

Cover Page

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**Project Title** Flagstaff Police - Youth Alcohol Prevention & Inderdiction

**Total Grant Funding Requested** \$44,160.00

**Total ERE Percentage** 45

**Agency Name:** City of Flagstaff  
**Contact Information:** 211 West Aspen Avenue  
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**Governmental Unit:** City of Flagstaff, Flagstaff Police Department  
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**Project Director:** Stacey Brechler-Knaggs  
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**Project Administrator:** Stacey Brechler-Knaggs  
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**Fiscal/Financial Contact:** Stacey Brechler-Knaggs  
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Cover Page

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Please upload a cover letter addressed to the Director of the Governor's Office of Highway Safety on agency letterhead. This cover letter **must** be signed by a representative of your agency authorized to commit your agency to conduct the grant should it be approved for funding.

Any proposal received without a cover letter will not be considered for funding by GOHS.

[http://egrants.azgohs.gov/\\_Upload/9221-GOHScoverletterandYouthAlcoholletter.pdf](http://egrants.azgohs.gov/_Upload/9221-GOHScoverletterandYouthAlcoholletter.pdf)

**For GOHS Office use only**

Total Proposal

## Total Estimated Cost

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<b>Budget Item</b>	<b>Amount</b>	
Personnel Services	\$30,454	
Employee Related Expenses	\$13,706	45.01%
Professional and Outside Services	\$0	
Travel In-State	\$0	
Travel Out-of-State	\$0	
Materials and Supplies	\$0	
Capital Outlay	\$0	
<b>Total Estimated Cost</b>	<b>\$44,160</b>	

## Traffic Data Summary - Law Enforcement

Please include the following traffic data to support the identified problem in your proposal:

Description	2012	2011	2010
Total Fatal Collisions	6	5	2
Total Injury Collisions	395	379	372
Total Collisions Investigated	2630	2534	2735
Alcohol-Related Fatalities	1	1	0
Alcohol-Related Injuries	17	26	23
Speed-Related Fatalities	0	0	1
Speed-Related Injuries	99	120	115
Pedestrian Fatalities	2	3	1
Pedestrian Injuries	32	39	40
Bicycle Fatalities	1	1	1
Bicycle Injuries	64	56	49
Total DUI Arrests	825	783	888
Total Misdemeanor DUI Arrests	671	666	749
Total Aggravated DUI Arrests	154	117	139
Total Extreme DUI .15 Arrests	318	297	350
Total DUI-Drug Arrests	71	88	61
Total Dre Evaluations	0	0	0
Sober Designated Drivers	0	0	0
Underage Alcohol Violations-Title 4	747	769	787
Underage DUI Arrests	61	79	67
Underage DUI-Drug Arrests	24	22	4
Total Agency Citations	10410	12828	15340
Speed Citations	1824	1925	1972
Red Light Running Citations	307	435	592
Seat Belt Citations	271	531	795
Child Safety Seat Citations	154	157	240

Jurisdiction

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**Select the Type of Jurisdiction:**

City

**Select the Type of Agency:**

Law Enforcement

Fire Department / District

Non-Profit / Other

**Select the County Served:**

Coconino County

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 Proposal Summary
 

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**Proposal Summary:**

Please include a summary of funding requested by program area (Alcohol, Aggressive Driving, Occupant Protection etc...).

The Flagstaff Police Department (FPD) respectfully requests \$44,160.00 in grant funds from the Arizona Governor's Office of Highway Safety for the purpose of educating youth on the dangers of alcohol and enforcing underage drinking laws. This enforcement campaign will begin once the grant funds are awarded and we receive authorization to proceed.

**Background/Problem:**

Provide general characteristics of the agency, including information on population, demographics, and a description of streets and highways in the agency's jurisdiction including road mileage.

The City of Flagstaff is the county seat of Coconino County. The city sits at approximately 7000 feet above sea level, at this altitude weather conditions significantly effect driving. Snow, rain, wind and fog frequently contribute to hazardous road conditions and collisions. These facts are amplified when impaired drivers are thrown into the mix. Statistical information for vehicles registered in Flagstaff is currently unavailable. However, the Arizona Department of Transportation indicated 172,932 are registered in Coconino County. This does not necessarily include the vehicles registered to the 18,000 students enrolled at Northern Arizona University and does not consider our high volume of tourist related traffic. The majority of registered vehicles can be associated with Flagstaff and the surrounding commuter communities.

**Streets and highways:**

With a major University located in our city, both summer and winter tourist activity, we have a large volume of commuter and tourist vehicle traffic. Major roadways within our community include: Interstate 17, Interstate 40, U.S. Highway 89, U.S. Highway 180, and Historic Route 66. There are approximately 35 miles of state owned highways in the City of Flagstaff. These highways account for large numbers of interstate vehicles in transit. The local economy is dependant on tourism. The City of Flagstaff contains approximately 65 square miles, which is serviced by approximately 634 lane miles of surfaced roadways. The major commuter accessible corridors account for approximately 20 miles of road surface. The majority of impaired drivers either interdicted or arrested after being involved in a collision are found on these roads.

**Problem Statement:**

What problem is your agency looking to solve with this grant? Provide appropriate data to support funding. The city of Flagstaff has a visible underage population. There are two college campuses within the city limits; Northern Arizona University and Coconino Community College. In addition to the two public high schools in the area, there are also several charter schools. In Flagstaff, health, social and economic problems result from the use of alcohol by underage drinkers. Each year we experience a large amount of underage house parties that result in quality of life issues for law abiding citizen's within the community. This grant proposal will provide information on underage alcohol arrests in Flagstaff for the last three years. It will show the traditional and non-traditional strategies we have used to try and address the problem, and provide a breakdown of how these grant funds will be used in the future. For the years 2010 through 2012 the following statistics are provided. These figures represent alcohol related arrests made by the FPD for persons less than 21 years of age.

	2010	2011	2012
Underage DUI arrests	67	79	61
Underage DUI-Drug arrests	4	22	24
Underage Liquor Violations	787	769	747

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Proposal Summary

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The direct and collateral consequences of underage drinking can not be over stated. These consequences include medical care, work loss, and anguish caused by the behavioral problems associated with the use of alcohol by underage drinkers. Underage drinking causes multiple problems including injuries, homicides, suicides, sexual assault, date rape, and other criminal behavior. The FPD is determined to provide a safe environment for our citizens by increasing law enforcement efforts in the areas of education and enforcement of underage drinking laws.

The Flagstaff Police Department is a law enforcement agency comprised of 117 sworn officers who serve approximately 60,000 residents. In keeping with our mission to protect and preserve life and property, the Flagstaff Police Department has a zero tolerance policy towards alcohol related crimes including: Driving under the influence, minor consumption, misrepresentation of age to purchase alcohol, and contributing to the delinquency of a minor. Related to these ends, the FPD expects each of its patrol officers to proactively engage in the arrest of liquor violations. Flagstaff Police Department officers are typically attached to patrol squads that work during the evening and nighttime hours. During their shift, these officers are responsible for answering calls for service while remaining vigilant for alcohol violations. These tenacious efforts by our patrol officers have been demonstrated to be successful. However, we feel that we have the potential to be even more effective and have a greater impact in the area of underage drinking enforcement during known times and locations when these types of violations are more likely to occur. Our proposal concerns the granting of overtime reimbursement funds for directed patrol efforts for the enforcement of underage drinking laws, as well as an educational component.

We would like to deploy enforcement specific officers, specifically on weekends, holidays and specific school events/holidays/vacations where an increase in youth liquor violations are more likely to occur. The snapshot of the underage drinking problem in Flagstaff is apparent in looking at a study on social norms conducted in 2011. In 2011, the Coconino County Alliance Against Drugs in collaboration with Citizen's Against Substance Abuse and Flagstaff Unified School District (FUSD) conducted a survey on FUSD students and found the following disturbing trends:

- 17.8 % of youth tried alcohol before the 6th grade (16.6% in 2010)
- Grades 7, 8, 9 and 10 documented the highest percentages of onset of alcohol use with percentages of 9.6%, 9.7%, 14.2% and 9.3%.
- 71.6% students of FUSD used alcohol at least once in the past 30 days.
- 11.2% of middle school youth believe that occasionally "getting drunk" is okay as long as it does not interfere with academics or responsibilities (17.8% in 2010).
- 19.4% of middle school students in 2011 believe "Drinking is alright but a student should never get drunk."

Proposal Summary

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**If you have additional information, please upload:**

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### Attempts to Solve Problem

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#### Attempts to Solve Problem:

Identify past attempts to solve the problem identified in your proposal.

The Flagstaff Police Department has instituted a zero tolerance policy towards alcohol related violations. Our efforts to combat underage drinking include using community-oriented policing and Comp-Stat strategies which put resources on the street at the most likely time and locations of violations. We developed a two person, "Party Response Patrol" that responds to loud party disturbances in our large field transport van with other officers. This show of force allows us to stop underage people from fleeing in vehicles, and better enforcement of liquor laws. The use of portable breath testing devices in the field has helped us capture alcohol concentration before it dissipates and assists us greatly in prosecution. Past patrol efforts to resolve this community challenge have proven very successful, with demonstrable increases in the issuing of citations to both those over and under the age of 21 for liquor violations. These efforts have been traditionally accomplished by officers on regular shifts who are tied to answering calls for service along with proactive education and enforcement initiatives. Due to the officer's requirement to answer calls for service, they are limited in the time and effort they can devote to working on underage liquor violations. If grant funds are available we will be able to enhance our effectiveness.

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Project Objectives, Methods of Procedure, Performance Measures: Project 1

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**Title:** Project 1

Objectives of the projects in your proposal should follow the SMART method. They should be:

**S = Specific**

**M = Measurable**

**A = Action-Oriented**

**R = Realistic**

**T = Time-Framed**

**Project Objectives:**

The project objectives should be stated in measurable terms directly related to the identified problem, concise and deal with a specific item, realistic, with a reasonable probability of achievement and related to a specific time frame.

The goal of the Flagstaff Police Departments 2013 Enforcement of Underage Drinking laws Project is to provide a safe environment for our citizens by reducing the use of alcohol among underage drinkers and the damage that occurs as a result of their poor choices. Our goal is a 5% increase in the number of liquor violations issued in 2012. With the social norms that seem to support underage consumption we understand that it is imperative we focus on those who are providing alcohol to those who are underage as well.

Our goal will be accomplished by a combination of enforcement efforts and public education.

**Education:**

Increase public awareness of the dangers of underage drinking through quarterly public service announcements and conduct a yearly presentation to our downtown bar association members. Increased education of the vulnerable populations via school presentations (SRO, Drivers Education, Challenge Program), and the support of alternative alcohol free venues after major school events (Homecoming, Prom after hours, Graduation night).

**Enforcement:**

Increased enforcement at underage parties by party patrols, frequent walk-throughs of local bars close to campus, covert underage buying stings that target suspected alcohol providers, which will result in a 5% increase in liquor violation citations written.

**Activities:**

If grant funding is received, it will be utilized to pay for overtime required to staff directed (specialized) patrol efforts to target the purchase and consumption of alcohol by underage drinkers. The following operations will be utilized:

Party Response Patrol Team for the prevention and dispersal of underage drinking parties. The consumption of alcohol at private parties is one of the most common ways for underage drinkers to obtain alcohol and consume it without consequences. Large parties present special enforcement challenges and require nontraditional techniques such as the use of a prisoner transport van, processing vehicle, additional personnel to secure and investigate the responsible party and purchaser of the alcohol.

Increased Foot Patrols in the downtown area during high activity times, such as New Years Eve,

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 Project Objectives, Methods of Procedure, Performance Measures: Project 1
 

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Homecoming weekend, Tequila Sunrise, St. Patrick's Day, Fourth of July, and others to send the message to bar owners, and prospective underage consumers that underage drinking is a crime and will not be tolerated.

Uniformed and plain clothes support for covert underage buyer initiatives. This will provide additional resources to staff law enforcement personnel to assist with these labor intensive operations. This provides for increased officer safety, more initiatives and processing assistance.

Community Support Meetings on the prevention of underage drinking, over-serving, and detection of falsified identifications can be provided to local bar owners utilizing funds from this grant.

Public Service Announcements and presentations will continue to be provided to the community in partnership with Citizens Against Substance Abuse, Northland Family Help Center, Flagstaff Unified School district, and The Guidance Center.

### **Method of Procedure:**

Detail how your agency will solve the problem and meet the objectives you have set.

Our goals will be accomplished by a combination of enforcement efforts and public education.

October 1, 2013 – December 31, 2013

- Receive and accept the grant award
- Conduct four nights of party response patrols including Homecoming and New Years Eve
- Staff four downtown bar patrols for liquor violations (Homecoming, Tequila Sunrise, Halloween, New Years Eve).

January 1, 2014- March 31, 2014

- Conduct four nights of party response patrols including opening weekend of NAU and St. Patrick's Day.
- Staff four downtown bar patrols for liquor violations (Spring Break, Martin Luther King Jr. weekend, and St. Patrick's Day).

April 1, 2014 – June 30, 2014

- Conduct four nights of party response patrols including Prom and Graduation
- Staff four downtown bar patrols for liquor violations (Cinco De Mayo, Memorial weekend, High school graduation, NAU Graduation).

July 1, 2014 –September 30, 2014

- Conduct four nights of party response patrols including Fourth of July and Labor Day weekend.
- Staff four downtown bar patrols for liquor violations (Fourth of July, NAU back in Session, and Labor Day weekend).

### **Performance Measures:**

Establish measurable goals for your proposal. Example: "To decrease alcohol related fatalities 10% from the 2012 base year average of 250 to 225 by September 30, 2014." "To increase DUI arrests 10% above the 2008 base year average of 5,000 to 5,500 by September 30, 2014."

Your agency should enumerate the objectives of the project in this section. Example: "To participate in 4

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Project Objectives, Methods of Procedure, Performance Measures: Project 1

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DUI Task Forces by September 30, 2014.” “To participate in 8 speed enforcement details by September 30, 2014.”

With the added resources from the Governor’s Office of Highway safety, our goals are as follows:

- To have a 5% increase in the number of liquor violation citations, from those written in 2012 (747) to those written in 2013, which will be 784 underage liquor violation citations.
- To staff four party response patrols per quarter on the appropriate weekends.
- To conduct four downtown walking details either in uniform or undercover by the end of each quarter.
- To conduct at least four educational or prevention events by the end of each quarter.
- To conduct eight “Covert Underage Buyer” Projects during the course of the grant.

Personnel Services

Description

Party Response Patrol Teams to work high contact weekends, four per quarter including but not limited to; the start of school, homecoming, spring break, graduation, St. Patrick's Day, New Years Eve.

- \$60 per hour x 2 officers x 10 hrs per detail x 16 details = 320 hours or (\$19,200)

Four walking beat patrols in the downtown bar area per quarter.

- \$60 per hour x 2 officers x 10 hrs per week x 16 details = 320 hours or (\$19,200)

Officers to conduct educational presentations to at risk populations at four per quarter.

- \$60 per hour x 1 officers x 8 hrs per quarter x 4 quarters = 32 hours or (\$1,920)

Officers to conduct covert buy operations two per quarter.

- \$60 per hour x 2 officers x 8 hrs per quarter x 4 quarters = 64 hours or (\$3840)

Total amount of the grant request: \$44,160.00

**Personnel Services:**

**Employee Related Expenses:**

Description	Requested Amount	ERE %	ERE Amount	Overtime Amount
Walking beat (bar areas)	\$19,200	45%	\$5,959	\$13,241
Party Response Patrol	\$19,200	45%	\$5,959	\$13,241
EUDL Prevention Outreach	\$1,920	45%	\$596	\$1,324
Covert Buy Staffing	\$3,840	45%	\$1,192	\$2,648
		%	\$0	\$0
		%	\$0	\$0
		%	\$0	\$0
		%	\$0	\$0
		%	\$0	\$0
		%	\$0	\$0
<b>Total:</b>	<b>\$44,160</b>		<b>\$13,706</b>	<b>\$30,454</b>

## Total Estimated Cost

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<b>Budget Item</b>	<b>Amount</b>	
Personnel Services	\$30,454	
Employee Related Expenses	\$13,706	45.01%
Professional and Outside Services	\$0	
Travel In-State	\$0	
Travel Out-of-State	\$0	
Materials and Supplies	\$0	
Capital Outlay	\$0	
<b>Total Estimated Cost</b>	<b>\$44,160</b>	