
Lake Mary: Beulah	18,000	19,000	21,000	11%	27,000	34,000	26%
JWP: Lone Tree	100	5,000	8,000	60%	18,000	19,000	6%
JWP: Fourth St.	-	8,000	9,000	13%	23,000	27,000	17%
"Old" Lone Tree: Pine Knoll	10,000	13,000	15,000	15%	16,000	20,000	25%
Lone Tree: Butler	13,000	27,000	25,000	-7%	30,000	28,000	-7%
Butler: Herold Ranch	15,000	22,000	23,000	5%	29,000	33,000	14%

Benefits

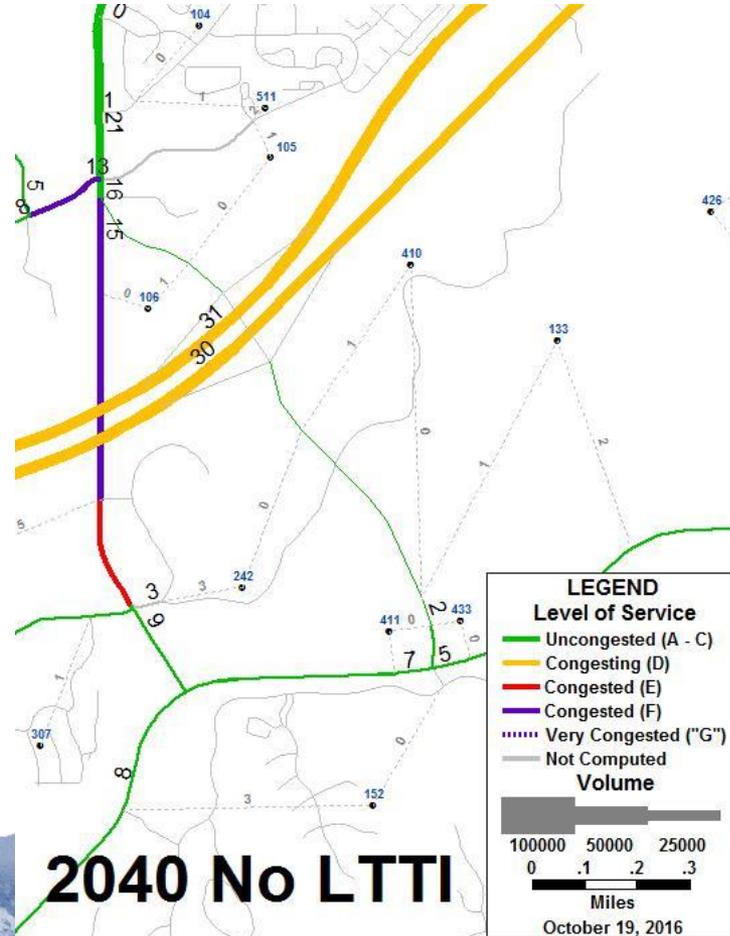
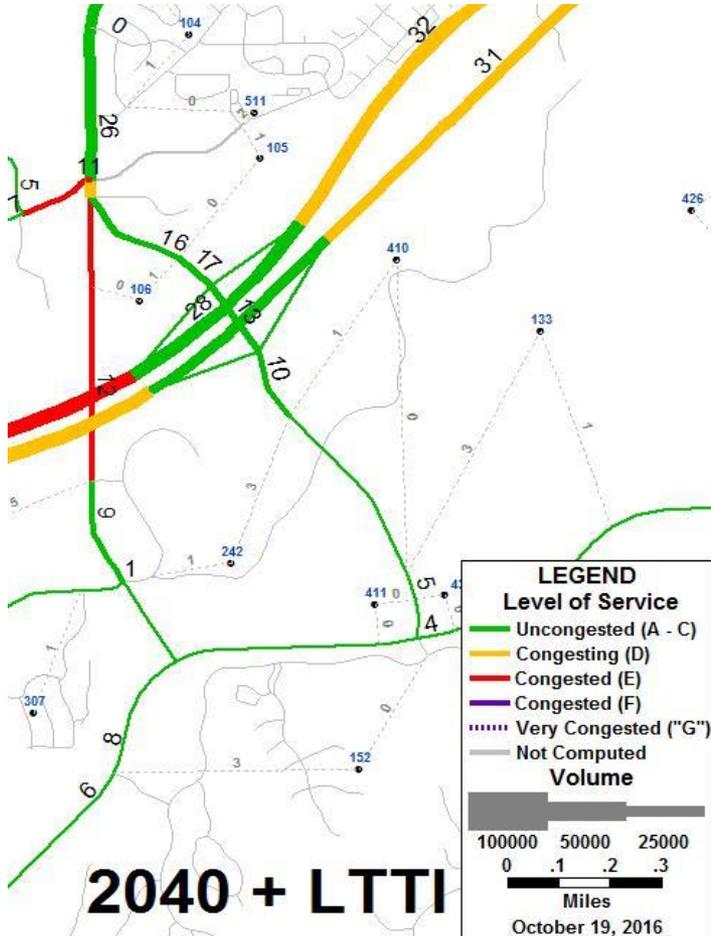




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LTTI Performance





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The interchange is a critical part of the long-term network

- Adds a key connection point in the arterial network
- Provides access to I-40 where there are higher speeds and future capacity
- Makes Lone Tree a more practical option to Milton than does access via J.W. Powell from the airport.
- Add surface highway arterial lane miles by virtue of New Lone Tree





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Priority Projects without Cost Consideration

Project	Weights	30	5	25	30	10	100	
		Congestion	Arterial	Multimodal	Safety	ED	Score	Rank
Milton Widening		100	79.5	28.6	100	100	8113	1
New Lone Tree Rd Realignmnt & TI (4)		99.1	100	46.4	0.2	34	4982	2
Route 66 Enrichment		0	1.4	69.6	80	20	4345	3
Lone Tree Road Widening (3)		67.2	100	42.9	4.8	25	3980	4
Fourth Street/Butler Intersection		3.3	79.5	55.4	44.7	72	3943	5
Lone Tree Road Widening (2)		29.4	100	69.6	17.5	18	3825	7
Butler Avenue Widening		25.2	100	53.6	18.1	57	3709	8
W. Rte 66 Widening (3)		6.5	79.5	42.9	47.5	54	3626	9
Milton Road Upgrade		0	1.4	21.4	70	78	3419	10
Cedar Avenue Upgrade		0	1.4	89.3	18.8	57	3371	11
Lone Tree Road Railroad Overpass (1)		22.7	100	57.1	2.5	64	3321	12
Fourth Street Extension - South (2)		64.2	100	33.9	0.1	3	3305	13
Country Club /I-40 Interchange		28.3	79.5	17.9	50	7	3262	14
Little America Collector (New)		56.6	1.4	39.3	0	54	3231	15
J.W. Powell Blvd Airport		14.9	100	67.9	1	20	2878	16



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How will the LTTI be paid for?

Interchange & Connection to Pine Knoll

Interchange	\$75,000,000
Bond financing	\$33,000,000
Connection	\$11,000,000
Subtotal	\$119,000,000

Widening of I-40

Separate cost	\$18,000,000
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Interchange and I-40 costs from I-40 DCR. Inflated 2.5% per year for 5-years.
Connection cost from FMPO cost model





Cost

Interchange & Connection to Pine Knoll

- Interchange \$75,000,000
- Bond financing \$33,000,000
- Connection \$11,000,000
- **Subtotal \$119,000,000**

Widening of I-40

- Separate cost \$18,000,000

Interchange and I-40 costs from I-40 DCR. Inflated 2.5% per year for 5-years. Connection cost from FMPO cost model





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Potential LTTI Partners

- Private Development
- City of Flagstaff
- State/Federal
- NAU





Potential LTTI Partners

- Private Development
 - Value
 - Demonstration to funding agencies of private partners
 - Offsets public cost
 - Current commitments \$2 Million
 - Potential commitments \$8 Million
 - Developer concerns
 - Relatively low share of total cost
 - High uncertainty on project delivery timing
 - Opportunity cost – lost investment in other infrastructure



Potential LTTI Partners

- Public Agencies
 - City of Flagstaff
 - Transportation Tax Renewal
 - Route Transfers
 - ADOT/Federal
 - Timing of widening
 - Freight movement priority
 - Local commitments
 - Availability of state funds vs. state priorities
 - NAU
 - Right-of-way





Questions/Discussion

Given that the Lone Tree Traffic Interchange is a critical part of the long-term network...

- Should development pay a proportional share?



CITY OF FLAGSTAFF

STAFF SUMMARY REPORT

To: The Honorable Mayor and Council
From: James Duval, Sr. Project Manager
Co-Submitter: Mark Landsiedel, Community Development Director
Date: 09/01/2016
Meeting Date: 10/25/2016



TITLE:

John Wesley Powell Area Specific Plan - Infrastructure and Public Facilities Planning, Engineering and Financing

DESIRED OUTCOME:

Council, Property Owner and Staff discussion on Infrastructure and Public Facilities Planning and Engineering in the John Wesley Powell Boulevard area. Discussion on potential financing options through an Improvement District (ID) or Community Facilities District (CFD) partnership with area land owners/developers. Receive direction from Council on how to move forward.

EXECUTIVE SUMMARY:

The Study is intended to create a Specific Plan for area infrastructure and public facilities which will more fully detail the requirements to construct full City standard infrastructure including street improvements, potable water, sanitary sewer, storm drain, landscaping, street lighting and associated appurtenances. These improvements will also provide a secondary point of transportation access for the Study area as well as a secondary source of potable water. The Specific Plan will identify facility requirements and locations for public facilities such as schools, libraries, parks and fire stations.

Staff will also engage the City's Bond Counsel and Financial Advisor to inform and educate the Council, area land owners and the public regarding the use of an ID or CFD to construct the public infrastructure in the Study area. This effort may lead to the formation of an Improvement District or a Community Facilities District.

The Specific Plan consultant will be selected via a Request for Statements of Qualifications (RSOQ) and procurement of consulting services.

INFORMATION:

Provide sustainable and equitable public facilities, services and infrastructure systems in an efficient and effective manner to serve all population areas and demographics.

The John Wesley Powell Area is located in south central Flagstaff. The approximate boundaries of the study area are along the west property line of Juniper Point subdivision, northerly to the south right of way line of I-40, north easterly to the Fourth Street corridor just north of Butler Avenue, then southerly to the northerly boundary of the Coconino National Forest, then westerly to the south west corner of the Juniper Point subdivision. The Study area consists of approximately 2,200 acres and will contain 6,000 to 8,000 dwelling units at full build out - 30 to 50 years in the future. The Study area will have

approximately 20% of the build out population of Flagstaff. Refer to Attachment A for the vicinity map, included in the PowerPoint presentation.

The total cost estimate for the JWP Study is \$240,000. The FY17 Budget for Miscellaneous Studies (in the total amount of \$374,000) has allocations of; \$100,000 for the JWP Study; \$100,000 for Economic Modeling; \$74,000 for Priority Based Budgeting and; \$100,000 for an Organization Audit. The Budget Review Committee recommends the reallocation of \$125,000 from the Miscellaneous Studies funds to the JWP Study. This leaves \$149,000 remaining for the other studies; none of which have started at this time. The Budget Review Committee will consider re-appropriating funds for these studies during the FY18 Budget process. In addition, the Budget Review Committee recommends reallocation of \$15,000 from the Wastewater Master Plan funding as a contribution from Utilities for the JWP Study to make up the \$240,000 estimated cost.

Staff will make a presentation to Council outlining the challenges and options for consideration on a path forward.

Attachments: [PowerPoint](#)



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Council Work Session October 25, 2016

John Wesley Powell Area Specific Plan

Community Development – Capital Improvements



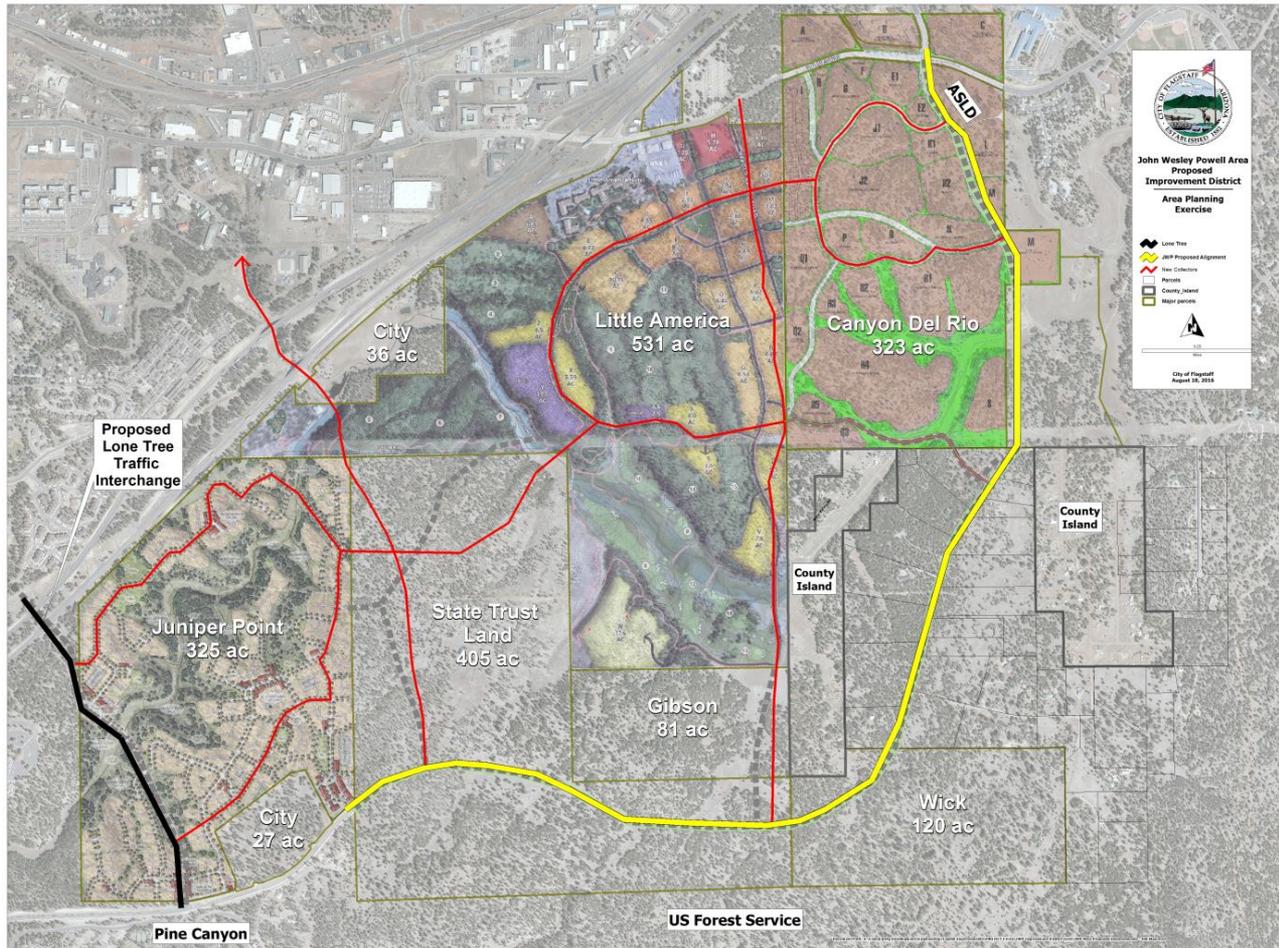


Council Presentation

- Area of Specific Plan
- Project History
- Financing District Formation
- Concept Engineering Study
 - Purpose and Scope
 - Study Funding
 - Study Schedule
- Council Discussion



Area of Specific Plan





Project History

- 2013
 - Property Owners of Area Parcels considered funding ID Study
 - Pursued cost proposal with Private Consultants
 - Renegotiated scope of work & fee
 - Ultimately rejected proposals and opted out of Study
- 2015
 - City Manager directed staff to move forward with Preliminary Feasibility Study





Project History (continued)

- 2016
 - Capital Staff completed City owned water transmission system assessment study
 - Capital Staff developed Request for Statements of Qualifications(RSOQ)for Area of Specific Study
 - Capital Staff presented funding options for Area of Specific Plan Study to Budget Team
 - Staff met with Michael Cafiso, City Bond Counsel, Greenberg Traurig





Financing District Formation

- Improvement District
 - Petitioned by Property Owners
 - Formed, Financed and Constructed by City
 - City, ultimately, backs bonds

- Community Facilities District
 - Petitioned by Property Owners
 - Formed by City Council Action
 - Separate Political Subdivision of the State
 - Financed by the District – not backed by City
 - Governed by Council Sitting as CFD Board





Financing District Formation

- Staff Recommendation
 - Focus Consulting Effort on Specific Plan
 - Focus Financing Alternatives Analysis with our Bond Counsel and our Financial Advisor





TEAM FLAGSTAFF



Area Specific Plan Study Purpose

- Concept Engineering Study
- Involve Property Owners
- Develop preliminary Cost Estimates
- Develop Specific Plan for Infrastructure and Public Facilities





Study Scope

- Develop Concept Design for Infrastructure
 - Arterial & Collector Street Alignments
 - Water, Water Storage, Sewer, Storm Drain
 - Sanitary Sewer Master Plan
- Develop Total Project Cost Estimates
- Develop Recommendations for sizing and location of Public Facilities (Fire Stations, Parks, Schools, Libraries)
- Coordinate and Facilitate Property Owner Meetings





Study Funding

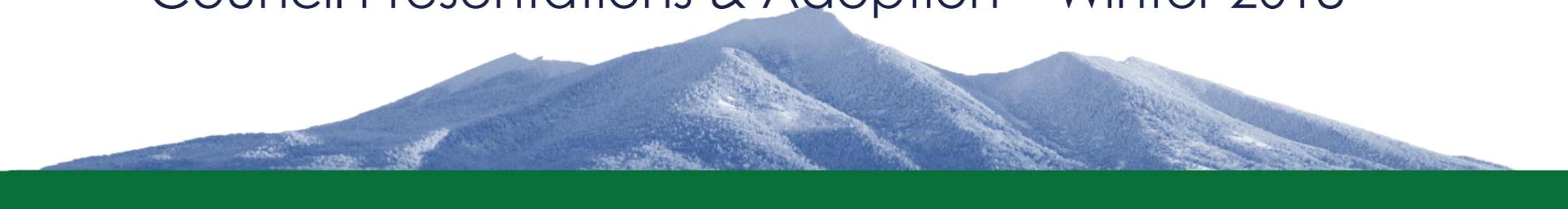
- Current Total Study Cost Estimate - \$240,000
- Funding Source- Miscellaneous Studies Fund
- \$100,000 budgeted in FY 17
- \$15,000 from Wastewater Master Plan Funding
- Budget Team Recommended additional \$125,000 from the Miscellaneous Studies Fund





Study Schedule

- Advertise RSOQ – Winter 2017
- Evaluate & Select – Winter 2017
- Council Consideration of Award – Spring 2017
- Study Completed – Fall 2017
- Board & Commission Meetings – Fall 2017/Winter 2018
- Council Presentations & Adoption – Winter 2018





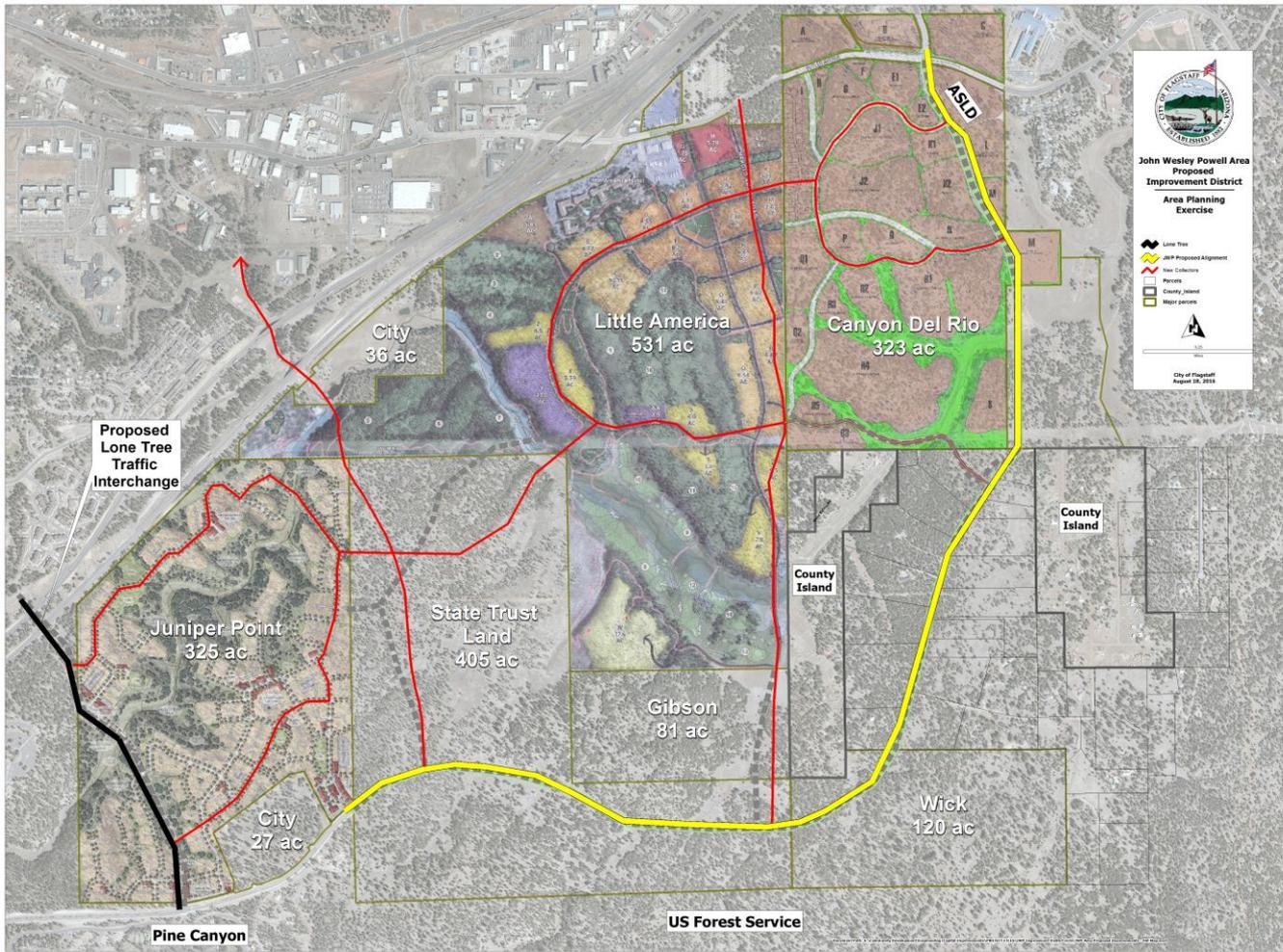
Council Consideration

1. Is Council interested in a Specific Plan of this nature and should the City fund at 100%?
2. Is the Council supportive of the financing alternatives approach?





Council Discussion



CITY OF FLAGSTAFF STAFF SUMMARY REPORT

To: The Honorable Mayor and Council
From: Elizabeth A. Burke, City Clerk
Date: 10/19/2016
Meeting Date: 10/25/2016



TITLE

Discussion of Resolution No. 2016-36: A resolution of the Flagstaff City Council, Coconino County, Arizona, opposing certain portions of the National Park Service proposed Backcountry Management Plan which would reduce the number of use authorizations issued to local entities which are an important asset to the local tourism industry.

RECOMMENDED ACTION:

This item has been placed on this Work Session agenda to review proposed wording for a resolution to be considered at the November 1, 2016, Regular Council Meeting.

EXECUTIVE SUMMARY:

On September 20, 2016, Councilmember Evans presented a Future Agenda Item Request (F.A.I.R.) to consider a resolution in opposition to portions of the National Park Service Grand Canyon Backcountry Management Plan. At that meeting, Council heard from Councilmember Evans as well as members of the tour community. After that input, a majority of Council directed staff to bring back a resolution for consideration. The City Attorney's Office has drafted the attached resolution for consideration. Those previously speaking from the tour industry were notified of this Work Session and next week's Regular Meeting.

INFORMATION:

COUNCIL GOALS:

9) Foster relationships and maintain economic development commitment to partners

Attachments: [Res. 2016-36](#)

RESOLUTION NO. 2016-36

A RESOLUTION OF THE FLAGSTAFF CITY COUNCIL, COCONINO COUNTY, ARIZONA, OPPOSING CERTAIN PORTIONS OF THE NATIONAL PARK SERVICE PROPOSED BACKCOUNTRY MANAGEMENT PLAN WHICH WOULD REDUCE THE NUMBER OF USE AUTHORIZATIONS ISSUED TO LOCAL ENTITIES WHICH ARE AN IMPORTANT ASSET TO THE LOCAL TOURISM INDUSTRY

RECITALS:

WHEREAS, the Flagstaff City Charter, Article VII, authorizes the Flagstaff City Council to adopt resolutions; and

WHEREAS, the Flagstaff area is surrounded by many national parks including the Grand Canyon National Park, the Lake Powell National Recreation Area and other similar parks, monuments and natural resources; and

WHEREAS, the City of Flagstaff considers these areas managed by the National Park Service to be valuable resources to the Flagstaff community at large; and

WHEREAS, many local entities in the Flagstaff community rely upon the tourism industry which, under the National Park Service's proposed Backcountry Management Plan, will likely be negatively impacted; and

WHEREAS, the Flagstaff community in general benefits economically from the number of use authorizations issued to local entities by the National Park Service; and

WHEREAS, portions of the National Park Service's proposed Backcountry Management Plan will significantly reduce the number of use authorizations issued to those local entities in the tourism industry; and

WHEREAS, any reduction in the number of use authorizations issued by the National Park Service will negatively impact the local tourism industry and local economy.

ENACTMENTS:

NOW THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF FLAGSTAFF AS FOLLOWS:

THAT the City of Flagstaff does hereby oppose any portion of the National Park Service's proposed Backcountry Management Plan which would reduce the number of use authorizations issued to local entities, or otherwise negatively impact in the local tourism industry and local economy.

PASSED AND ADOPTED by the City Council of the City of Flagstaff this 1st day of November, 2016.

MAYOR

ATTEST:

CITY CLERK

APPROVED AS TO FORM:

CITY ATTORNEY